

من المصادر الإلكترونية في مكتبة قطر الرقمية ٢٠٢١/١٢/١١ تم إنشاء هذا الملف بصيغة PDF بتاريخ النسخة الإلكترونية من هذا السجل متاحة للاطلاع على الإنترنت عبر الرابط التالي:

[http://www.qdl.qa/archive/81055/vdc\\_100000000241.0x000061](http://www.qdl.qa/archive/81055/vdc_100000000241.0x000061)

تحتوي النسخة الإلكترونية على معلومات إضافية ونصوص وصور بدقة عالية تسمح بإمكانية تكبيرها ومطالعتها بسهولة.

### "ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والکویت"

المؤسسة المالكة	المكتبة البريطانية: أوراق خاصة وسجلات من مكتب الهند
المرجع	IOR/R/15/2/704
التاريخ/ التواریخ	٢١ أكتوبر ١٩٣٩ - ١٣ أكتوبر ١٩٤٠ (ميلادي)
لغة الكتابة	الإنجليزية في اللاتينية
الحجم والشكل	ملف واحد (٣٦ ورقة)
حق النشر	<u>غير معروف</u>



### حول هذا السجل

يتضمن الملف نسخاً عن مراسلات وتعليمات وأوراق أخرى تتعلق بأمور السلطة القضائية على السفن الأجنبية (المحایدة) في المياه الإقليمية للبحرين والکویت، والصلاحيات القانونية للمسؤولين البريطانيين فيما يخص طواقم هذه السفن. كان السبب وراء هذه المراسلات حادثة بعينها وُجد فيها مواطن ألماني ضمن طاقم إحدى ناقلات النفط الاسكندنافية، آسي ميرسك، عند توقفها للتزويد بالمؤن في البحرين. الأطراف الرئيسية للمراسلات هم: المقيم السياسي في الخليج العربي (المقدم تشارلز جيفري برايور)؛ مسؤولو الأمiralية؛ ومسؤولون في مكتب الهند، من بينهم المستشار القانوني للمكتب.

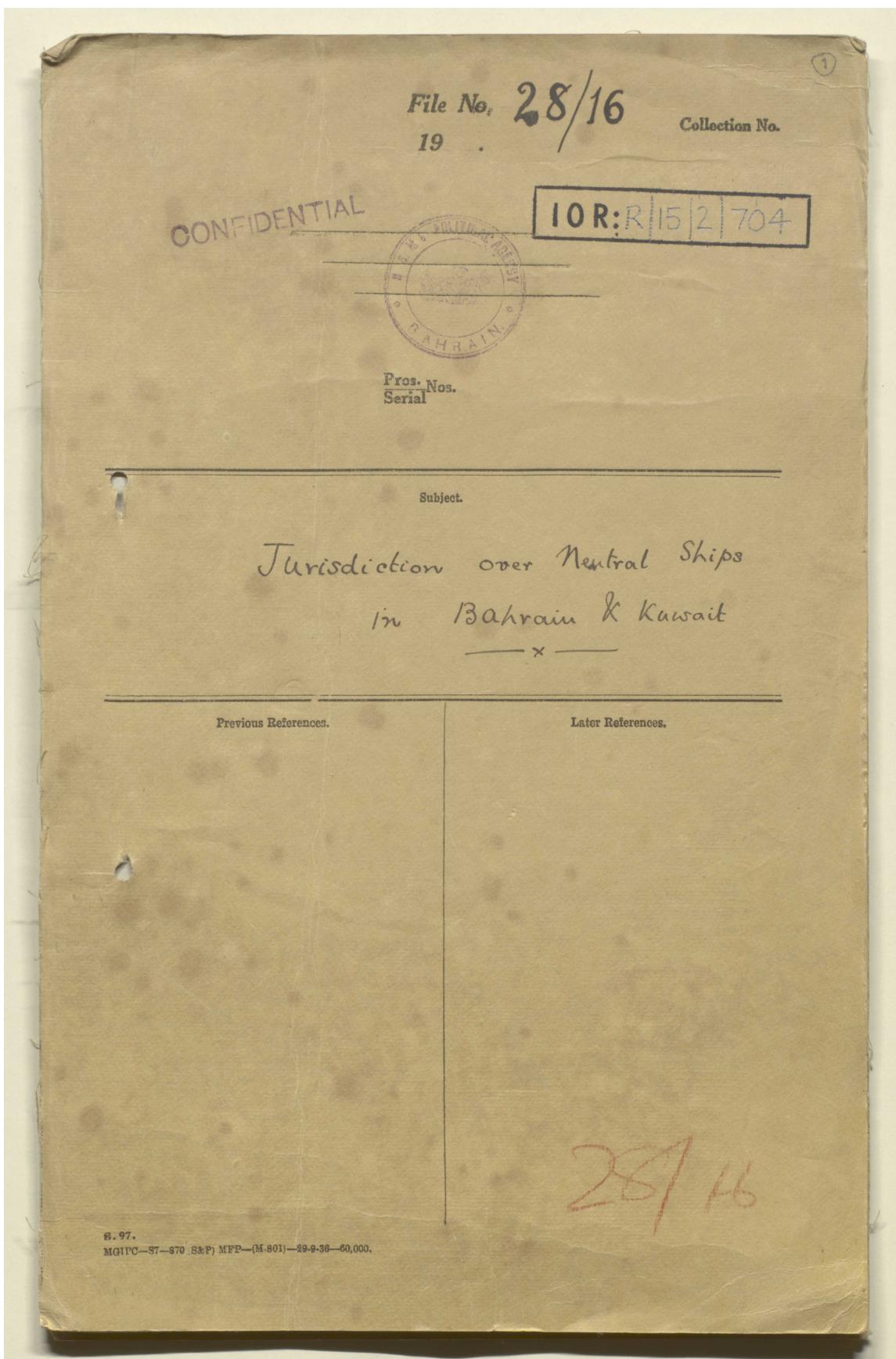
يتضمن الملف ما يلي:

• نسخة عن إشارات من الأميرالية، مؤرخة في ١٣ أكتوبر ١٩٣٩، تحدد الإجراء الذي يمكن اتخاذه ضد "الأجانب الأعداء" على متن السفن الأجنبية، إذا كانوا مسافرين كركاب أو كأعضاء طاقم السفينة (صص. ٢١-٢٢)؛

• تعليمات سرية صادرة عن وزارة الخارجية في يوليو ١٩٤٠ بخصوص الظروف التي يمكن بموجبها إنزال رعايا الدول المعادية من السفن المحايدة (صص. ٣٠-٣١)؛

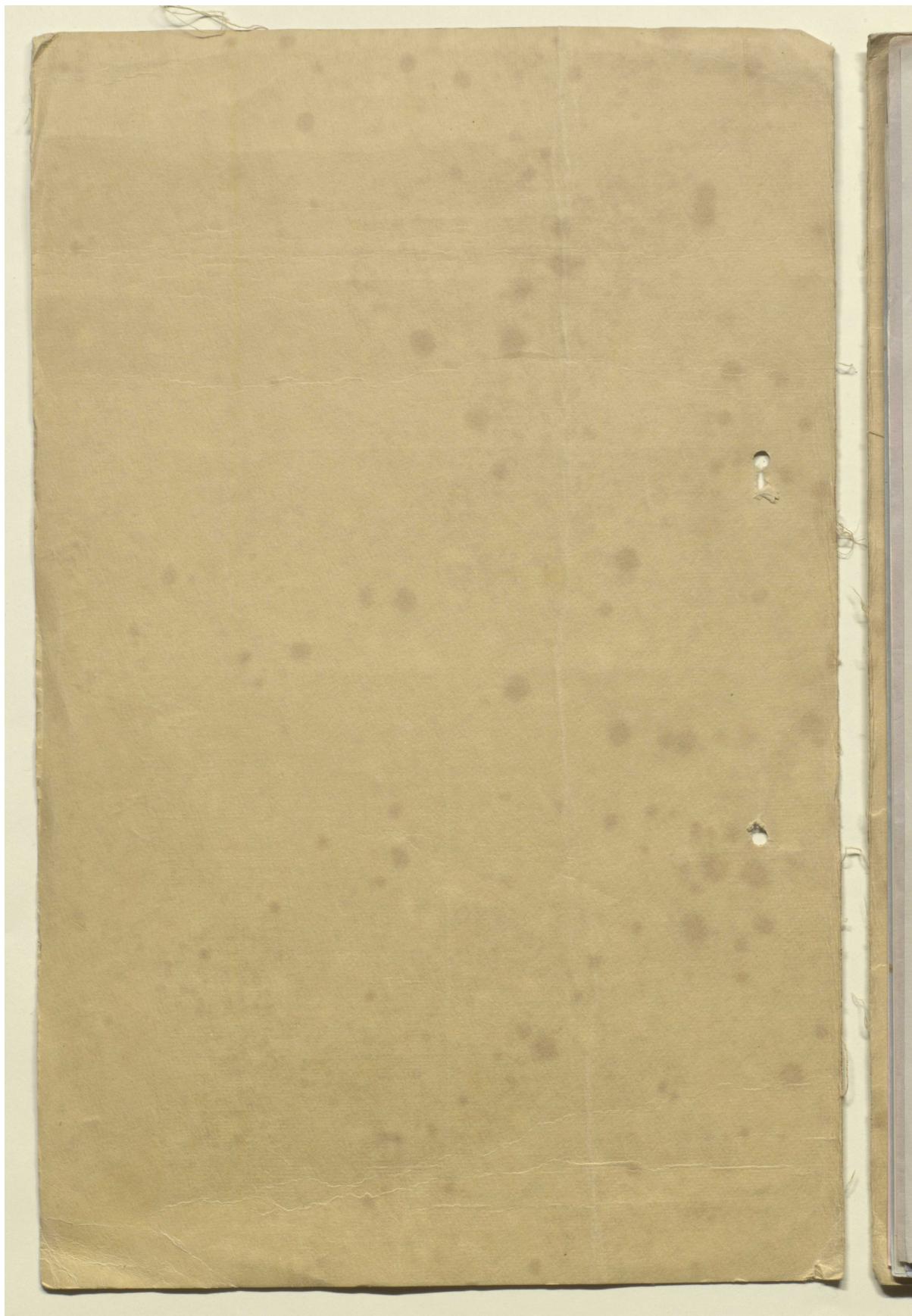
• نسخة من فقرات معدّلة (ذوات الأرقام ٤٢ و٤٣) عن تعليمات الحرب التي أصدرها موظفو الاحتياز (الهند)، ١٩٣٥ (صص. ٣٤-٣٥).

"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
[أمامي] (٧٦/١)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[أمامي-داخلي] (٧٦/٢)



"ملف 16/28 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٢٦]  
(٧٦/٣)

Telegram "S"

From Political Agent, Bahrain.  
To Political Resident, Kuwait.  
No. 225  
Dated 21st October 1939.

(2)

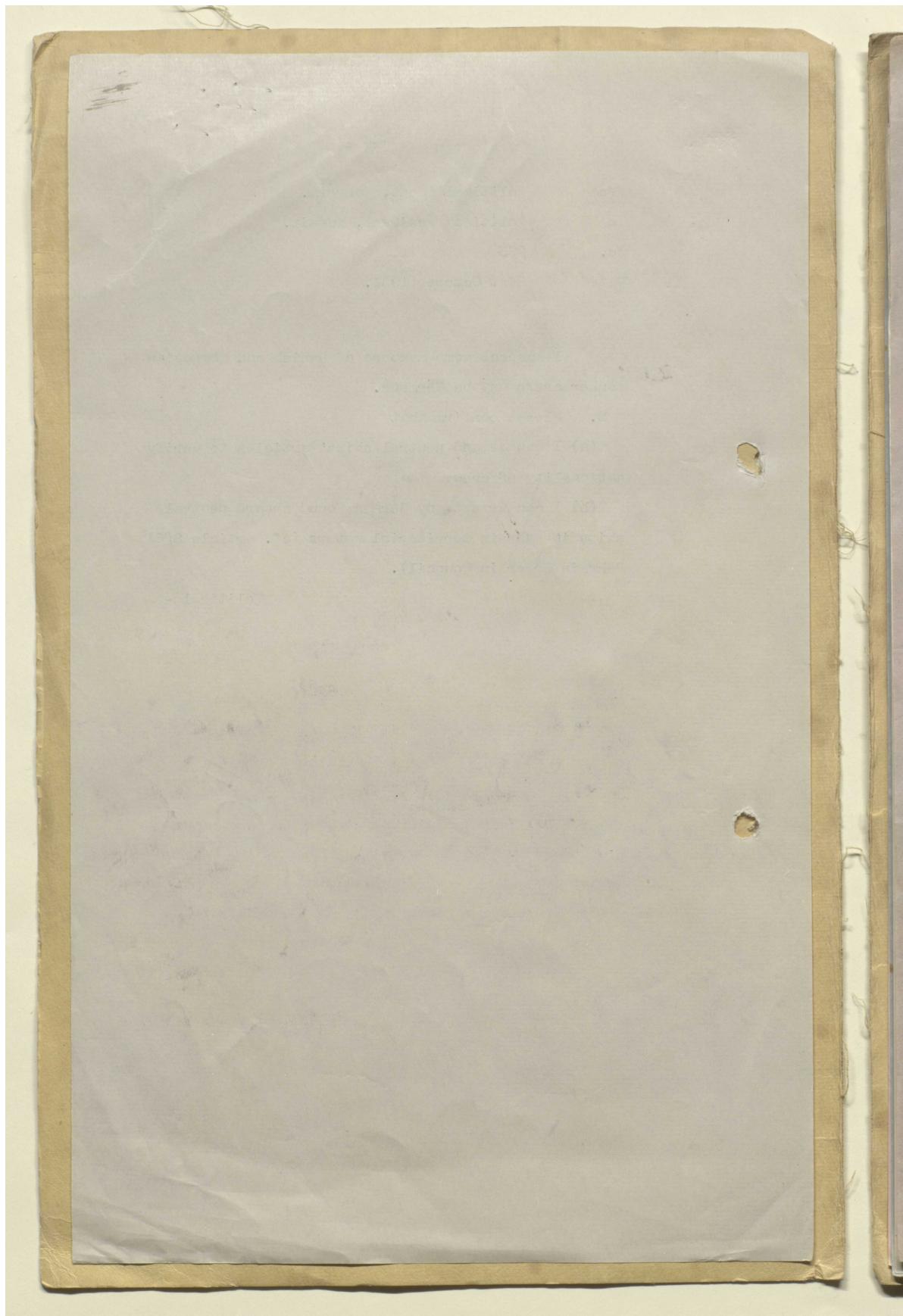
I suspect some members of Danish and Norwegian  
tanker crews may be Germans.

2. Please confirm that

- (a) I can demand neutral ships' articles to verify  
nationality of crew  
(b) I can arrest any German found aboard neutral  
ships in Bahrain territorial waters (cf. article 8(6)  
Bahrain Order in Council).

- Political -

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٢٦][٤]  
(٧٦/٤)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٣٦]

(٧٦/٥)

SECRET.

GOVERNMENT OF INDIA.

Department.

EXPRESS LETTER (AIR MAIL).

[N.B.—This is an ORIGINAL message sent by AIR MAIL which provides a means of communication more expeditious than the ordinary mail and is cheaper than the telegraph. It is intended to be treated, on receipt, with the same expedition as if it had been telegraphed. To save time and to obviate formalities it is drafted in the form of a telegram. It is authenticated by the signature of a responsible officer of the Department.]

No. C/751      Office of the Political Resident in the Persian Gulf, Camp, KUWAIT.  
Dated ~~21 NOVEMBER~~, the 16th November 1939. A<sup>9</sup>

To      His Majesty's Secretary of State for India, London.



Reference my

The Secretary to the Government of India,  
External Affairs Department, New Delhi.

The Political Agent, Bahrain.

The Political Agent, Kuwait.

Subject :- Jurisdiction over neutral ships  
in Bahrain and Kuwait.

A copy of a telegram No. 225 dated the 21st October 1939, from  
the Political Agent, Bahrain, on the subject mentioned above is  
enclosed.

2. Political Agent would appear to have the right to make the  
demand under (a) of his telegram by virtue of the jurisdiction over  
foreign ships within the limits of the Bahrain Order-in-Council,  
1913, conferred on him by Article 8 (6) thereof.

3. As regards (b) since the Political Agent enjoys the jurisdiction  
mentioned above the State to which the neutral ship belongs presumably  
could not object to the exercise of such jurisdiction, while vis  
a vis the enemy subject no legal sanction would appear to be necessary.  
If this view is incorrect, such sanction could perhaps be found in  
Article 6 of the Persian Gulf Defence Regulations, 1 of 1939.

4. I would be grateful for a ruling on the two points raised.  
It would apply equally in Kuwait, where, under Article 8 (1) (v)

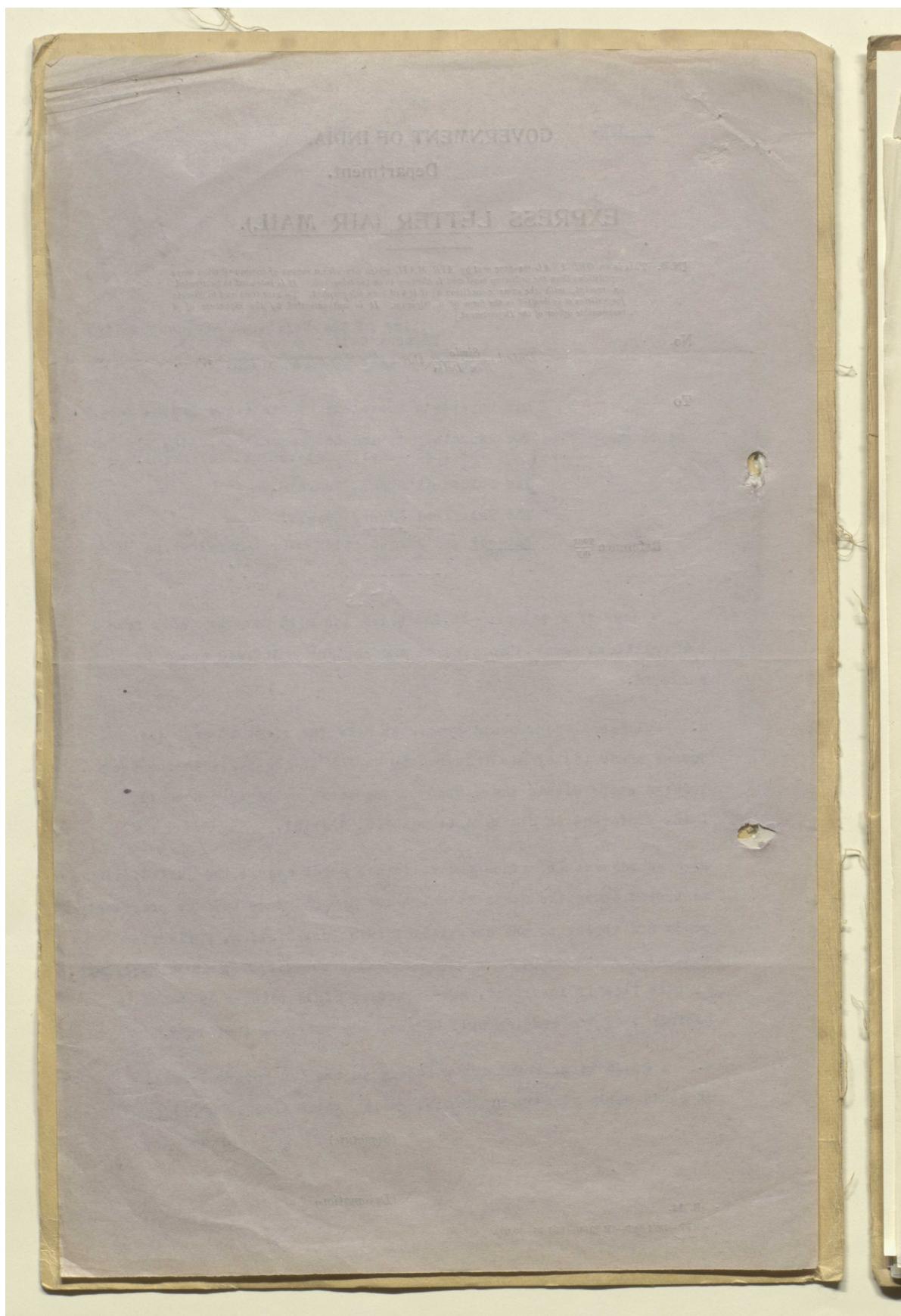
(Signature)                  of the

(Designation)

S. 44.

MFP—1374 S&P—(M-2013)—15-I-36—10,000.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٣٣٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت" [؛و]  
(٧٦/٧)

-2-

of the Kuwait Order-in-Council, 1935, the Political Agent's jurisdiction over foreign ships within the limits of the Order is similar to that of the Political Agent in Bahrain. (In Muscat the Political Agent's jurisdiction does not extend over foreign ships).

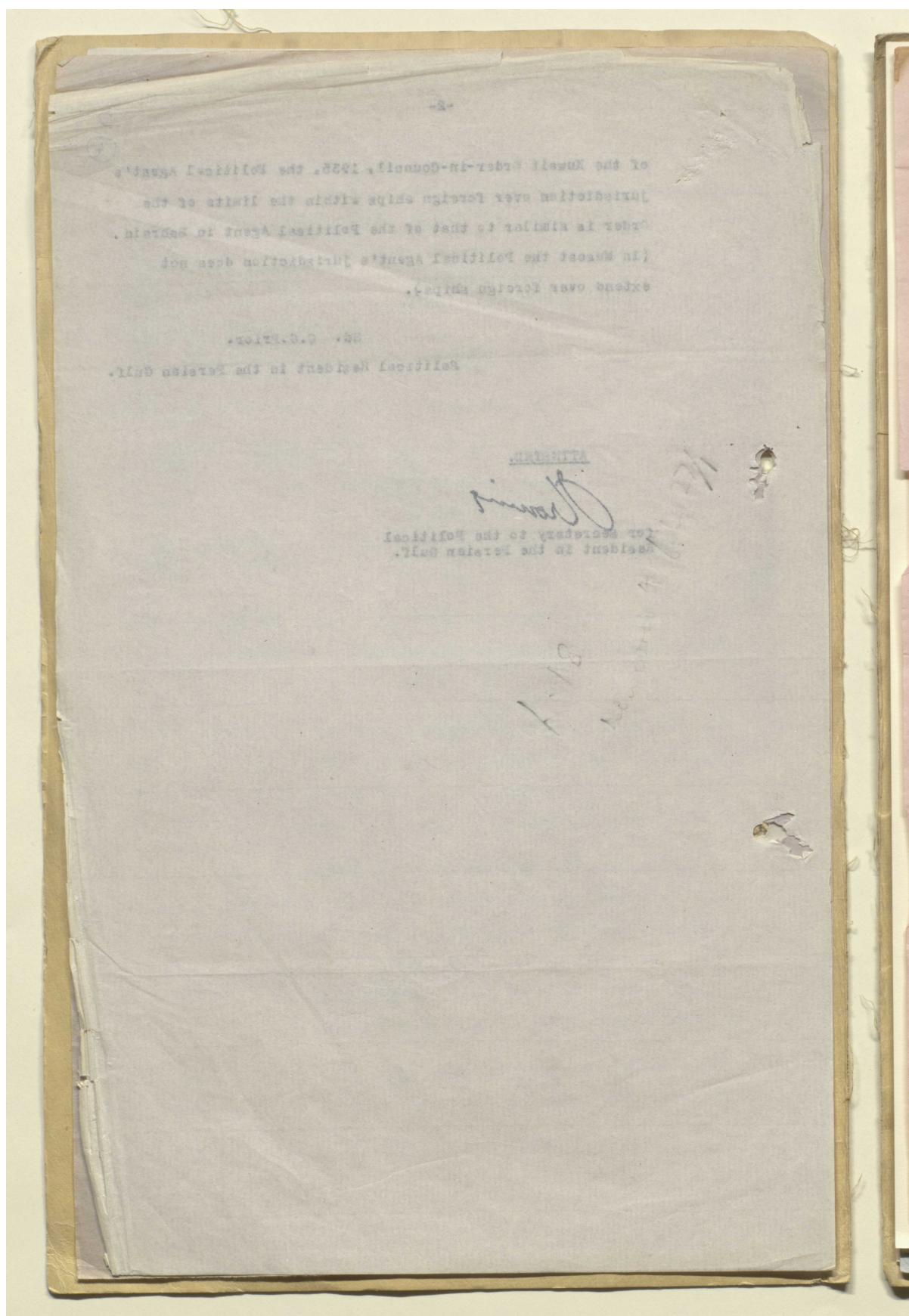
Sd. C.G.Prior.

Political Resident in the Persian Gulf.

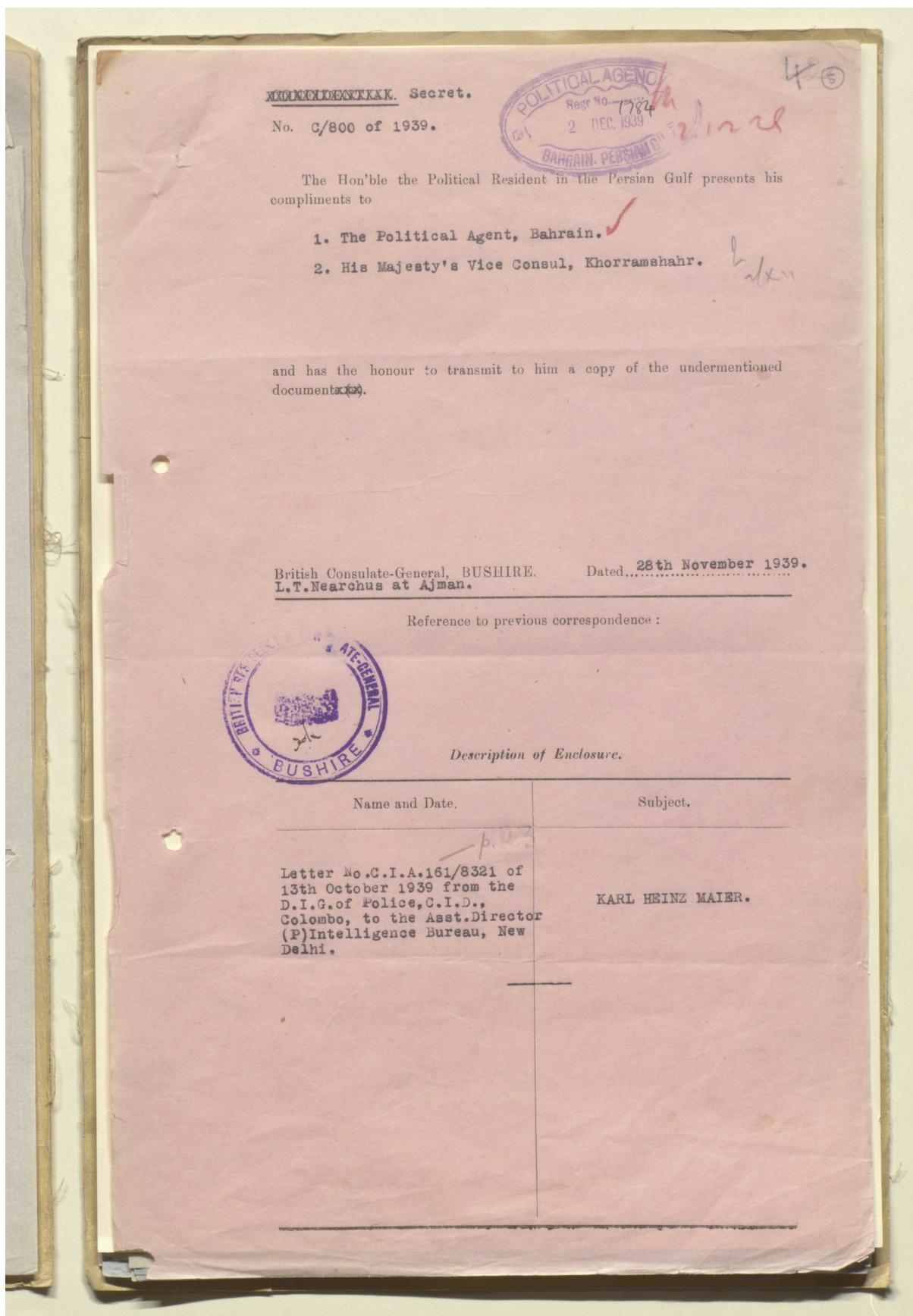
ATTESTED.

*P. G. Prior*  
for Secretary to the Political  
Resident in the Persian Gulf.

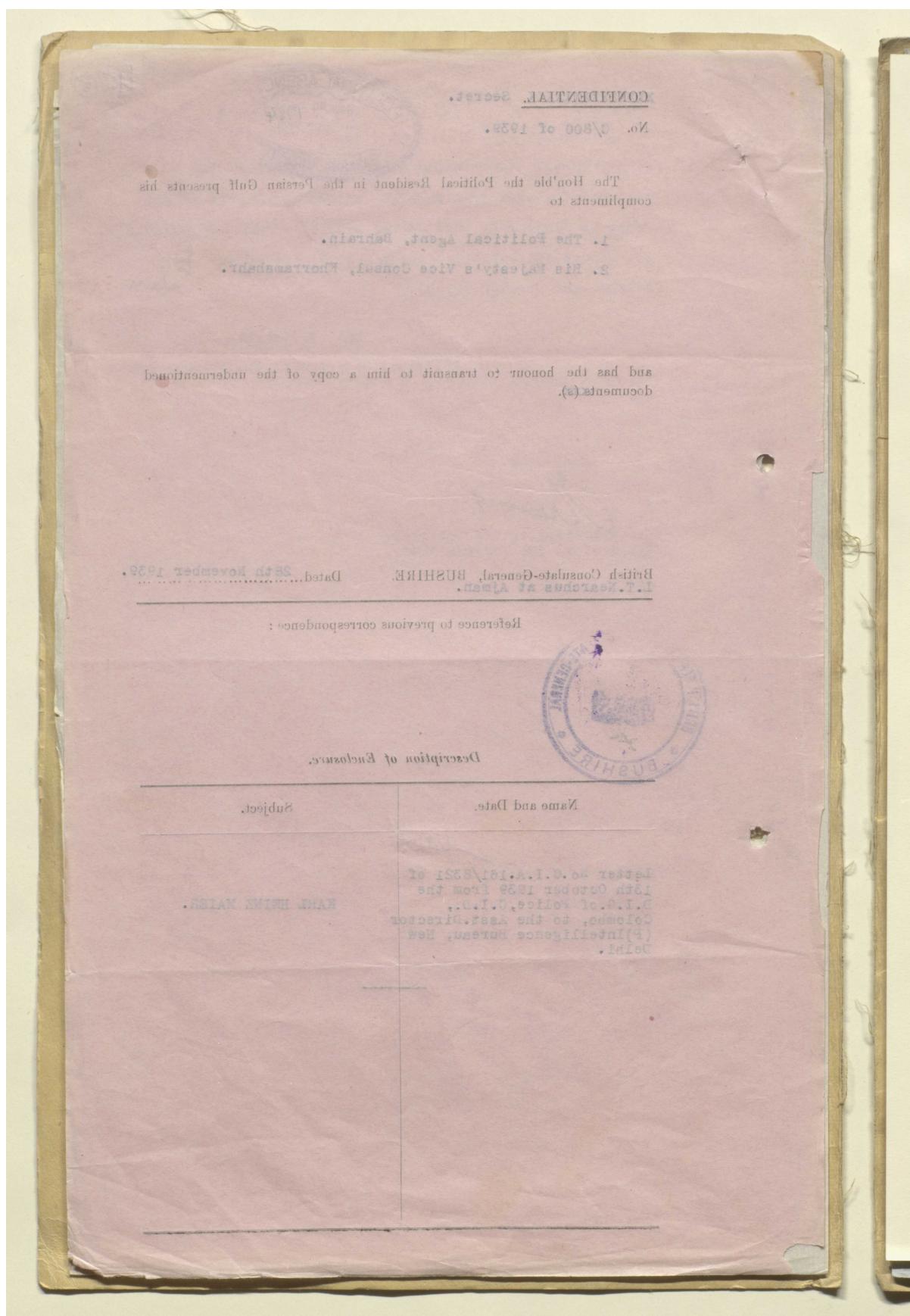
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [؛ ظ]  
(٧٦/٨)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٥٦]  
(٧٦/٩)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [هـ] (٧٦/١٠)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٦١و]  
(٧٦/١١)

(Received under Director, Intelligence Bureau (Home Department), Government of India, letter No.84/For/ 39-I, dated the 8th November, 1939).

Copy of demi-official letter No.C.I.A.161/8321, dated October 13, 1939, from D.I.G. of Police, C.I.D., Colombo, Ceylon, to Asst. Director (P) Intelligence Bureau, New Delhi.

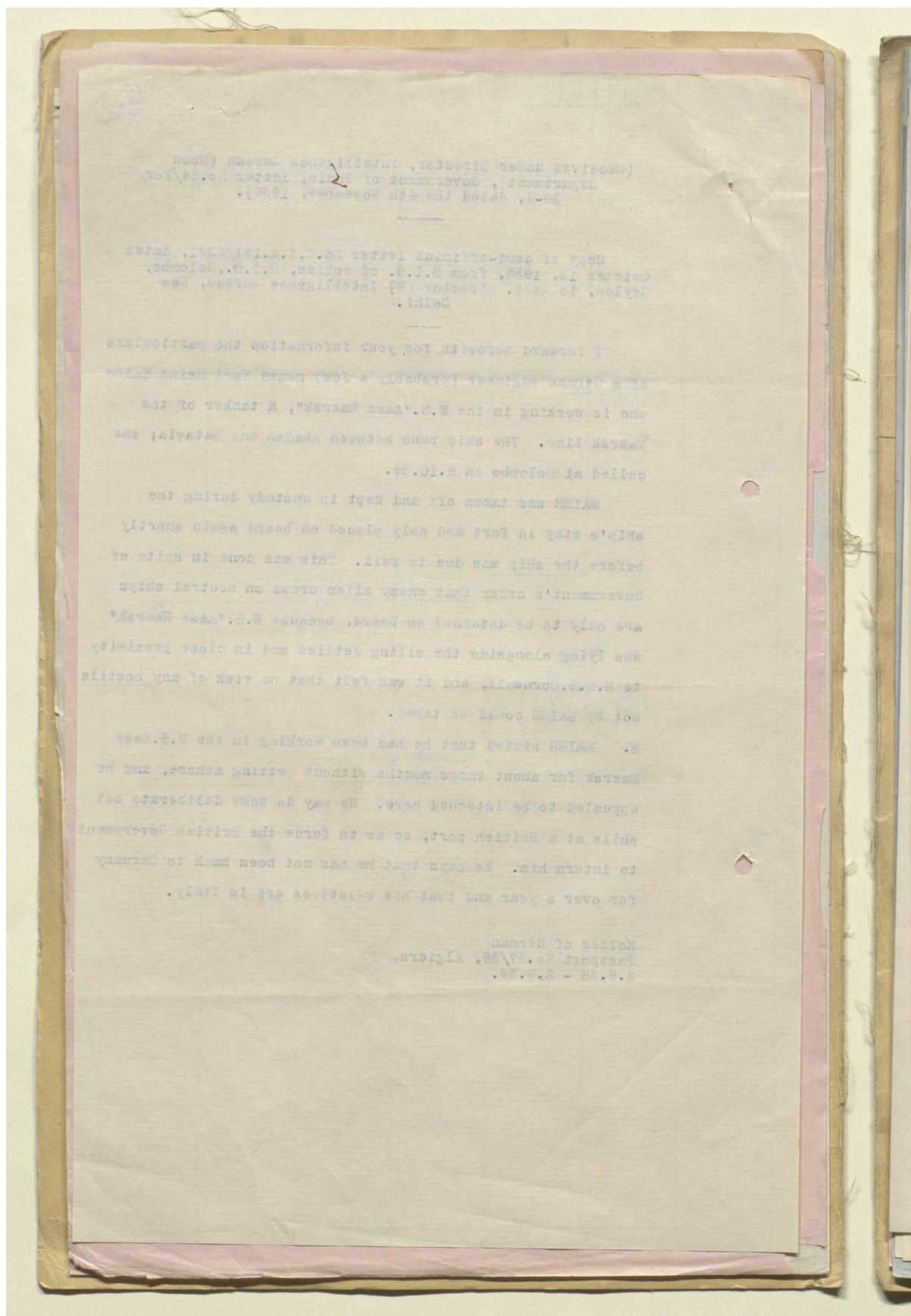
I forward herewith for your information the particulars of a German engineer (probably a Jew) named Karl Heinz MAIER who is working in the M.S."Aase Maersk", a tanker of the Maersk Line. The ship runs between Abadan and Batavia; she called at Colombo on 6.10.39.

MAIER was taken off and kept in custody during the ship's stay in Port and only placed on board again shortly before the ship was due to sail. This was done in spite of Government's order that enemy alien crews on neutral ships are only to be detained on board, because M.S."Aase Maersk" was lying alongside the oiling Jetties and in close proximity to H.M.S.Cornwall, and it was felt that no risk of any hostile act by MAIER could be taken.

2. MAIER stated that he had been working in the M.S.Aase Maersk for about three months without getting ashore, and he appealed to be interned here. He may do some deliberate act while at a British port, so as to force the British Government to intern him. He says that he has not been back to Germany for over a year and that his relatives are in Italy.

Holder of German Passport No.37/38, Algiers,  
2.9.38 - 2.9.39.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٦٦٢]  
(٧٦/١٢)



"ملف 16/28 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٧٦/١٣]

Confidential

D.O. No. C/818-28/1

Dated the 10th December 1939.

As you know there is a German named Karl H. Maier aboard the M.S. "Aase Maersk" which is due here shortly.

2. Could your Mooring Master inform the Captain of the tanker that this man must be kept in his cabin while he is in port here? If the Captain agrees to do this I will not cause any inconvenience by having a police guard aboard but if he refuses I am afraid I shall have to do so.

Yours sincerely,

*h*

*θ/c*

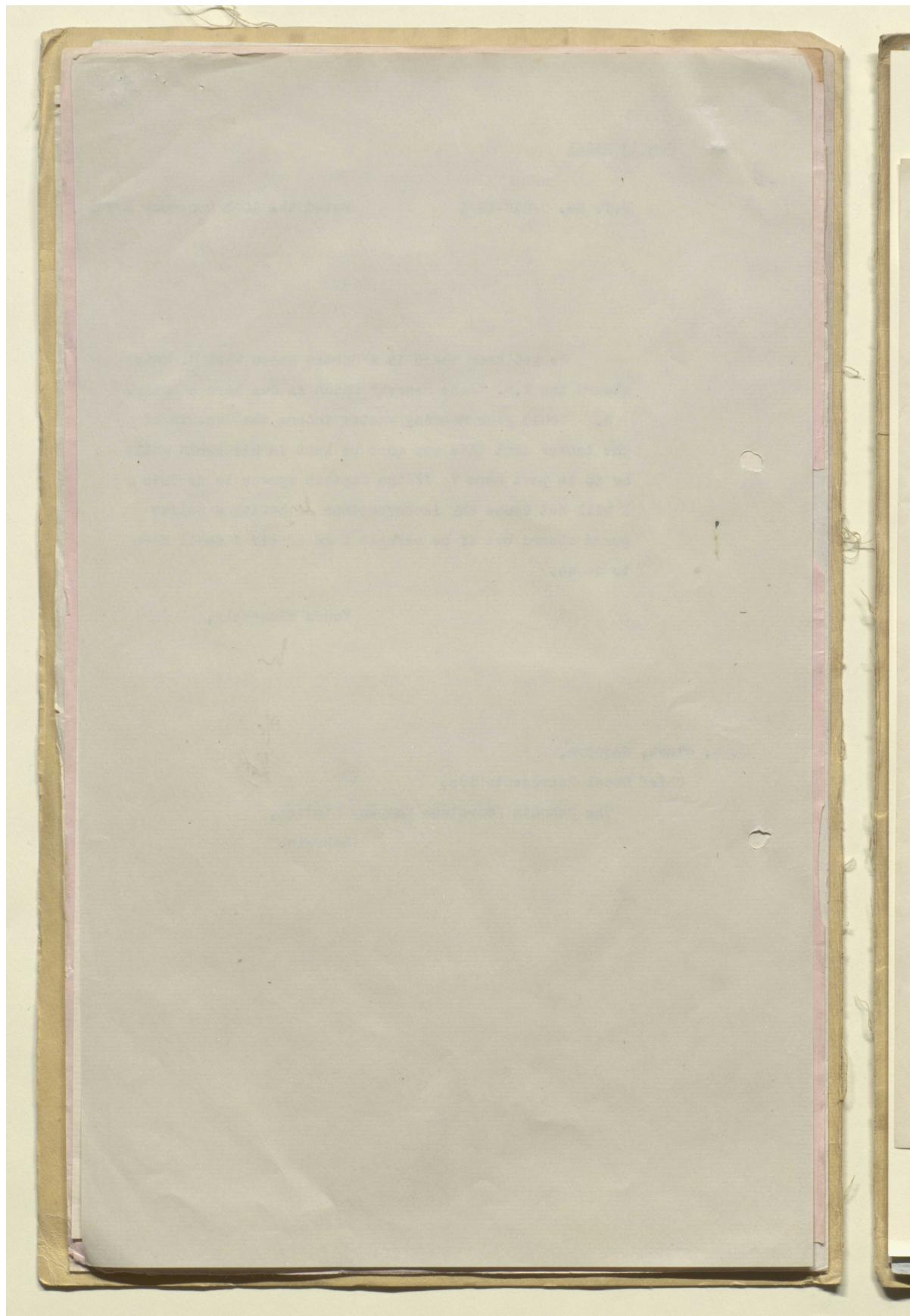
*Mark*

J. S. Black, Esquire,  
Chief Local Representative,

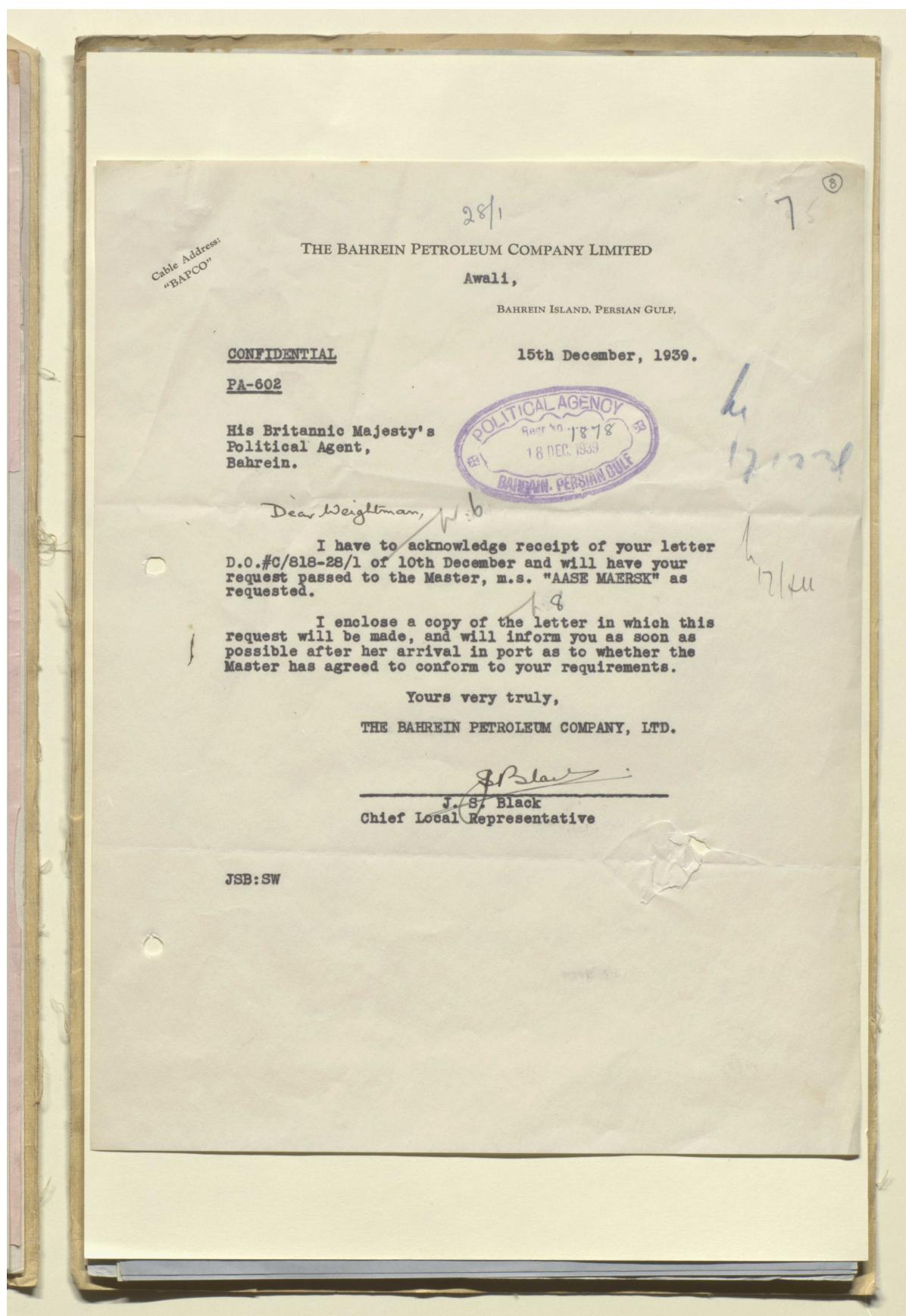
The Bahrain Petroleum Company Limited,

Bahrain.

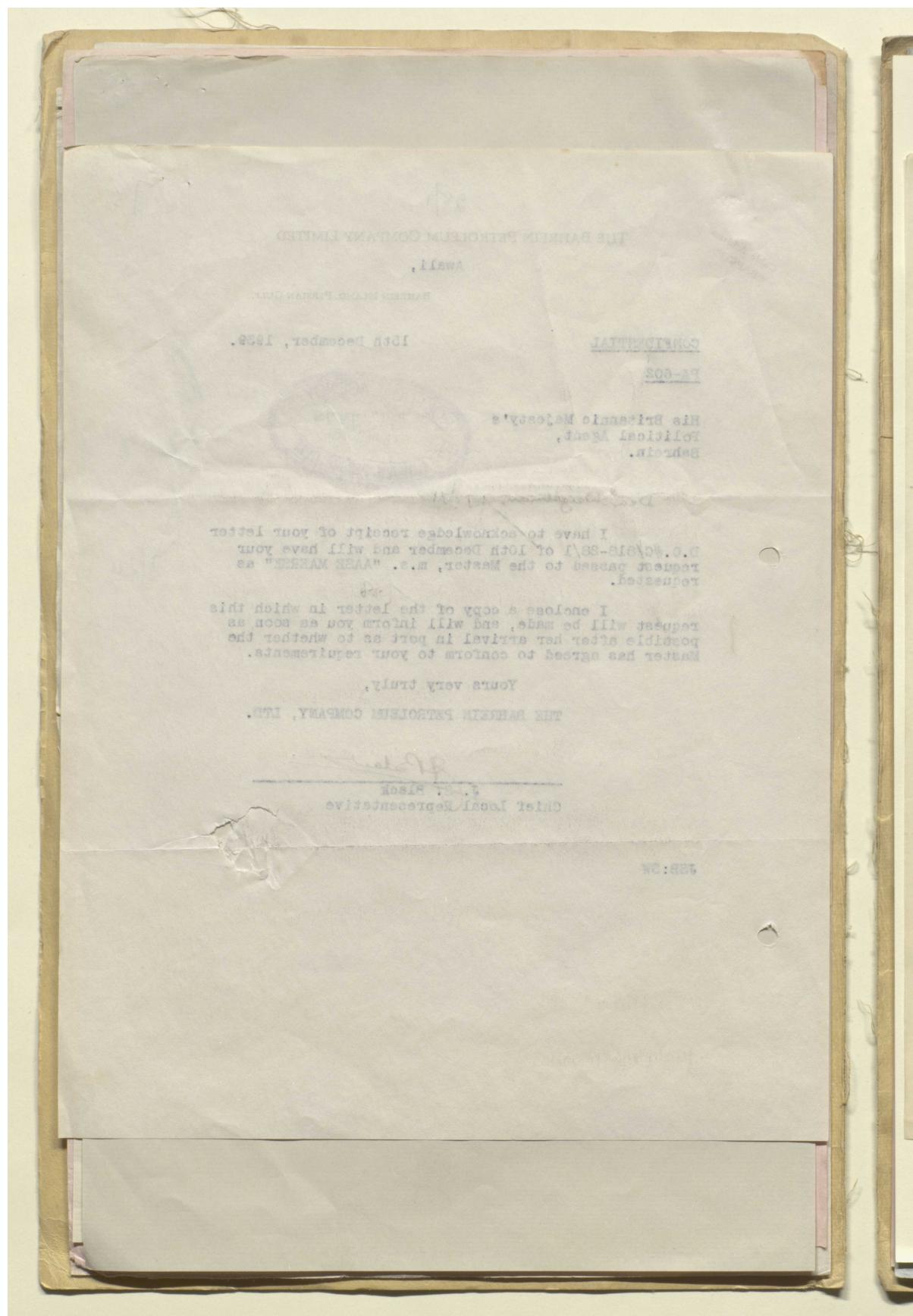
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٧٦][٤]  
(٧٦/١٤)



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٨٥]  
(٧٦/١٥)

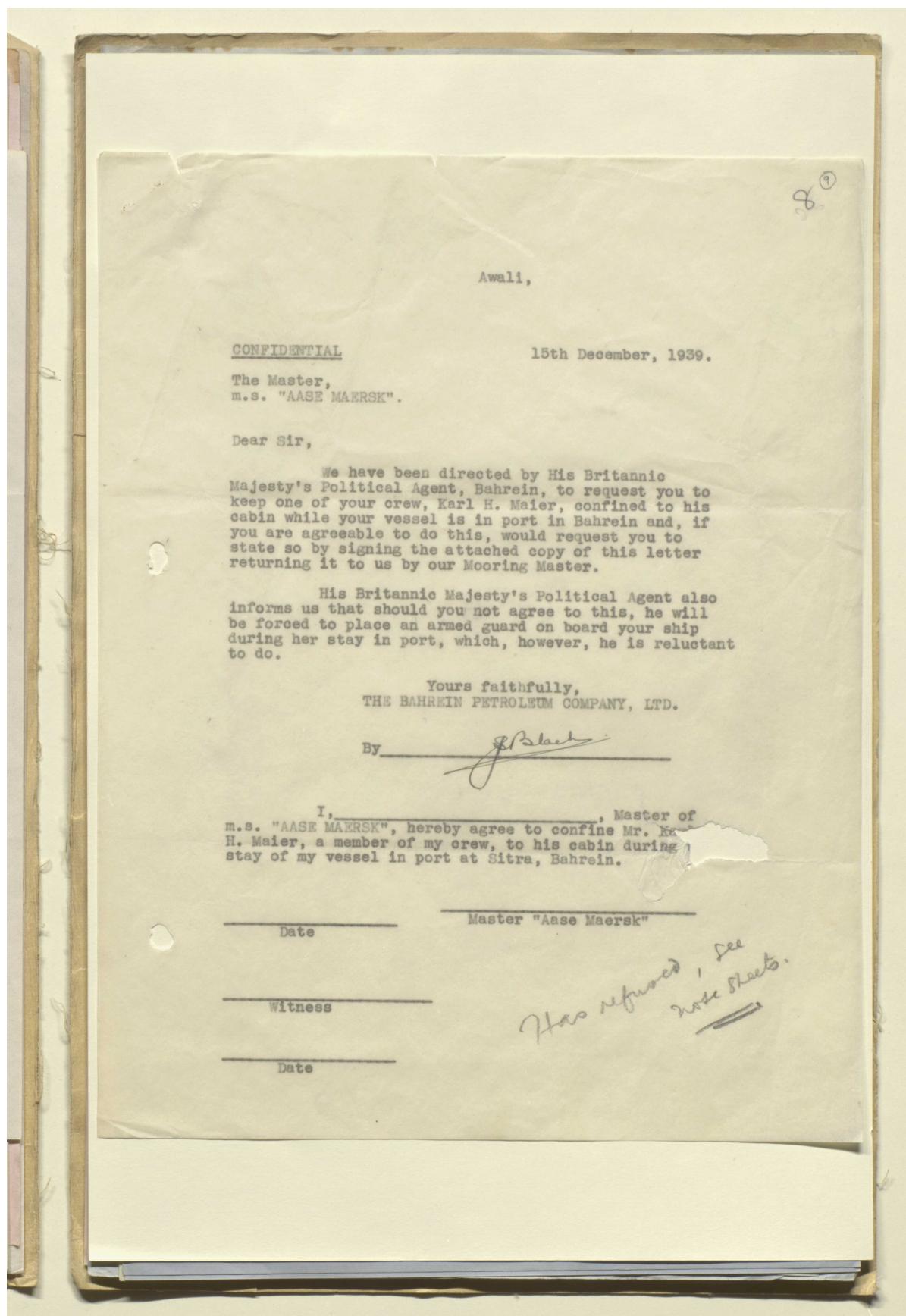


"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٨٧٦/١٦]



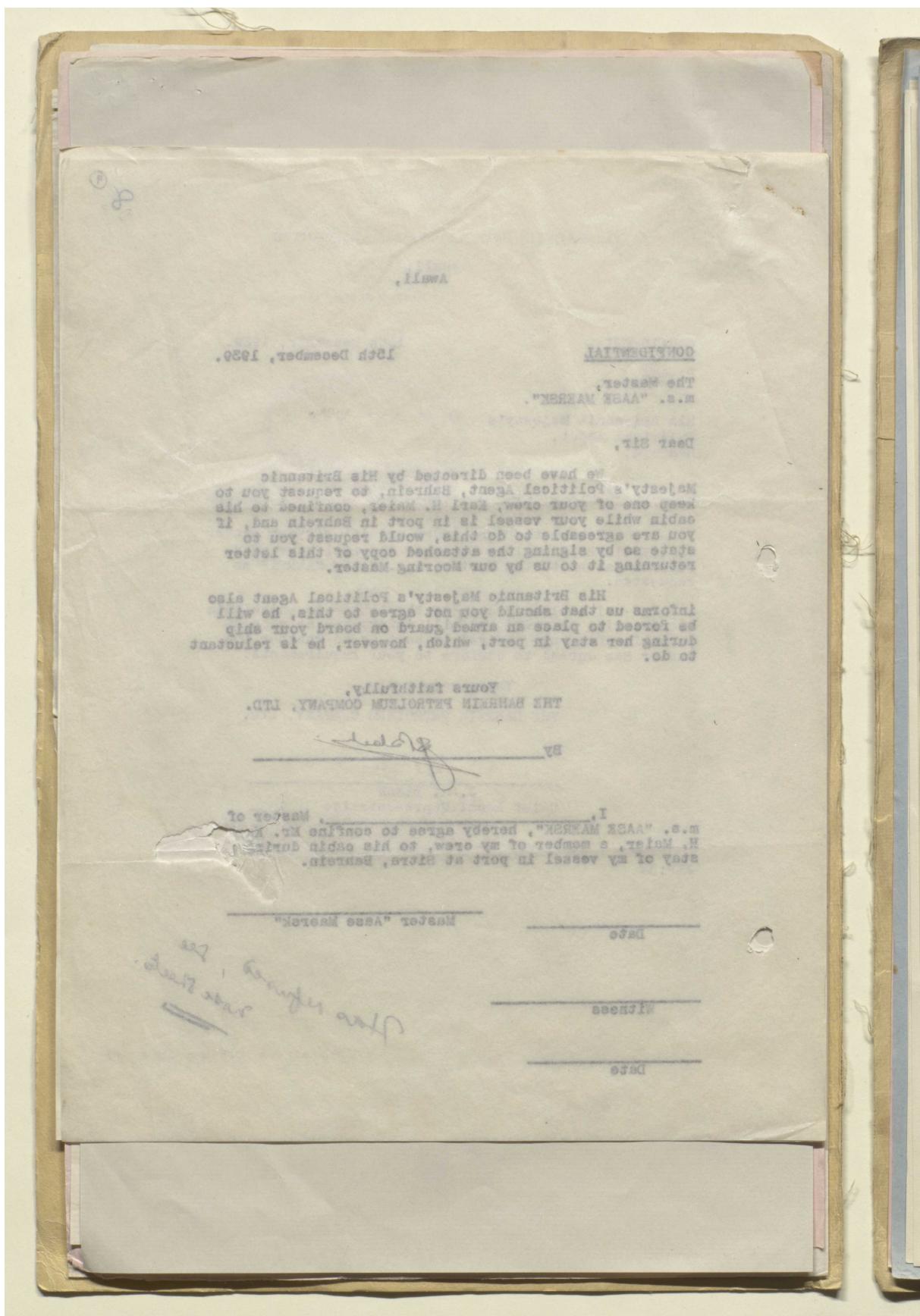
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٩٦و]

(٧٦/١٧)

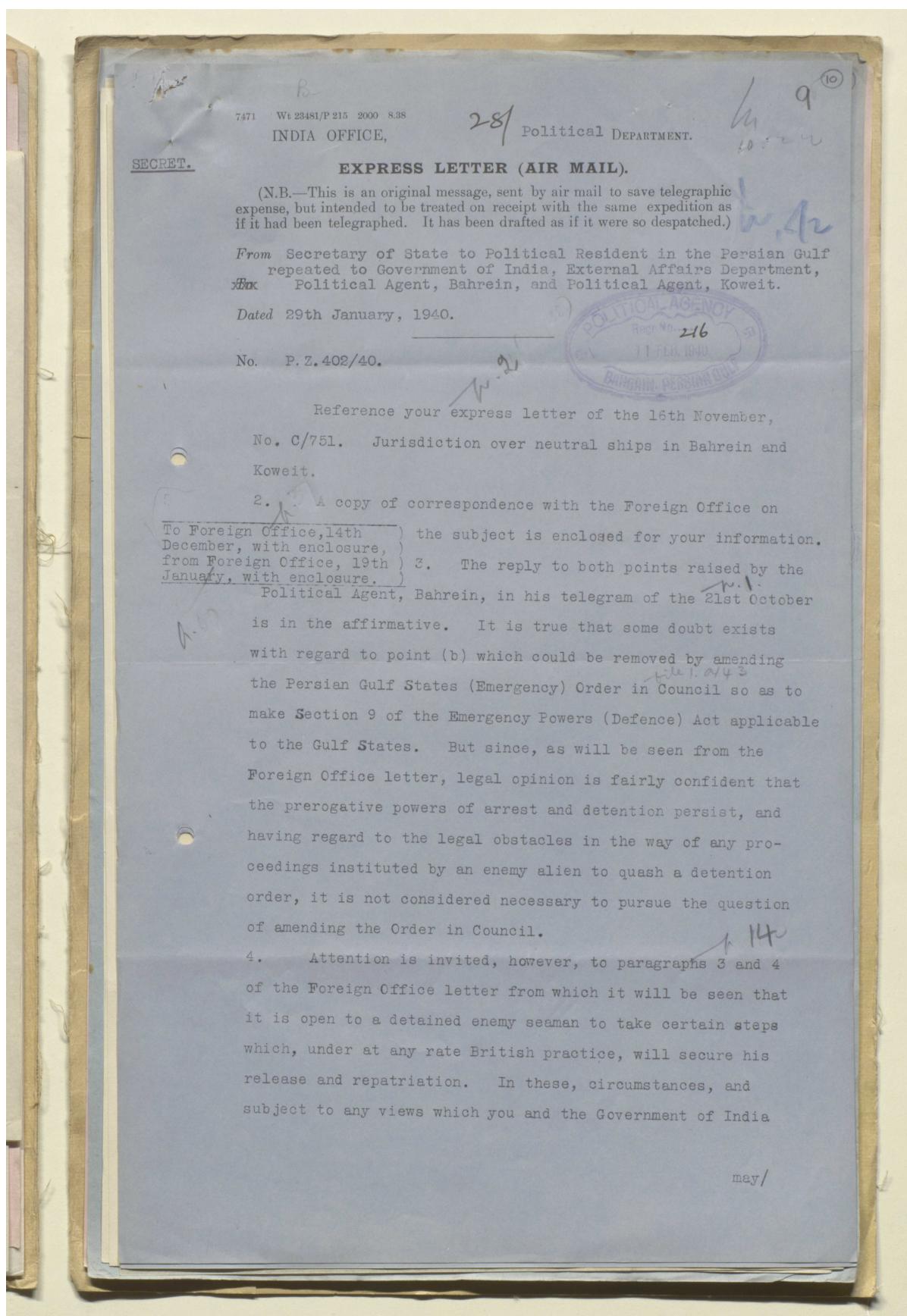


"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت" [٦٩]

(٧٦/١٨)

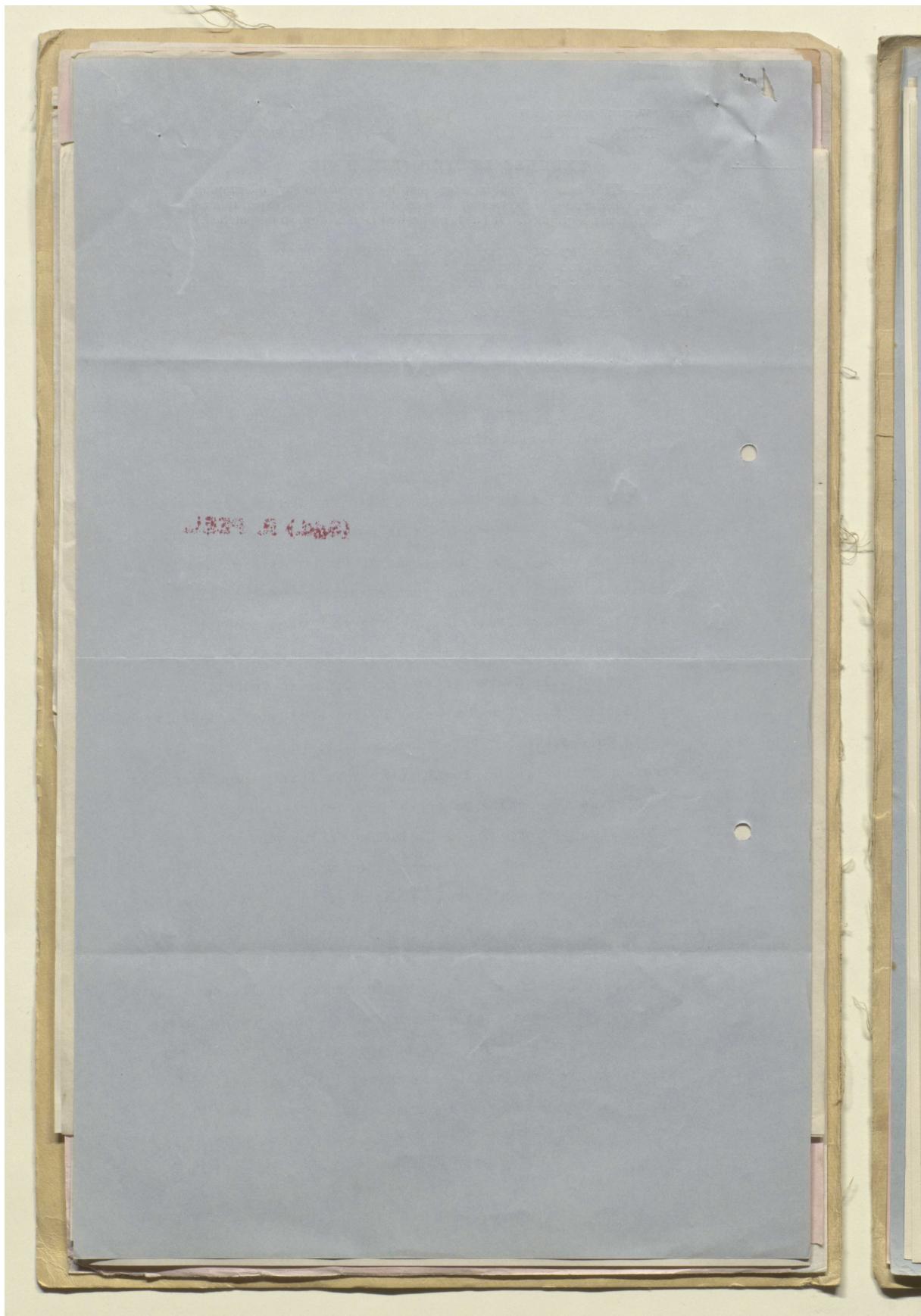


"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(١٩٤٦/٧٦) [١٠]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٢٠/٧٦) [١٠]



"ملف 16/28 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(١٦/٢٦) [١١]

- 2 -

may wish to express, it will seem that the Foreign Office are probably right in suggesting that there may be little to be gained by the removal of German seamen from neutral ships in Bahrein or Koweit, unless of course there are some exceptional reasons for such action in a particular case.

The issue of the above has been authorised.

(Sgd.) R. PEEL.

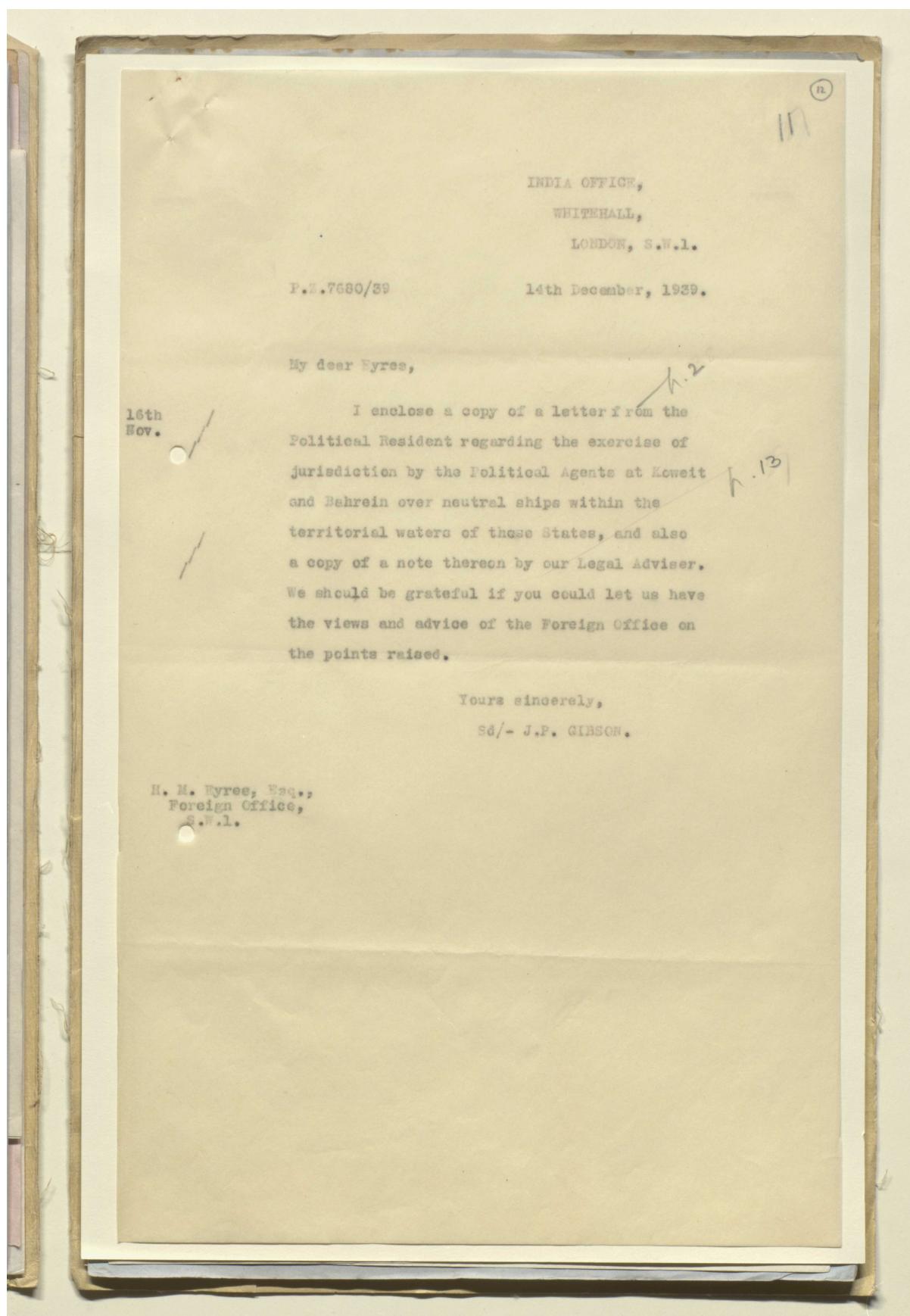
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[١١٦] (٢٢/٧٦)

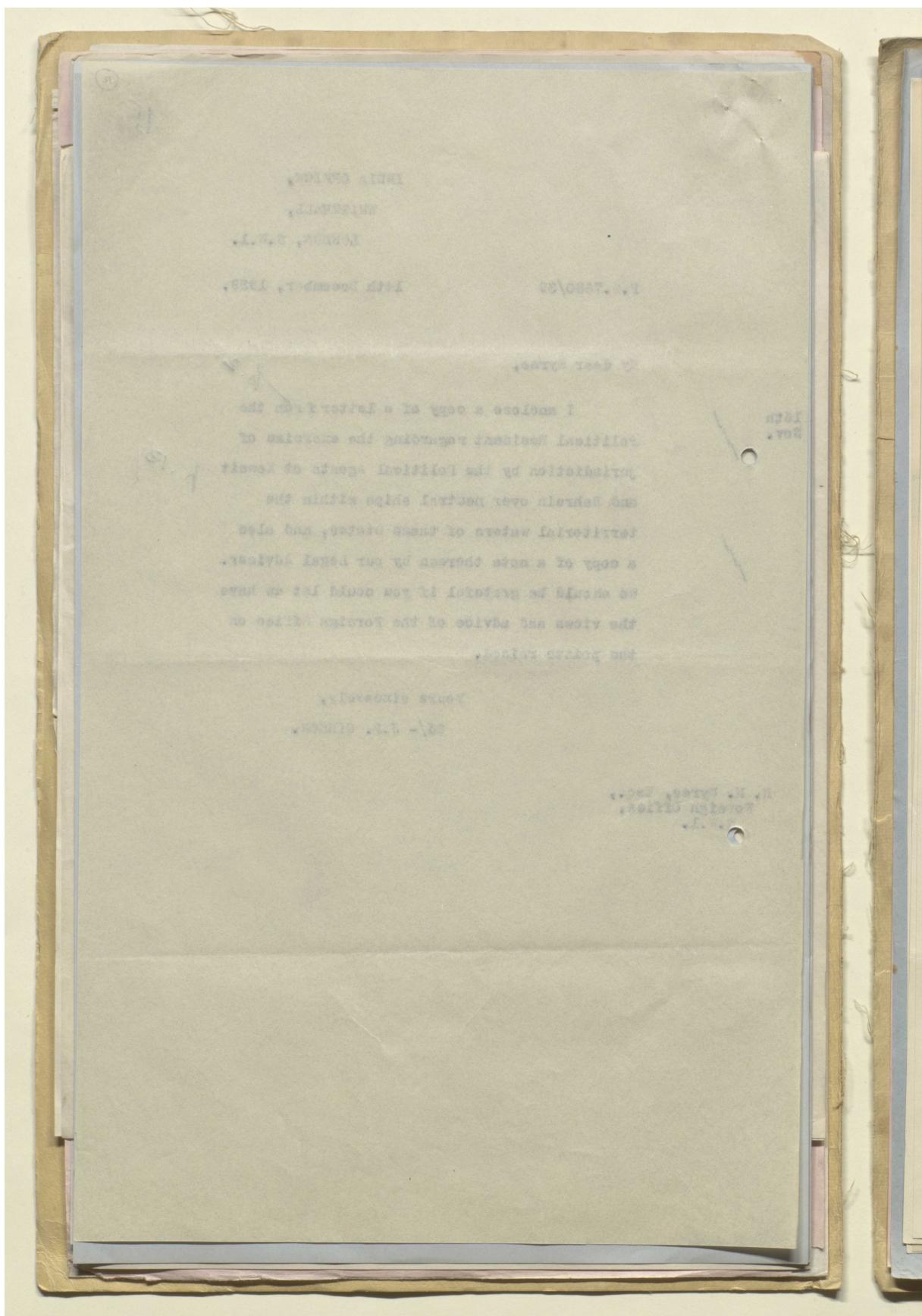


"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

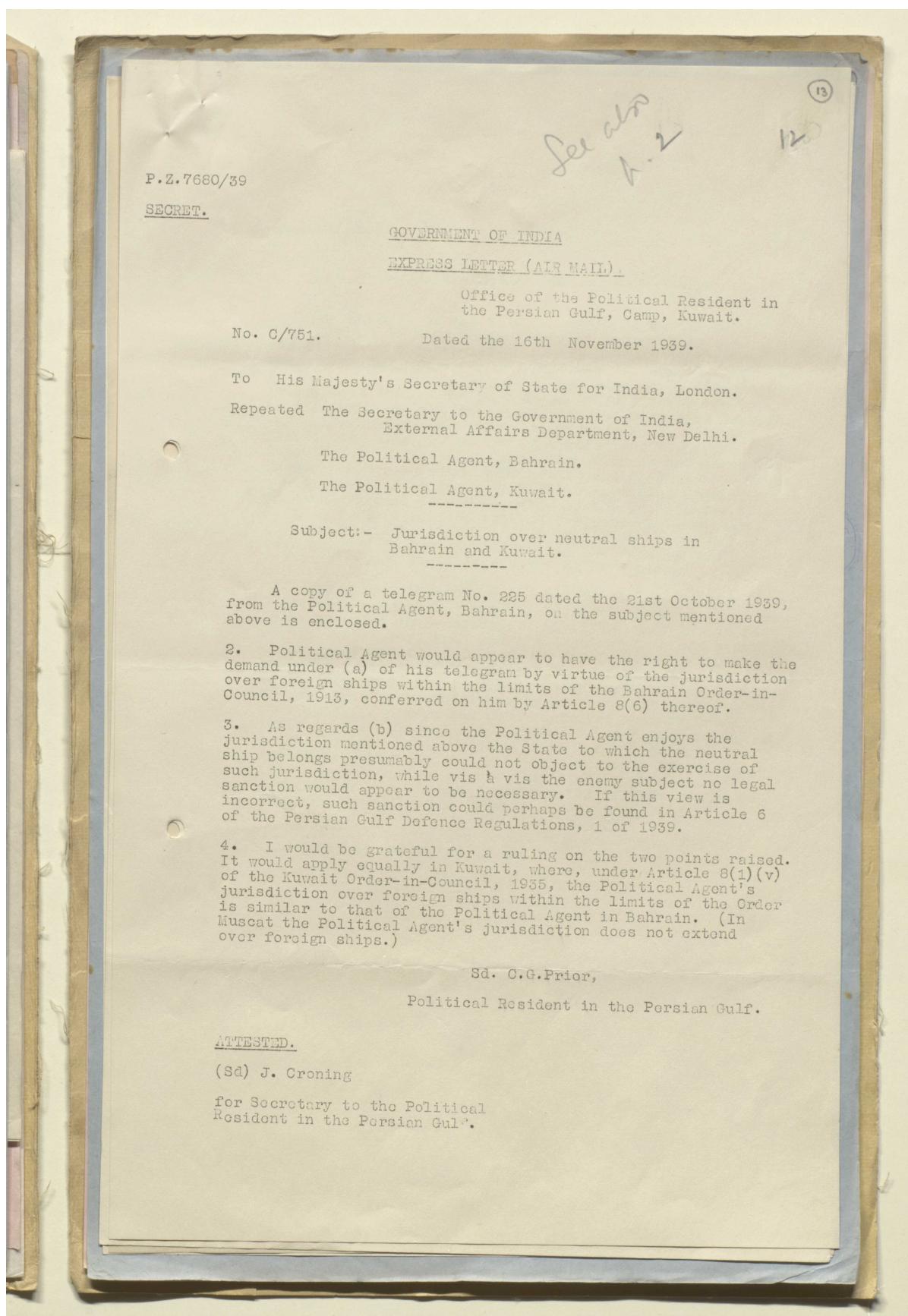
(٢٣/٧٦) [١٢]



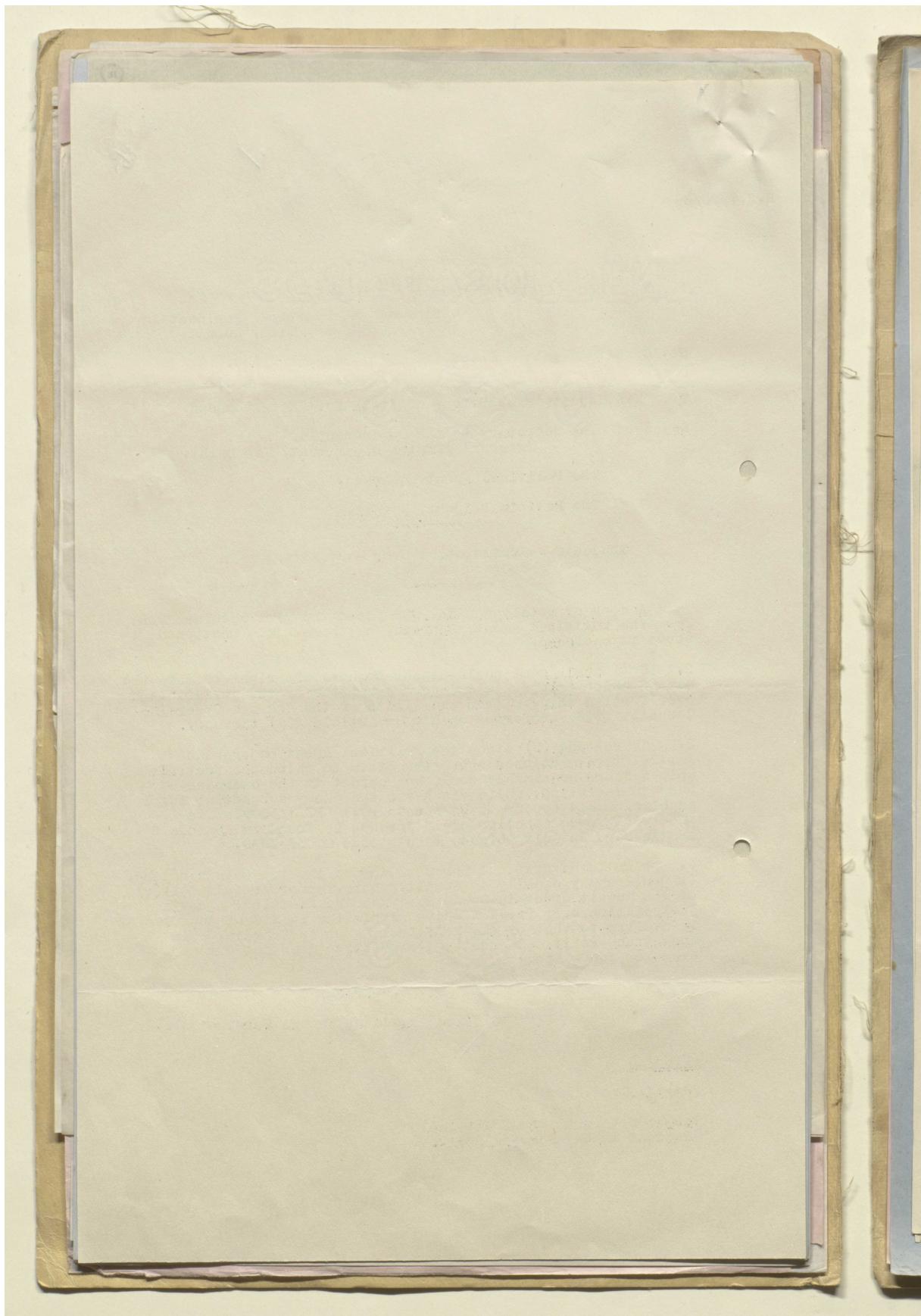
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٢٤/٧٦) [١٢]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(١٣) [٢٥/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٢٦) [١٣]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٤١ و [٢٧/٢٧])

P.Z. 7680/39.

Note by Legal Adviser, India Office.

In the case of any ship belonging to foreigners, with respect to whom the Sheikh has consented to the exercise of the jurisdiction of His Majesty within the meaning of Article 8 (2) of the Order in Council, the Political Agent could certainly exercise jurisdiction in relation to any of the persons on board thereof, as long as the ship remained in the territorial waters of Bahrein. The only question is, what action would he be entitled to take in the exercise of that jurisdiction. The power to deport under Defence Regulation No. 6 would not serve the purpose he has in mind, viz. arrest and detention. There would seem in fact to be no Regulation making provision for such an order as is contemplated in the last clause of Section 1 (2)(a) of the Emergency Powers (Defence) Act. (It may, incidentally, be noted that that clause has not been adapted in its application to the Persian Gulf Territories, as it perhaps ought to have been.)

There are, however, good grounds for the Political Resident's suggestion that vis-a-vis the enemy subject no legal sanction is necessary. An alien enemy has in fact no rights whatsoever, and, apart altogether from any statutory power specifically conferred, it is, I think, quite clear that the exercise of His Majesty's prerogative would extend to the detention and imprisonment of enemy aliens - unless of course it could successfully be contended that the fact that specific powers had been conferred must be deemed to imply that the Crown's prerogative in such matters can no longer be exercised. (Here, again, it is perhaps a little unfortunate that Section 9 of the Emergency Powers (Defence) Act is not among the sections applied to the Gulf territories - but I doubt whether its omission would be held conclusive on the point.)

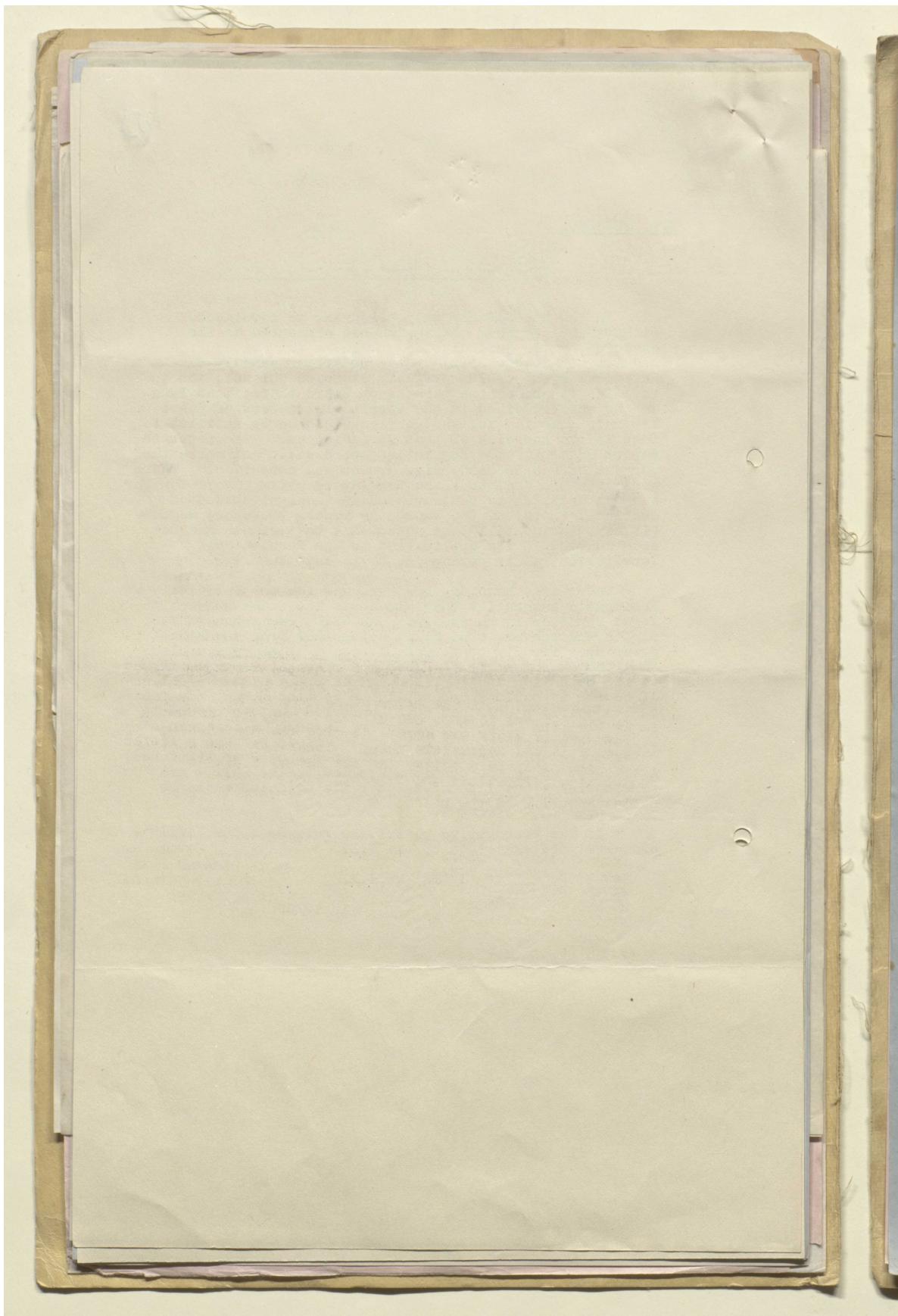
If the prerogative powers are retained, they will presumably be exercised by the P.D?

(Intld) Mc.I.K.

13/12/39

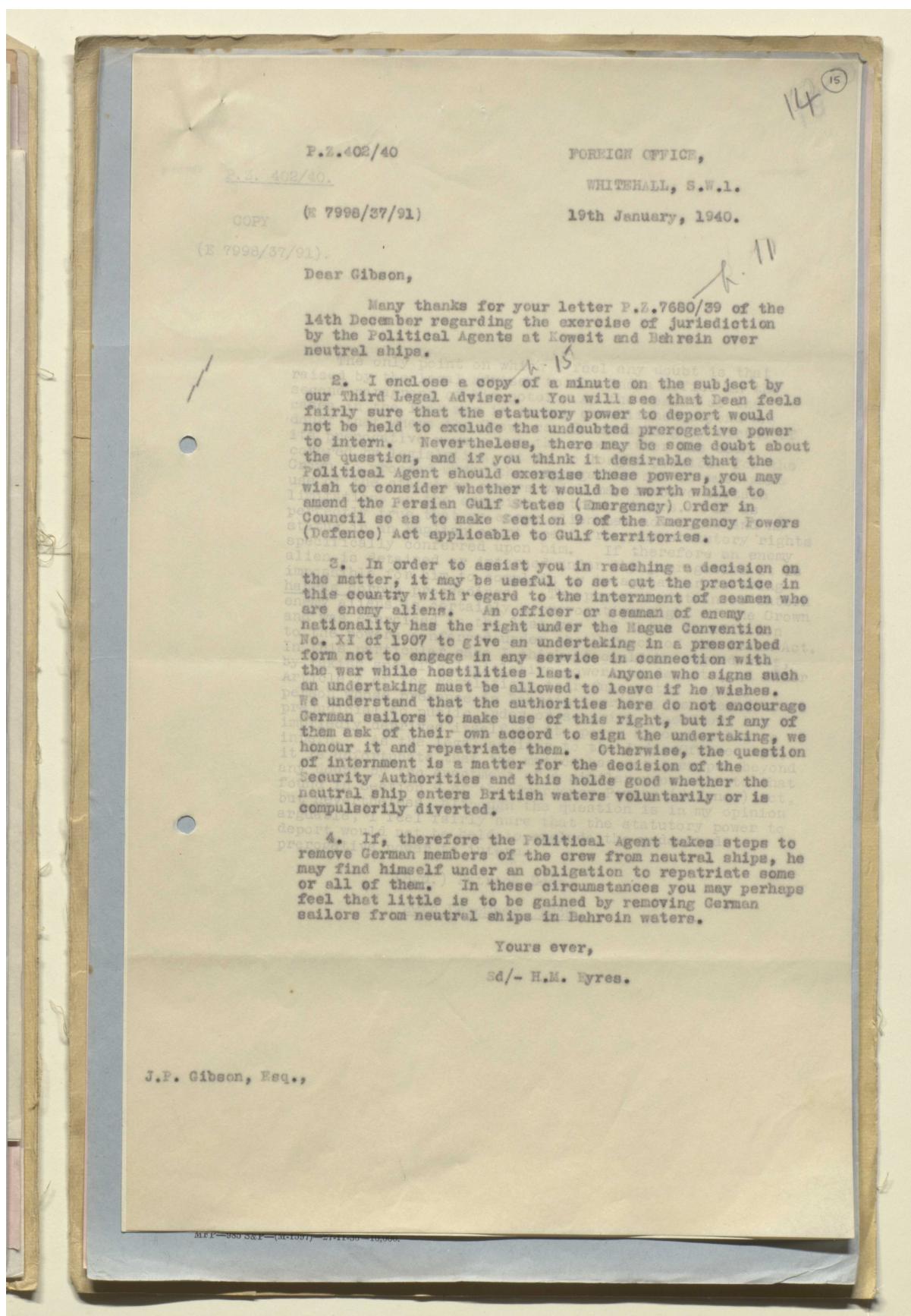
"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٢٨/٢٦) [٤١ ظ]



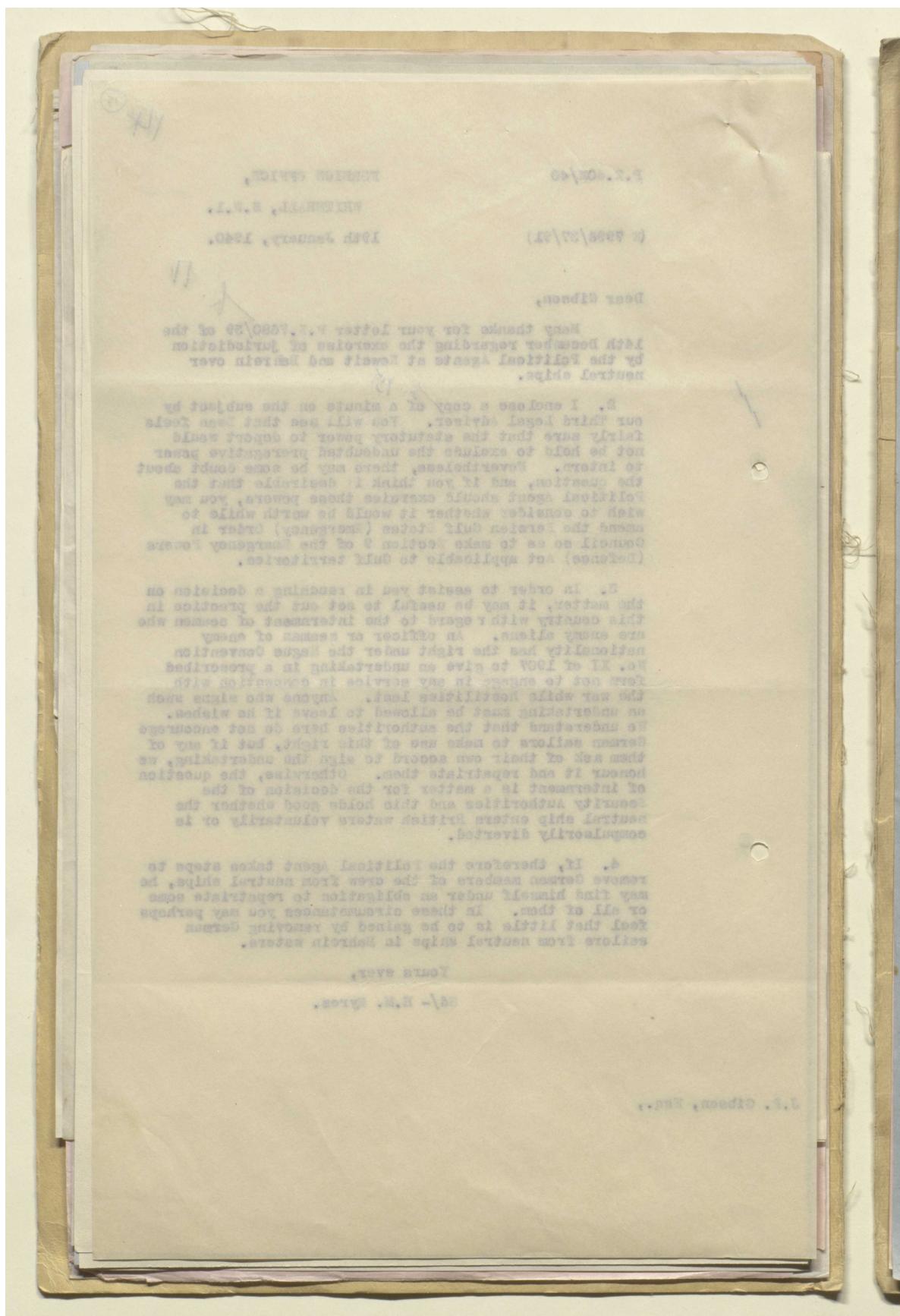
"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(١٥) [٢٩/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[١٥ ظ [٣٠ / ٧٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(١٦١و) [٣٧/٢٠]

P. Z. 402/40.

COPY

(E 7998/37/91).

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١٦

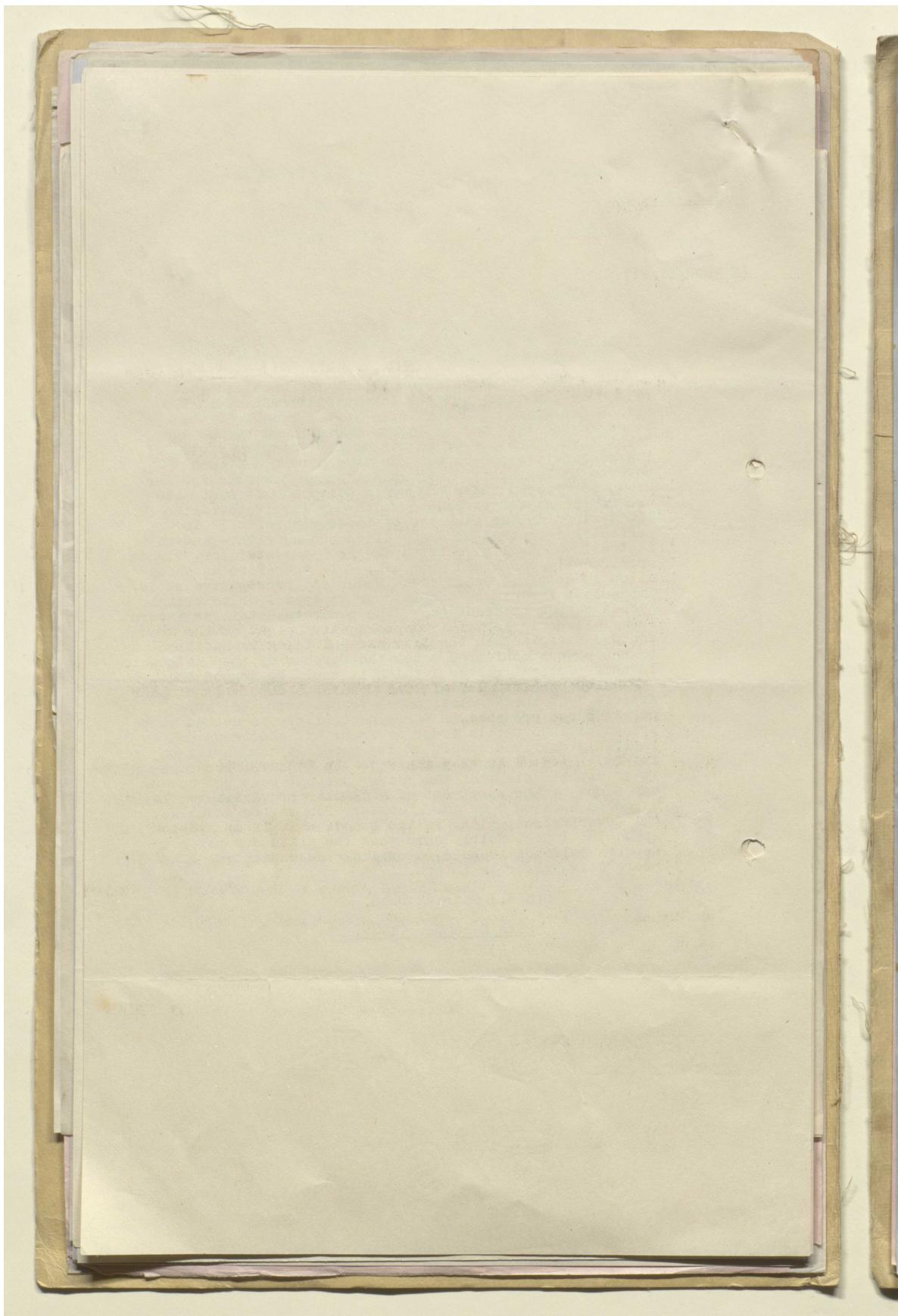
The only point on which I feel any doubt is that raised by the legal adviser to the India Office in the second paragraph of his note. As the result of the cases in the last war it is now established beyond any doubt that where the Crown can do something by virtue of its prerogative powers but the same matter has been covered by legislation, it is no longer possible for the Crown to proceed under the prerogative but it must make use of the statutory powers which may involve certain limitations on the exercise of those powers. It is perfectly true that an enemy alien has no rights and no status in an English court apart from any statutory rights specifically conferred upon him. If therefore an enemy alien is detained or interned under the prerogative it is impossible for him to complain or to appeal or to bring habeas corpus proceedings. The power to detain or intern enemy aliens is certainly a prerogative right of the Crown and was exercised in the last war - I think in addition to the powers conferred under the Defence of the Realm Act. In this particular case I think it could be argued that, by taking specific legislative powers to deport (and under Article 7 of the Regulations to refuse entry to) any person whose presence in Bahrain territory is deemed to be prejudicial to public order or security, the Crown has impliedly deprived itself of its power at common law to intern. As the legal adviser to the India Office says, it is unfortunate that the matter has not been put beyond any doubt by the enactment of a similar provision to that found in Section 9 of the Emergency Powers (Defence) Act, but nevertheless, although the question is in my opinion arguable, I feel fairly sure that the statutory power to deport would not be held to exclude the undoubtedly prerogative power to intern.

(Sgd.) Patrick Dean.

29th December, 1939.

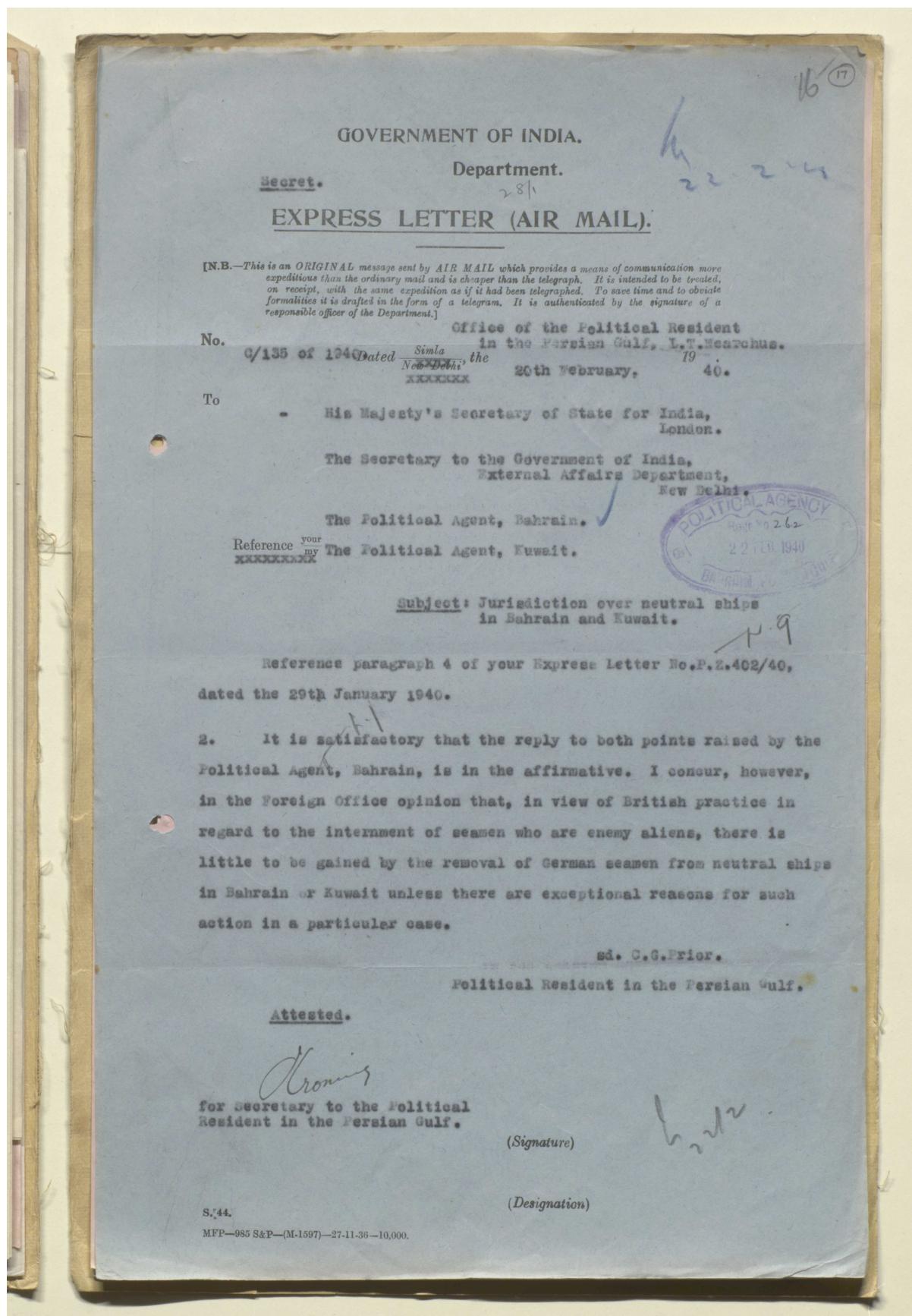
"ملف 16/28 السلطة القضائية على السفن المحايدة في البحرين والكويت"

[٦١٦] (٣٢/٧٦)



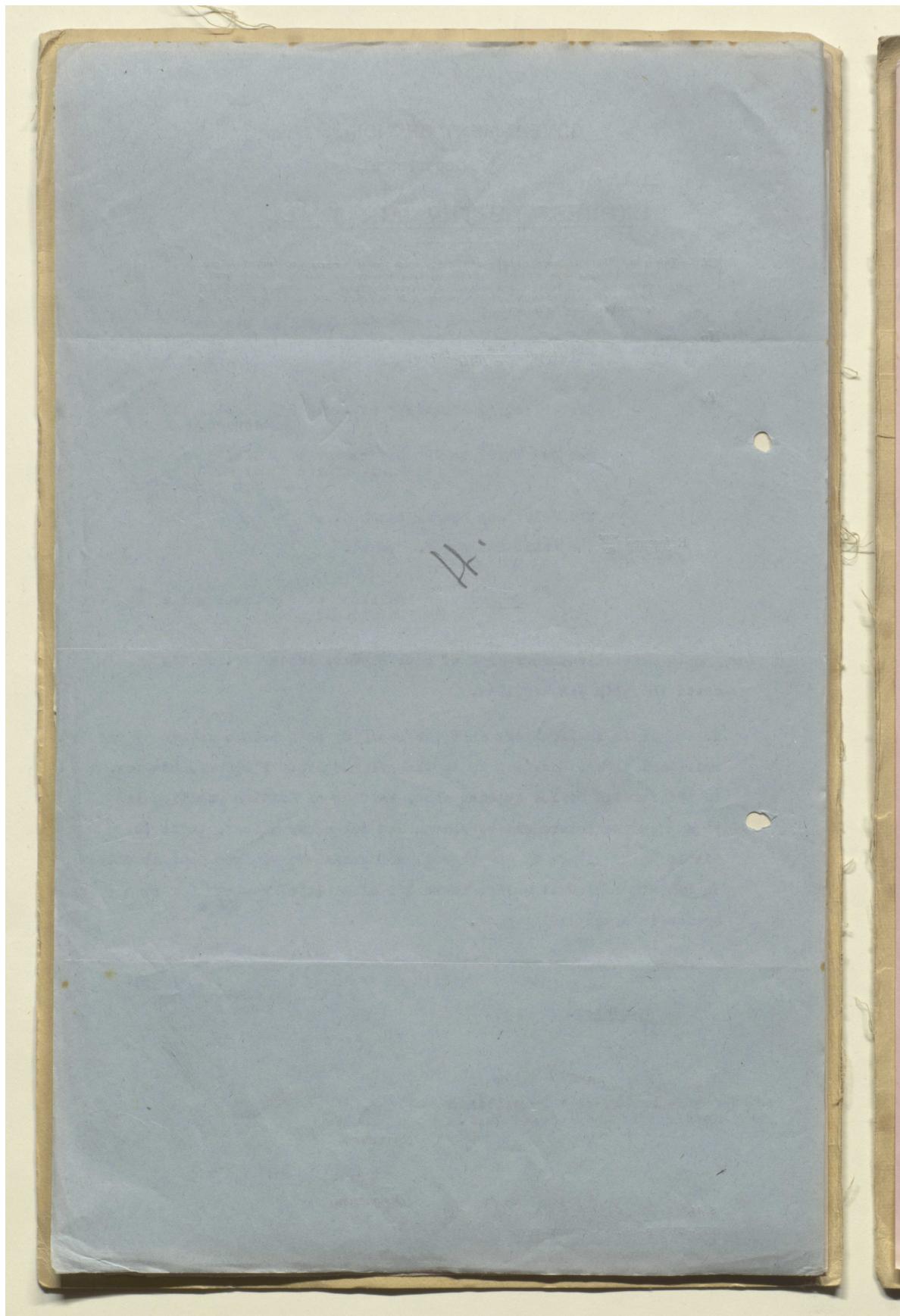
"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٧٦/٣٣) [١٧ و]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٧٦/٣٤) [١٧]



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

(١٨) [٣٥/٧٦]

CONFIDENTIAL. Secret.

No. 409-S of 1940.

The Hon'ble the Political Resident in the Persian Gulf presents his compliments to

1. The Political Agent, Bahrain.
2. The Political Agent, Kuwait,

and has the honour to transmit to him a copy of the undermentioned document (s). for information.



British Consulate-General, BUSHIRE.

Dated... 15th June 1940...

Reference to previous correspondence:

Residency Express Letter No.C/135 of the 20th February 1940.

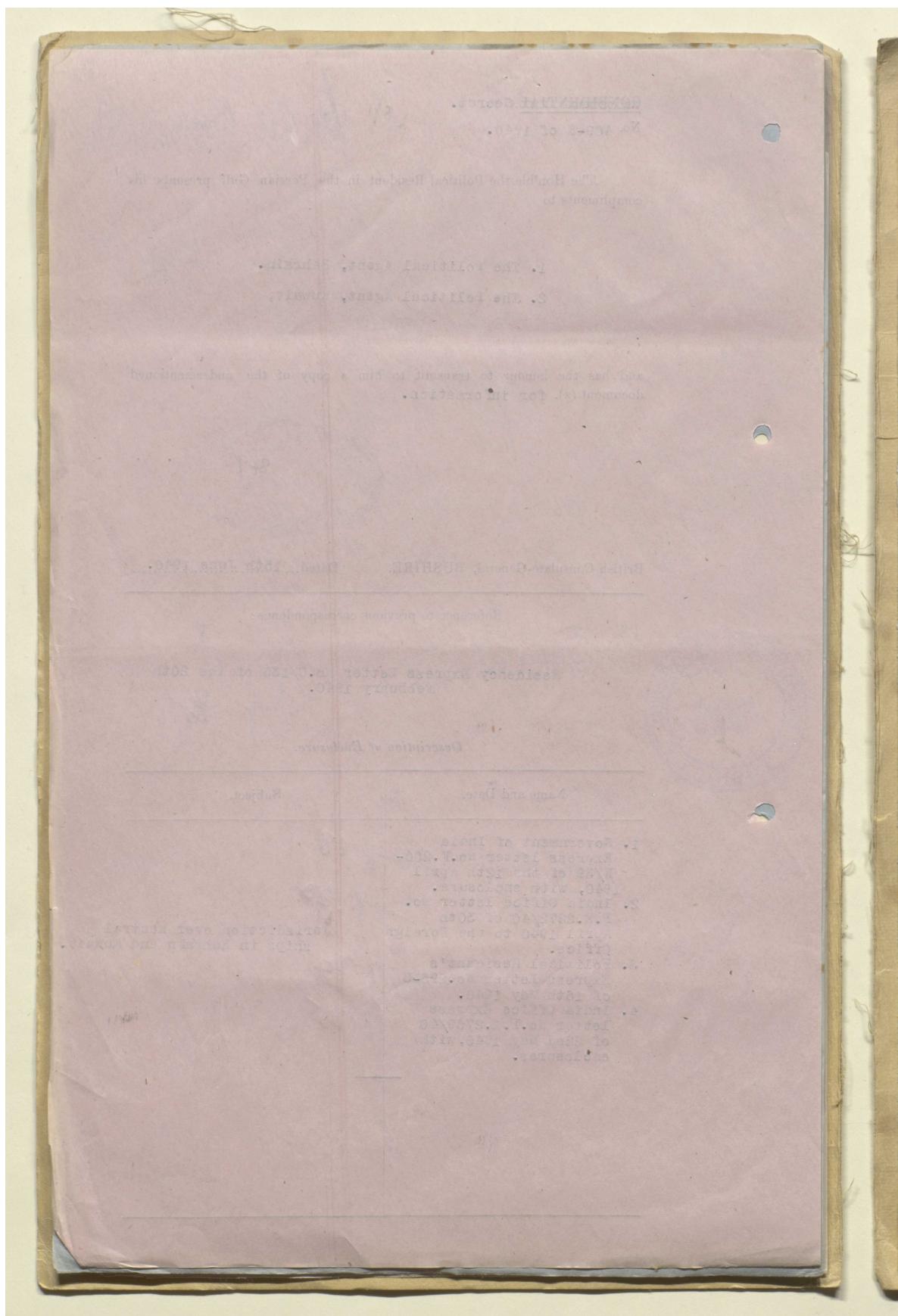
Description of Enclosure.



Name and Date.	Subject.
1. Government of India Express letter No.F.200-N/39 of the 12th April 1940, with enclosure.	1. 18
2. India Office letter No. P.Z.2272/40 of 30th April 1940 to the Foreign Office.	1. 22
3. Political Resident's Express Letter No.295-S of 16th May 1940.	1. 24
4. India Office Express letter No.P.Z.2769/40 of 22nd May 1940, with enclosures.	1. 25

Jurisdiction over neutral ships in Bahrain and Kuwait.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٧٦/٣٦) [١٨]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٣٧) [١٩]

Confidential.

Government of India.  
External Affairs Department.

EXPRESS LETTER.

To  
The Secretary of State for India, London.

(Repeated to the Political Resident  
in the Persian Gulf).

No.F.200-M/39.

Dated the 12th April 1940.

Jurisdiction over neutral ships in  
Bahrain and Kuwait.

Reference your express letter No.P.Z.402/40 dated 29th  
January 1940, and Political Resident's express letter No.C/135,  
dated 20th February 1940.

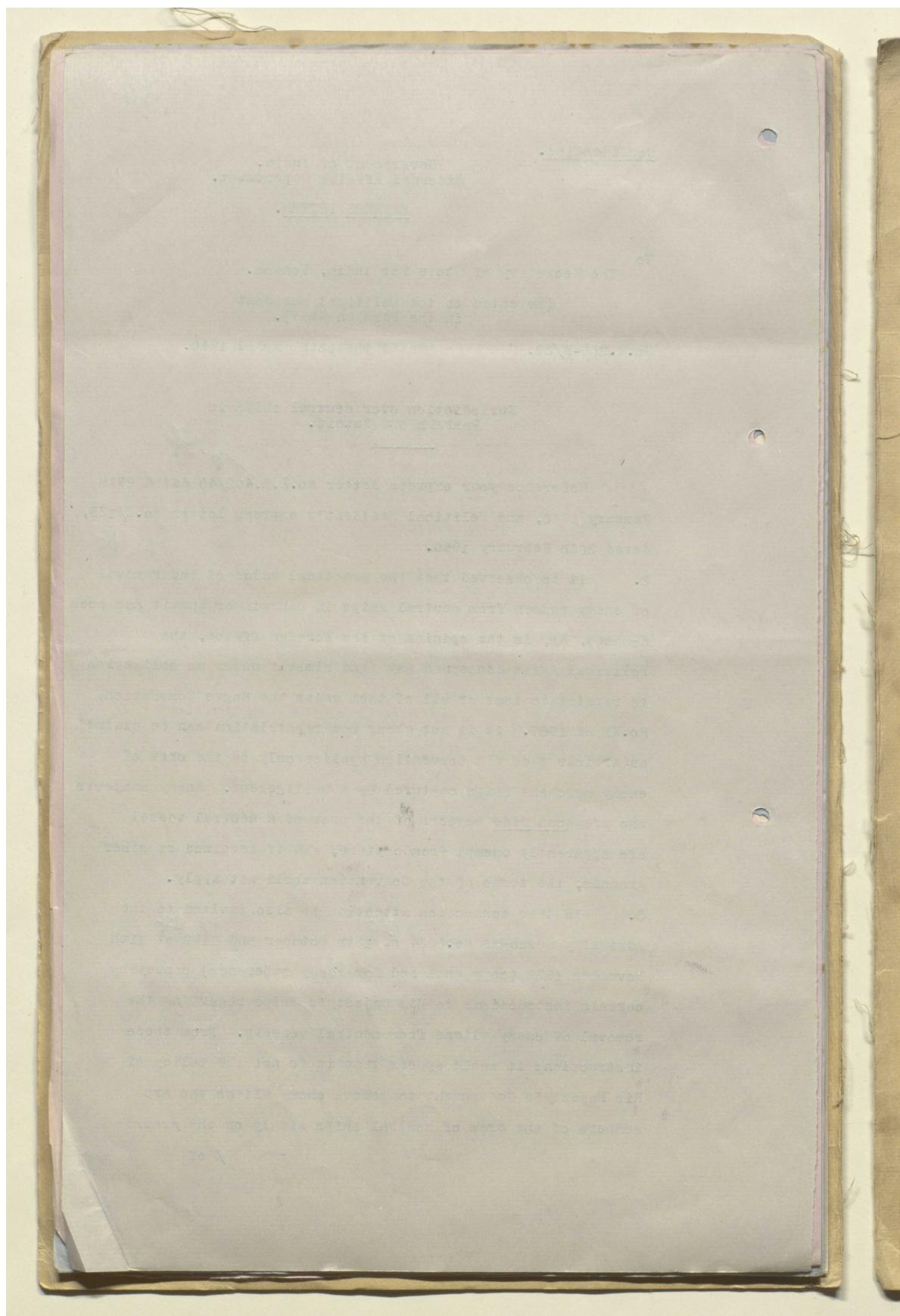
2. It is observed that the practical value of the removal  
of enemy seamen from neutral ships in Bahrain or Kuwait has been  
doubted, as, in the opinion of the Foreign Office, the  
Political Agent concerned may find himself under an obligation  
to repatriate some or all of them under the Hague Convention,  
No.XI of 1907. It is not clear how repatriation can be claimed  
as Article 6 of the Convention applies only to the crew of  
enemy merchant ships captured by a belligerent. Enemy subjects  
who are bona fide members of the crew of a neutral vessel  
are apparently exempt from capture, and if detained on other  
grounds, the terms of the Convention would not apply.

3. In this connection attention is also invited to the  
Admiralty messages No.0034 of 13th October and 1152 of 11th  
November 1939 (copy enclosed for ready reference) conveying  
certain instructions to His Majesty's Ships regarding the  
removal of enemy aliens from neutral vessels. From these  
instructions it would appear that it is not the policy of  
His Majesty's Government to remove enemy aliens who are  
members of the crew of neutral ships simply on the ground

/ of

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

(٧٦/٣٨) [١٩]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٢٠) [٣٩/٧٦]

-2-

19  
20

of German or enemy nationality. Removal is allowed only in specified circumstances and in specified areas.

4. The Government of India therefore consider it desirable, subject to any further remarks by the Political Resident, that the Political Agents concerned in the Persian Gulf should be given definite instructions on the lines of the Admiralty messages enclosed regarding the circumstances in which enemy subjects <sup>may.</sup> (See p-26) should be removed from neutral ships. They are of the opinion that it would not be proper to lay down that no arrest or detention should be made on the ground that there is little to be gained by removing German seamen from neutral ships in Bahrain or Kuwait. Circumstances may arise in which it may be necessary to do so.

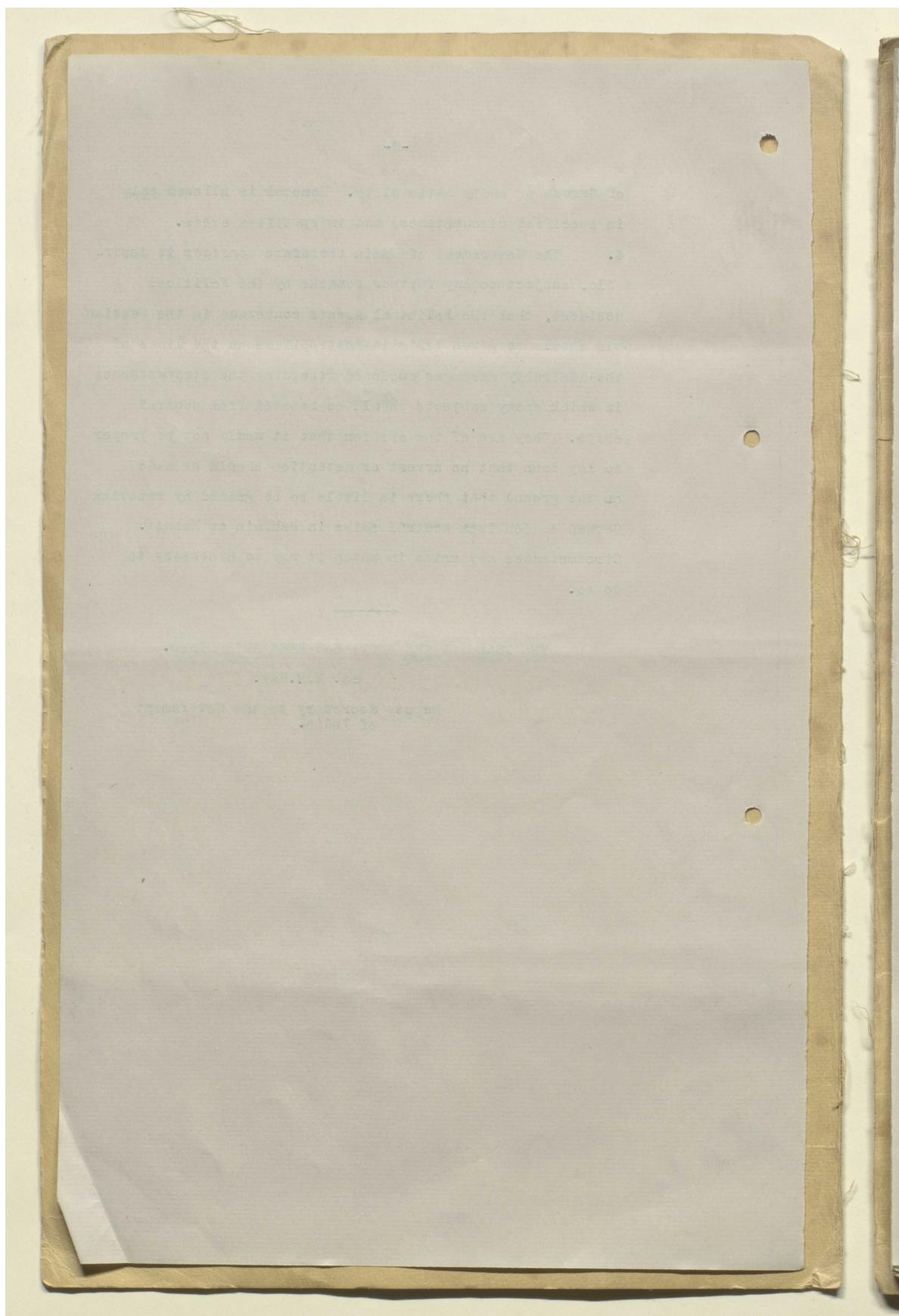
THE ISSUE OF THE ABOVE HAS BEEN AUTHORISED.

sd. W.R.Hay.

Deputy Secretary to the Government  
of India.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٤٠/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٤١/٧٦) [٢١]

20<sup>(21)</sup>

Secret.

Copy of signals.

To .....All Senior Officers, Ships, Establishments, etc., at Home and Abroad. From ....Admiralty.

Reference C.B.1993 Article 52, it has now been decided enemy aliens of the following categories, travelling as passengers, may be removed from neutral ships, subject to restrictions described in paragraph 4 below :-

- (a) Officers and Non-Commissioned Officers on Active or Reserve lists of Enemy Army and corresponding ranks and ratings of his Naval and Air Forces provided they are capable of useful service.
- (b) Enemy agents of either sex or any age.
- (c) Technicians who can be shown to be taking part in enemy war effort or intending to do so. This category includes scientists, engineers, skilled workers, Merchantile Marine officers and trained Civil Service or Police staff whose activities can be reasonably shown to be of importance to enemy war effort, but excludes Diplomatic and Consular Officers.

2. Enemy aliens who are bona fide members of the crew of neutral ships should not be removed, but enemy aliens belonging to the above category as to whom there is reason to suppose they have signed on for the purpose of returning to enemy territory to aid in prosecution of the war may be removed. Normally, however, the only grounds for suspicion in such cases will be indications from Intelligence sources.

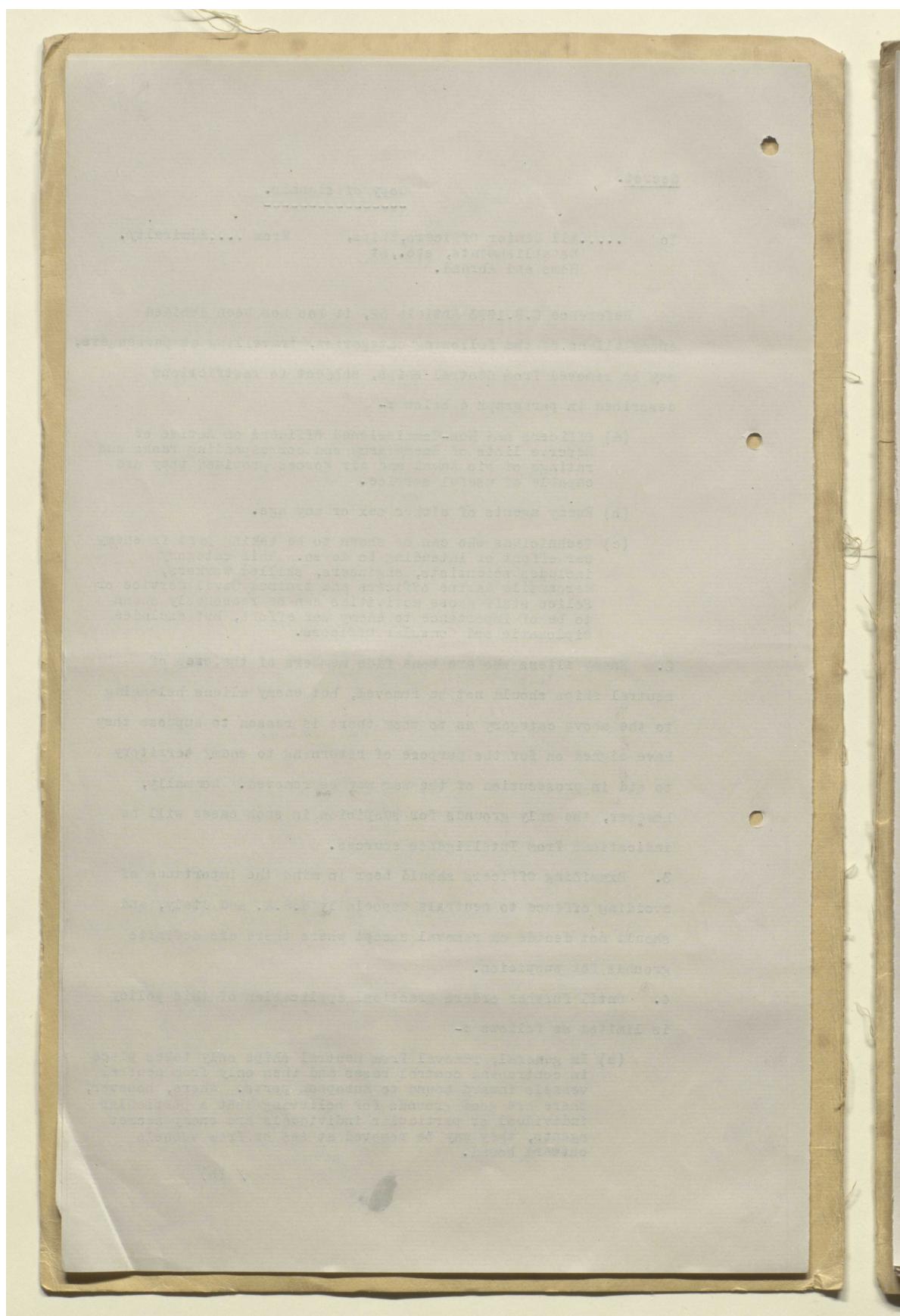
3. Examining Officers should bear in mind the importance of avoiding offence to neutrals especially U.S.A. and Italy, and should not decide on removal except where there are definite grounds for suspicion.

4. Until further orders practical application of this policy is limited as follows :-

- (a) In general, removal from neutral ships only takes place in contraband control bases and then only from neutral vessels inward bound to European ports. Where, however, there are good grounds for believing that a particular individual or particular individuals are enemy secret agents, they may be removed at sea or from vessels outward bound.

/ (b)

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٢١٤٦)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٢٢ و [٤٣ / ٧٦])

-2-

21  
22

(b) Ships of American States should NOT be stopped for any reason in Western half of Atlantic or in Eastern Pacific without special instructions.

5. Persons proved to belong to categories described in 1 and 2 should be handed over to the Military as prisoners of war.

Persons who, after questioning on board while ship is in contraband control base, are reasonably free of suspicion by the time the ship sails should be allowed to proceed in her. Persons who remain subject to considerable suspicion when ship sails should be handed over to local Military for further investigation.

0034/13th October 1939.

Naval Cypher "G".

Secret.

To ....All Senior Officers, Ships, From ....Admiralty.  
Establishments, Etc., at  
Home and Abroad.

My 0034 13th October. With reference to paragraph 1 (c) no technicians should be removed who are under 18 or over 55 years of age.

Paragraph (b) and 4 (a), following definition of enemy is promulgated for guidance, begins:

(i) Any person, whether inward or outward bound, who can reasonably be shown to be engaged, or intends to engage in collection of military intelligence, in propaganda, or in subversive activities in enemy interests:

(ii) Any person outward bound from Germany who can reasonably be shown to be proceeding overseas in order to render direct assistance in any other way to enemy operations.

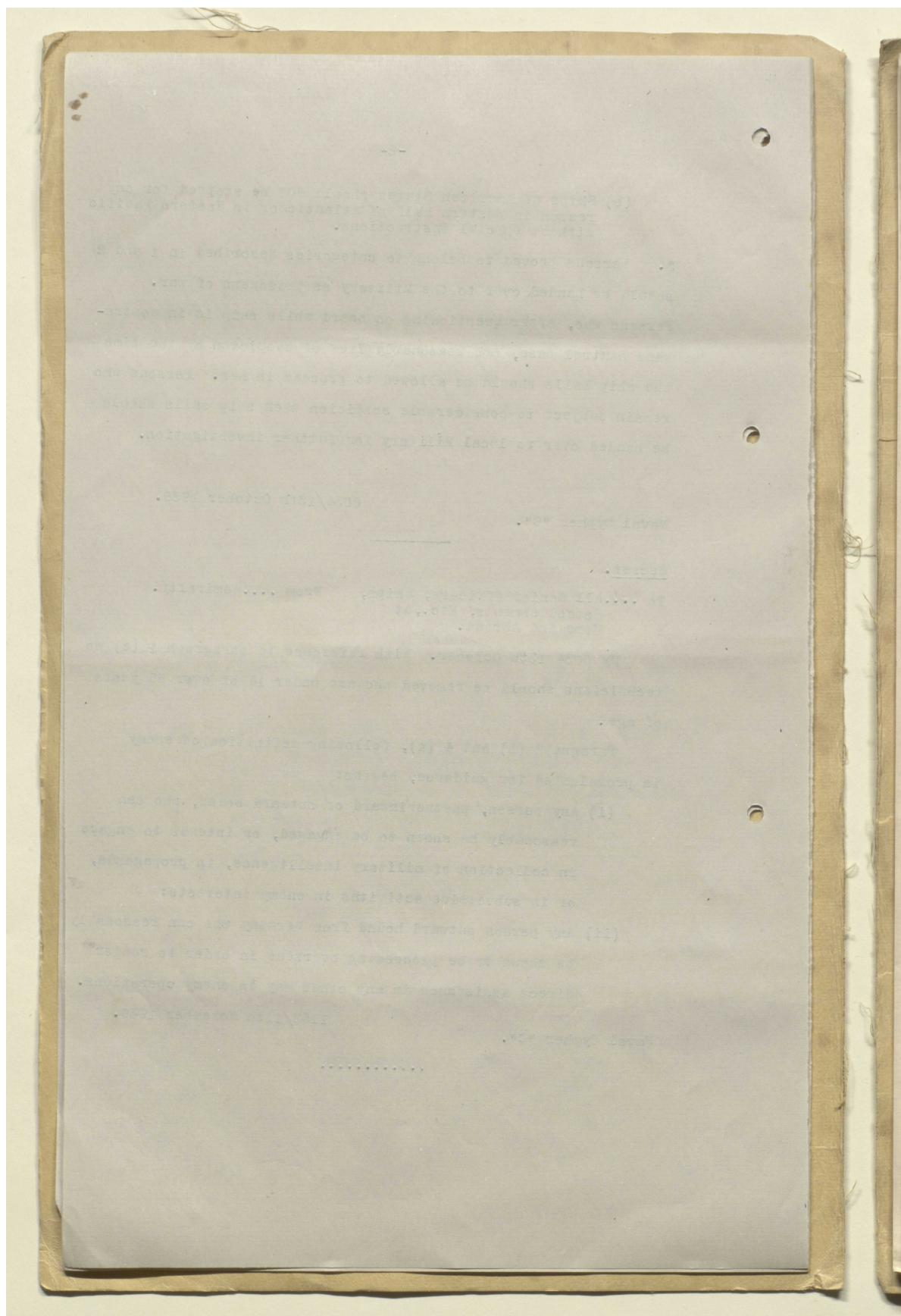
1152/11th November 1939.

Naval Cypher "G".

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"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

(٤٤/٧٦) [٢٢]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٤٥) [٢٣]

P.Z.2272/40.

India Office,  
Whitehall, S.W.1.

30th April, 1940.

Dear Eyres,

Would you please refer to your letter of the 19th January  
No.E 7998/37/91, in the matter of the exercise of jurisdiction  
by the Political Agents at Kuwait and Bahrain over neutral  
ships. I enclose herewith a copy of a letter from the Govern-  
ment of India commenting upon the letter we/ sent to the  
dated 12th April } Political Resident on the basis of your views.  
& enclosures. }

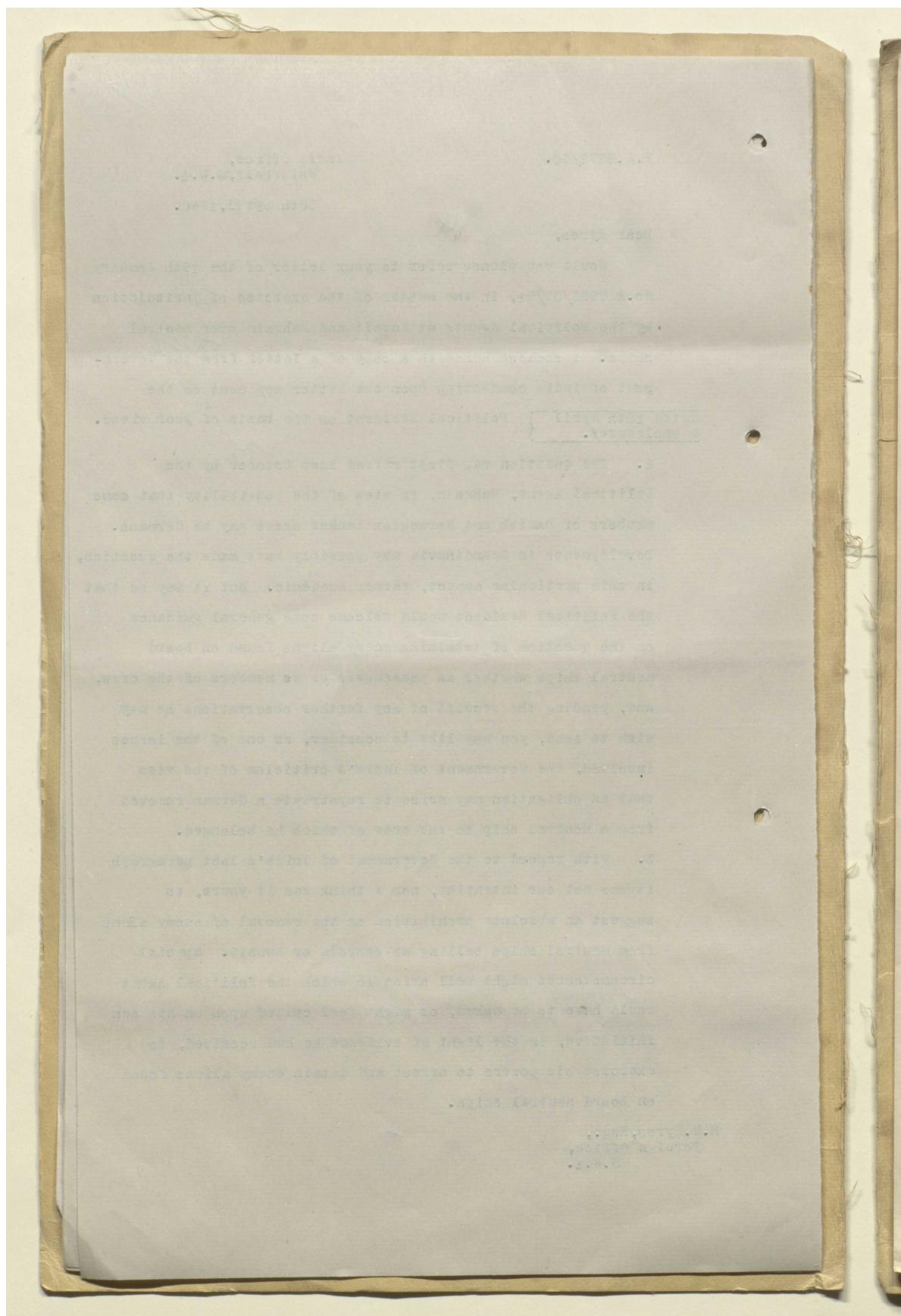
2. The question was first raised last October by the  
Political Agent, Bahrain, in view of the possibility that some  
members of Danish and Norwegian tanker crews may be Germans.  
Developments in Scandinavia may possibly have made the question,  
in this particular aspect, rather academic. But it may be that  
the Political Resident would welcome some general guidance  
on the question of detaining enemy aliens found on board  
neutral ships whether as passengers or as members of the crew,  
and, pending the receipt of any further observations he may  
wish to send, you may like to consider, as one of the issues  
involved, the Government of India's criticism of the view  
that an obligation may arise to repatriate a German removed  
from a neutral ship to the crew of which he belonged.

3. With regard to the Government of India's last paragraph  
it was not our intention, nor I think was it yours, to  
suggest an absolute prohibition on the removal of enemy aliens  
from neutral ships calling at Bahrain or Kuwait. Special  
circumstances might well arise in which the Political Agent  
would have to be asked, or might feel called upon on his own  
initiative, in the light of evidence he had received, to  
exercise his powers to arrest and detain enemy aliens found  
on board neutral ships.

H.M.Eyres, Esq.,  
Foreign Office,  
S.W.1.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٢٣٦ / ٤٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

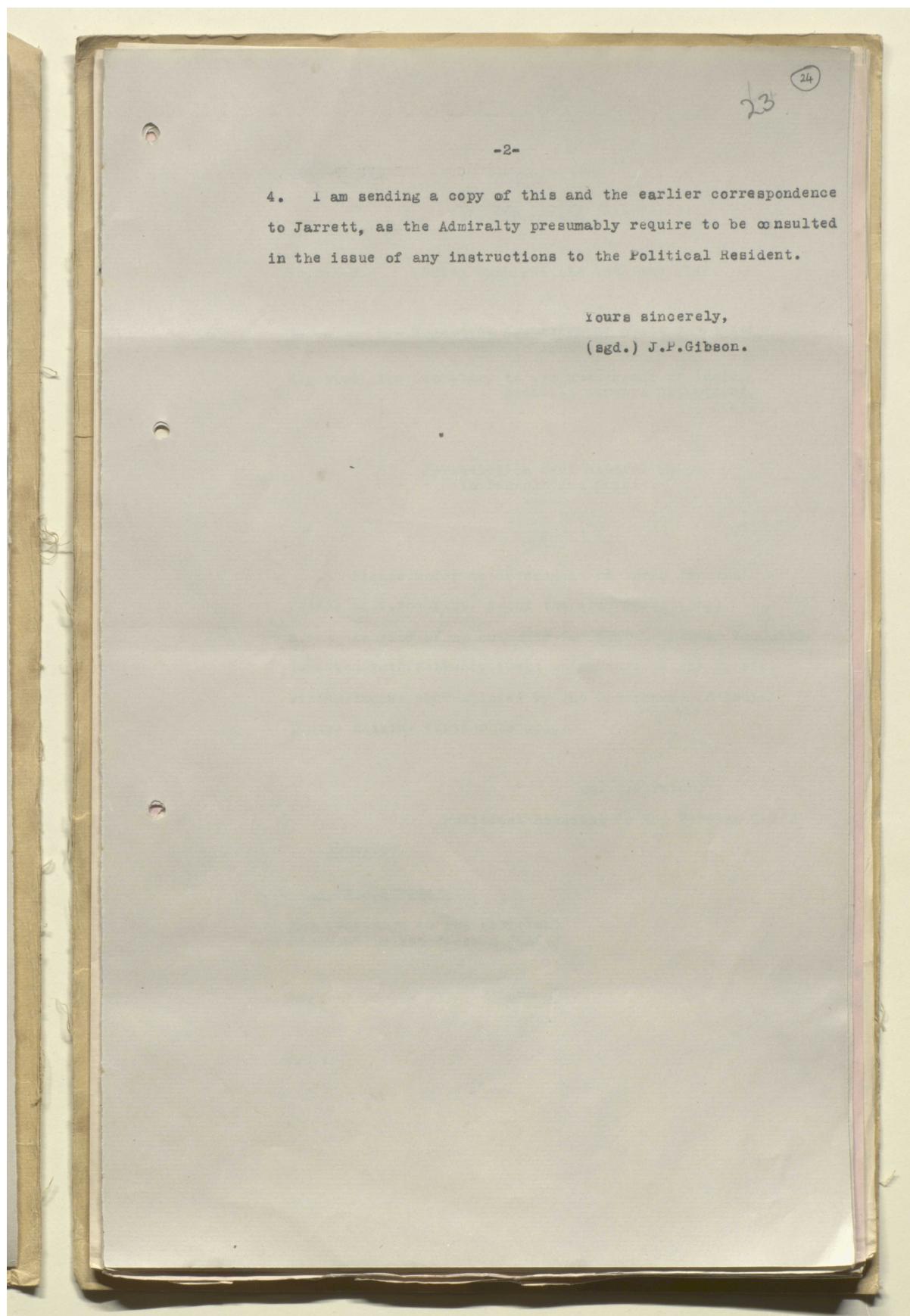
(٤٧/٧٦) [٢٤]

- 2 -

23  
24

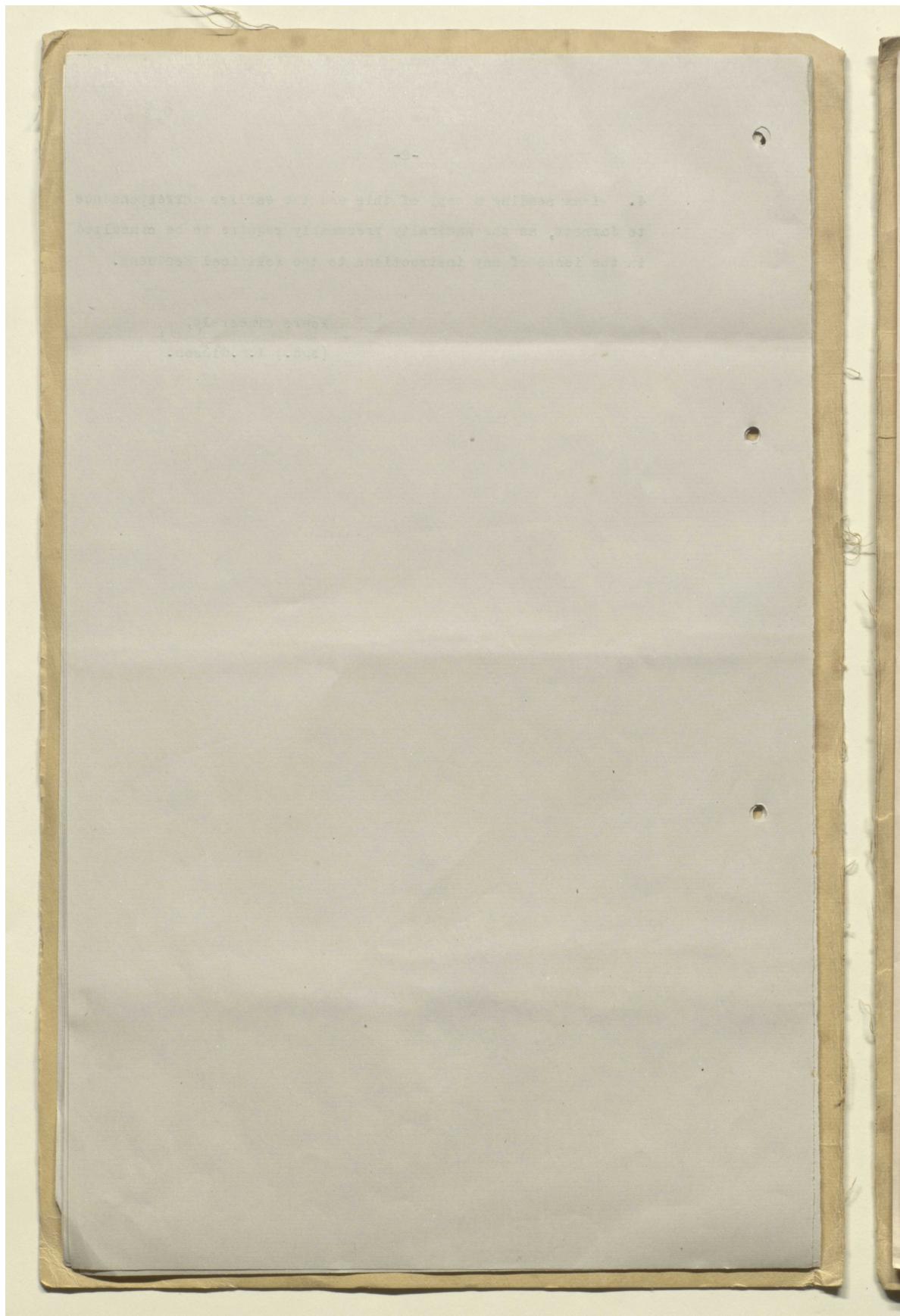
4. I am sending a copy of this and the earlier correspondence to Jarrett, as the Admiralty presumably require to be consulted in the issue of any instructions to the Political Resident.

Yours sincerely,  
(sgd.) J.P.Gibson.



"ملف 16/28 السلطة القضائية على السفن المحايدة في البحرين والكويت"

[٤٨/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٢٥) [٤٩/٧٦]

Confidential.

EXPRESS LETTER (AIR MAIL).

No.295-S. Dated Bushire, the 16th May 1940.

To - His Majesty's Secretary of State for India,  
London.

Repeated The Secretary to the Government of India,  
External Affairs Department,  
Simla.

Jurisdiction over neutral ships  
in Bahrain and Kuwait.  
-----

Please refer to Government of India Express  
Letter No.F.200-N/39, dated the 12th April 1940.  
2. In view of my comments (my Express Letter No.C/135,  
dated the 20th February 1940) which covered the special  
circumstances contemplated by the Government of India,  
I have nothing further to add.

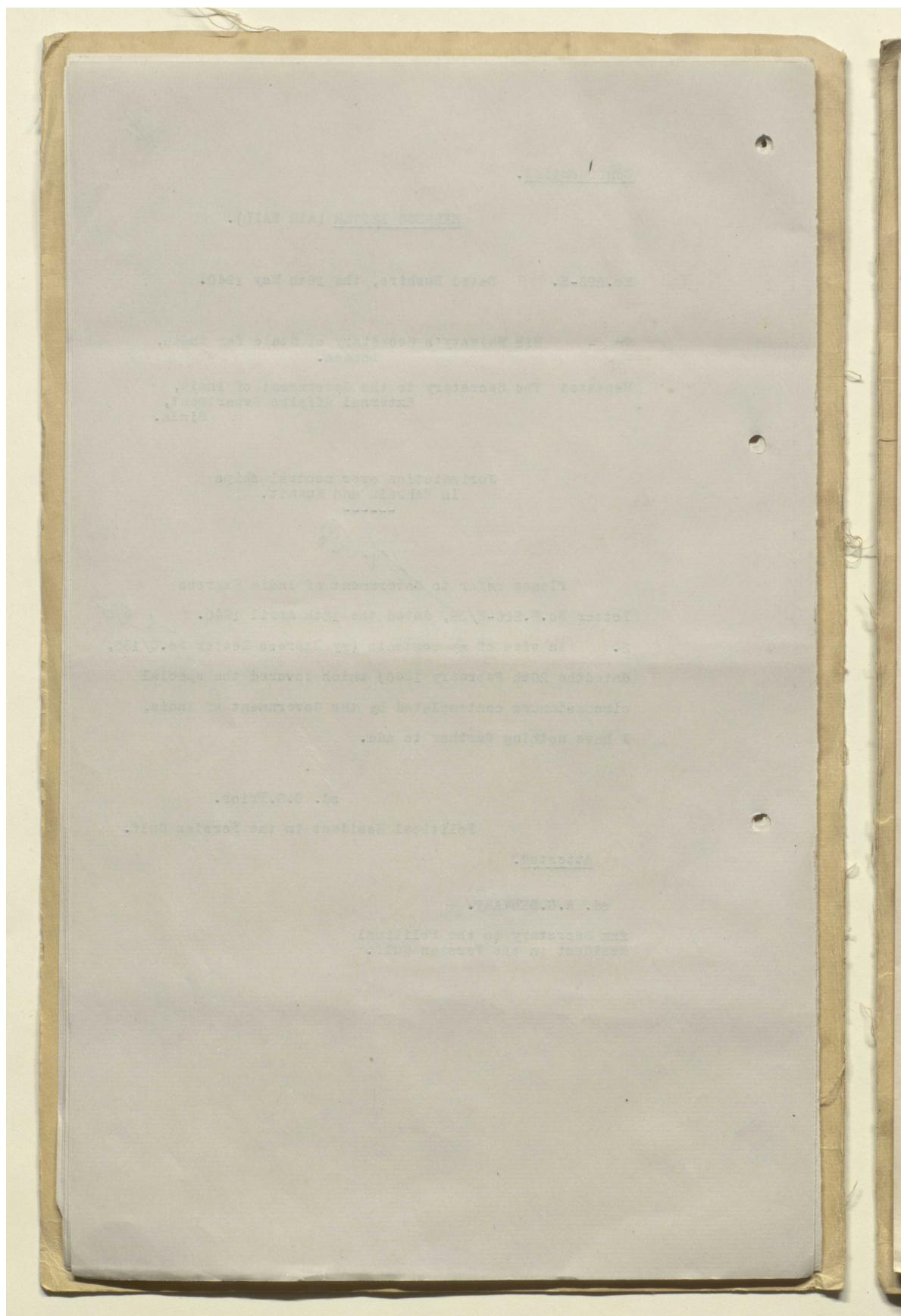
sd. C.G.Prior.  
Political Resident in the Persian Gulf.

Attested.

sd. A.C STEWART.

fmx Secretary to the Political  
Resident in the Persian Gulf.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٢٥/٧٦)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٧٦/٥١) [٢٦]

EXPRESS LETTER (AIR MAIL)

From - Secretary of State for India.  
To - Government of India, External Affairs Department,  
Repeated to Political Resident in the Persian Gulf.  
Dated - 22nd May, 1940.  
No. P.Z.2769/40.

Jurisdiction over neutral ships  
in Bahrain and Kuwait.

Reference your express letter of the 12th April, No. F.200-N/39, and to the demi-official letter addressed in connection therewith to the Foreign Office on the 30th April, No.P.Z.2272/40, a copy of which was sent to you by air mail on the same date. A copy of letters now received from the Foreign Office and the Admiralty in the same connection are enclosed herewith for your information.

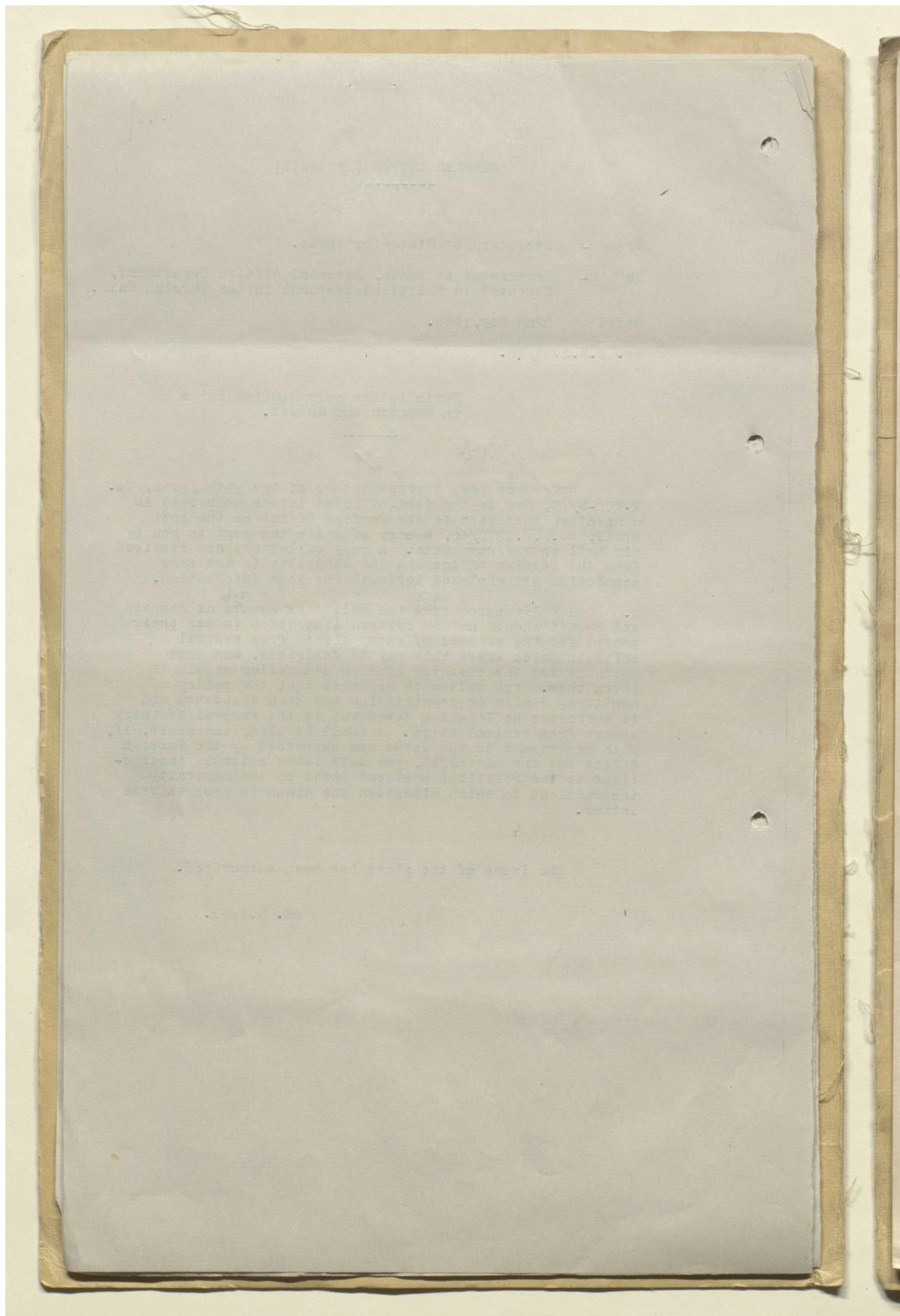
2. I fully agree that the Political Agents at Bahrain and Kuwait should not be refused discretion to use their powers for the removal of enemy aliens from neutral ships in cases where this may be desirable, and that guidance for the exercise of such discretion should be given them. You will note moreover that the policy of admitting claims to repatriation has been abandoned and is therefore no longer a deterrent to the removal of enemy seamen from neutral ships. I shall be glad, therefore, if, with due regard to the views now expressed by the Foreign Office and the Admiralty, you will issue suitable instructions to the Political Resident based on the Admiralty instructions to which attention was drawn in your express letter.

The issue of the above has been authorised.

sd. R.Peel.

"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

[٢٦٥٢/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٢٧) [٥٣٧]

P.Z.2769/40.

Military Branch,  
Admiralty,  
S.W.1.

M.08329/40.

20th May, 1940.

Secret.

Dear Gibson,

With reference to your letter to Eyres of the 30th April, P.Z.2272/40, a copy of which was sent to Jarrett, concerning the removal of enemy aliens from neutral ships calling at Bahrain or Kuwait, I am writing to let you know that we concur in the proposal of the Government of India that the instructions contained in Admiralty telegrams 0034/13/10/39 and 1152/11/11/39 should be applied. The orders issued would, I presume, be permissive in form and I suggest that the word "should" in line six of paragraph four of the Government of India despatch No.F.200-N/39 of the 12th April be amended to "may".

I am sending a copy of this letter to Eyres at the Foreign Office.

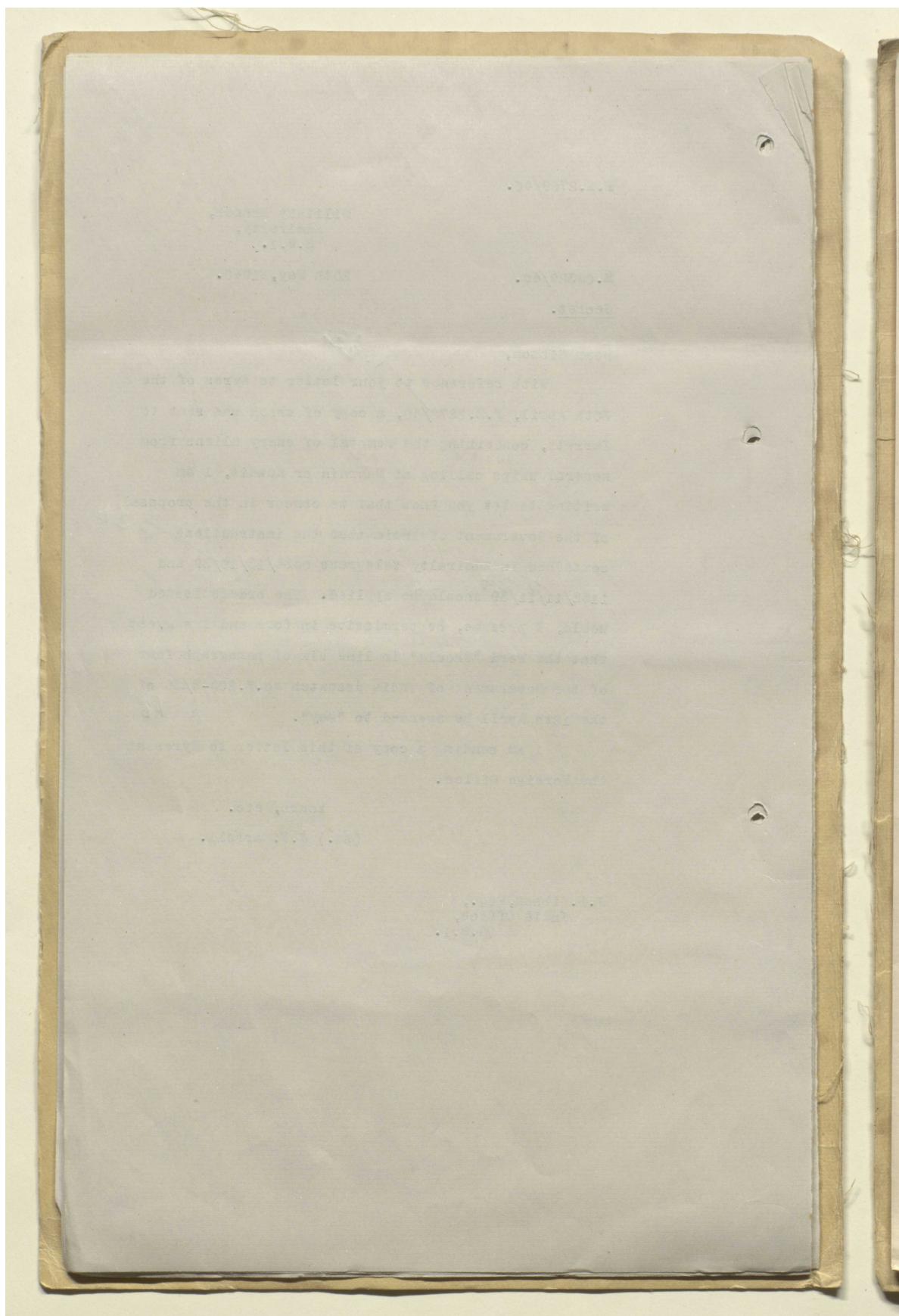
Yours, etc.

(sd.) J.W.Farrell.

J.P.Gibson, Esq.,  
India Office,  
S.W.1.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

(٢٧/٥٤) [ظ٢٧]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٥٥) [٢٨]

(E 1922/428/91).

FOREIGN OFFICE, S.W.1.

15th May, 1940.

Dear Gibson,

Please see your letter P.Z.2272/40 of the 30th April about the jurisdiction of the Political Agents at Kuwait and Bahrain over neutral ships.

2. The Admiralty signal of which a copy was enclosed in the Government of India's letter to the Secretary of State of the 12th April applies to all Germans found in neutral ships on the high seas or brought into British ports for contraband control. Neutral ships which call voluntarily in the ordinary course of trade submit themselves to the local municipal jurisdiction and Germans on board them are accordingly liable to arrest and to internment in the United Kingdom or deportation according to the decision of the Security Service. Since it appears to be agreed that the Political Agents are armed with adequate powers for this purpose, they should be in a position to exercise a similar discretion to the Security Service in the light of local conditions. In case the point should be raised, Germans who are officers or members of the crews of captured German ships are no longer, in view of the barbarous German conduct of the war at sea, being given the opportunity prescribed in Article 6 of the Eleventh Hague Convention to obtain release by undertaking to abstain from hostile action against His Majesty's Government during the war. It may therefore be assumed that German sailors from neutral ships in accordance with the Admiralty signal will be similarly treated.

3. As regards the third paragraph of your letter, it was certainly not our intention to suggest that enemy aliens in neutral ships calling at Bahrain or Kuwait should in no circumstances be removed. In view of the new situation created by the invasion of Scandinavia, it will be most desirable to detain German members of the crews of Danish and Norwegian ships. It may also be worth while to point out that Danish and Norwegian ships which we have taken over will not be neutral but Allied ships, so that there would be no limitations on the right to remove Germans from them, which should presumably be done at the first opportunity.

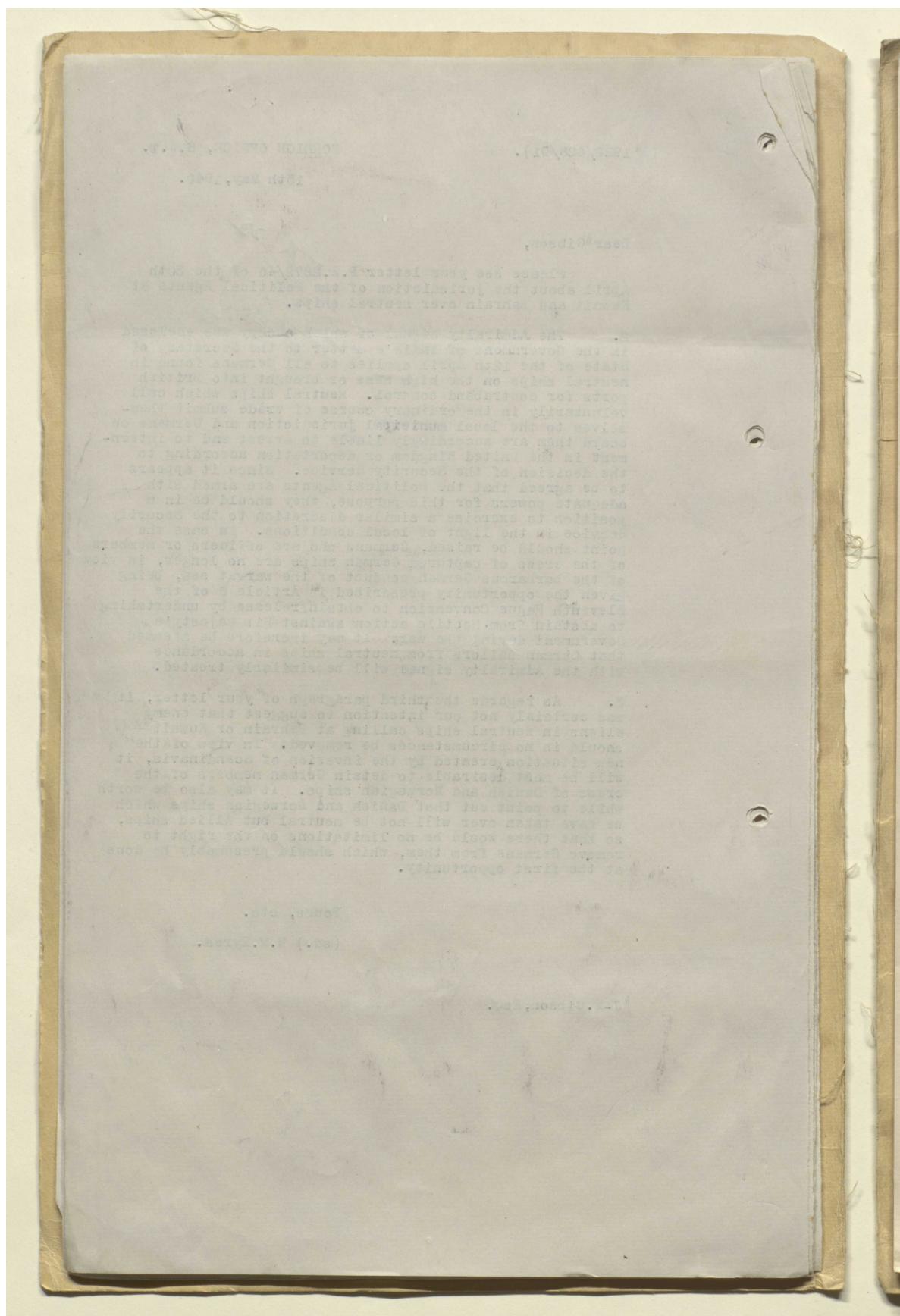
Yours, etc.

(sd.) H.M. Eyres.

J.-P. Gibson, Esq.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٢٨/٥٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٢٩) و [٥٧ / ٧٦]

CONFIDENTIAL. Secret.

No. C/281 of 1940.

28/1  
1. 1. 7. 14  
27. 1. 4°  
29. 8. 1940  
28

The Hon'ble the Political Resident in the Persian Gulf presents his compliments to

1. The Political Agent, Bahrain.
2. The Political Agent, Kuwait,

and has the honour to transmit to him a copy of the undermentioned document(s). for general guidance.

The attached instructions may please be communicated to the Political Agents at Bahrain and Kuwait for general guidance. The question of obtaining an agreed form of word regarding jurisdiction over neutral ships in the Persian Gulf is also referred to the respective governments for acceptance of the same.

British Consulate-General, BUSHIRE. Dated 11th August, 1940.  
Camp, Shiraz.

Reference to previous correspondence:

Residency Printed letter No.409-S of the 15th June  
1940. 4/17

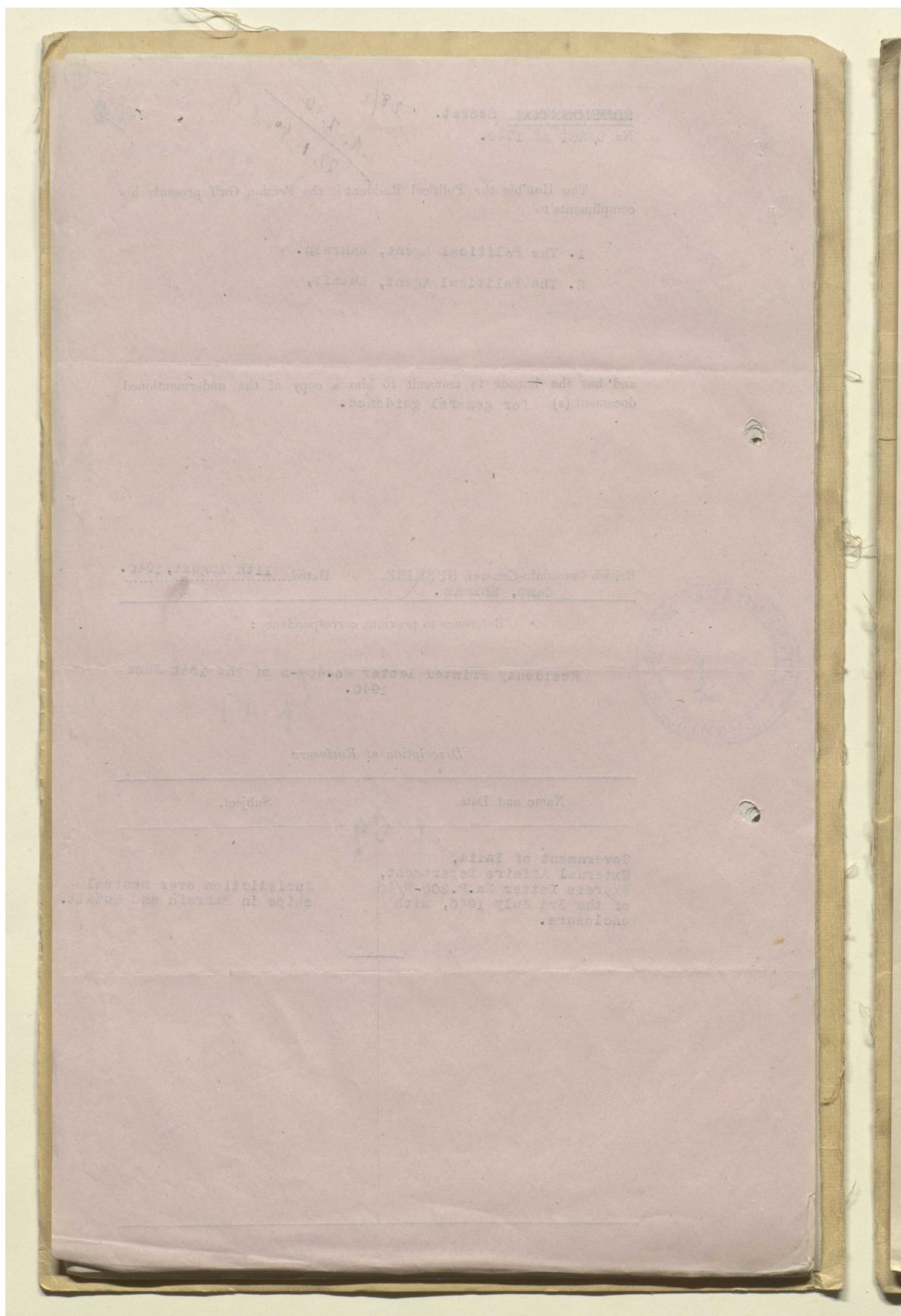
Description of Enclosure.



Name and Date.	Subject.
Government of India, External Affairs Department, Express Letter No.F.200-N/40 of the 3rd July 1940, with enclosure.	Jurisdiction over neutral ships in Bahrain and Kuwait.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٢٩٥٨] (٧٦)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٥٩) [٣٠]

Copy.

GOVERNMENT OF INDIA,  
External Affairs Department.

SECRET.

EXPRESS LETTER.

From - Foreign, Simla.

To - Britconsul, Bushire.  
(Repeated to Secretary of State for India, London).  
No.F.200-N/40. Dated 3rd July, 1940.

SUBJECT:- Jurisdiction over neutral ships  
in Bahrain and Kuwait.

Reference correspondence ending with Secretary of State's express letter No.P.Z.2769/40 dated 22nd May 1940, a copy of which has been sent to you direct.

2. The attached instructions may please be communicated to Political Agents at Bahrain and Kuwait for general guidance on the question of detaining enemy aliens found on board neutral ships whether as passengers or as members of the crew. It is requested that the following specific points mentioned in Foreign Office letter No.E.1922/428/91 dated 15th May 1940 may also be brought to the notice of the Political Agents namely, that

(1) in the case of enemy subjects on board neutral vessels which call voluntarily in the ordinary course of trade, discretion may be exercised in the matter of their arrest and detention in the light of local conditions;

(2) enemy aliens who are members of the crew of neutral ships in accordance with the instructions enclosed, should no longer be given the opportunity prescribed in Article 6 of the Eleventh Hague Convention to obtain release by undertaking to abstain from hostile action against His Majesty's Government during the war; and

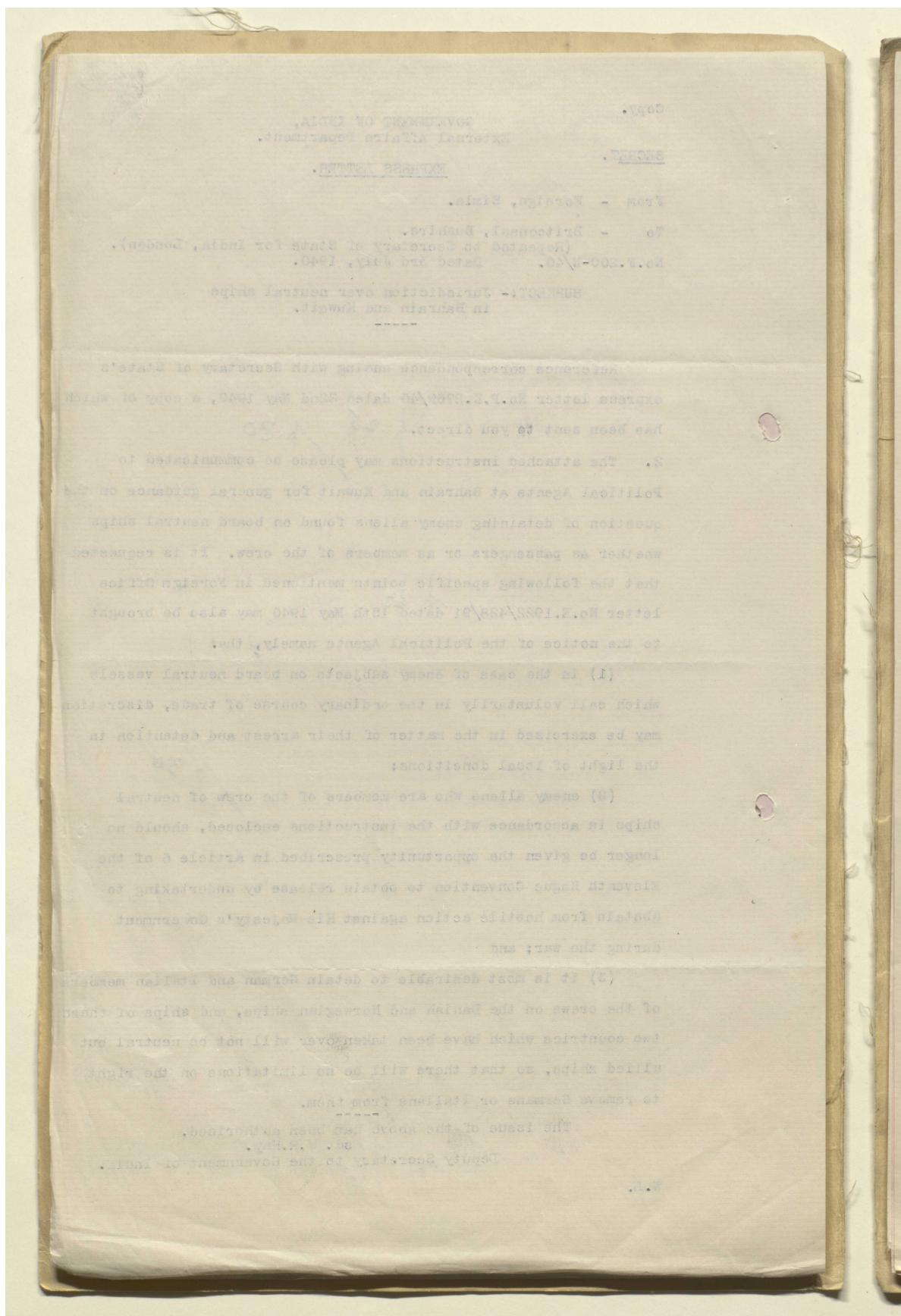
(3) it is most desirable to detain German and Italian members of the crews on the Danish and Norwegian ships, and ships of these two countries which have been taken over will not be neutral but allied ships, so that there will be no limitations on the right to remove Germans or Italians from them.

The issue of the above has been authorised.

sd. W.R.Hay.  
Deputy Secretary to the Government of India.

W.L.

"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٣٠ / ٦٧)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٦١) [٣١]

Secret.

Instructions regarding the circumstances in which enemy subjects may be removed from neutral ships.

30 (3)

1. Enemy aliens of the following categories, travelling as passengers, may be removed from neutral ships :-

(a) Officers and Non-Commissioned Officers on active or reserve lists of enemy army and corresponding ranks and ratings of his Naval and Air Forces provided they are capable of useful service.

(b) Enemy agents of either sex or any age.

The definition of enemy agent is given below for guidance:-

(i) Any person, whether inward or outward bound, who can reasonably be shown to be engaged, or intends to engage in collection of military intelligence, in propaganda, or in subversive activities in enemy interests;

(ii) Any person outward bound from Germany, Italy or any Italian possession who can reasonably be shown to be proceeding overseas in order to render direct assistance in any other way to enemy operations.

(c) Technicians who can be shown to be taking part in enemy war effort or intending to do so. This category includes scientists, engineers, skilled workers, Mercantile Marine officers and trained Civil Service or Police staff whose activities can be reasonably shown to be of importance to enemy war effort, but excludes Diplomatic and Consular Officers.

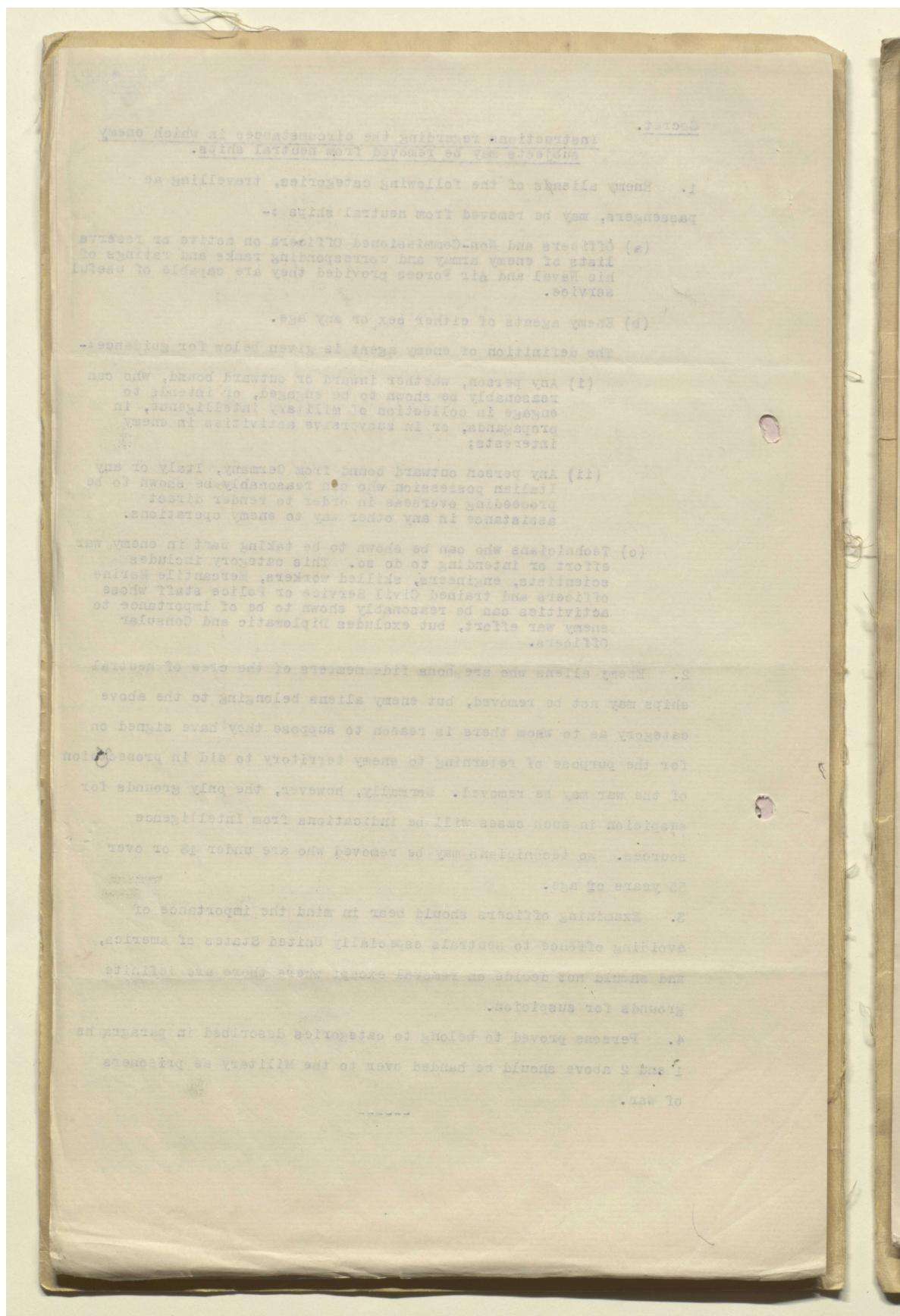
2. Enemy aliens who are bona fide members of the crew of neutral ships may not be removed, but enemy aliens belonging to the above category as to whom there is reason to suppose they have signed on for the purpose of returning to enemy territory to aid in prosecution of the war may be removed. Normally, however, the only grounds for suspicion in such cases will be indications from Intelligence sources. No technicians may be removed who are under 18 or over 55 years of age.

3. Examining officers should bear in mind the importance of avoiding offence to neutrals especially United States of America, and should not decide on removal except where there are definite grounds for suspicion.

4. Persons proved to belong to categories described in paragraphs 1 and 2 above should be handed over to the Military as prisoners of war.

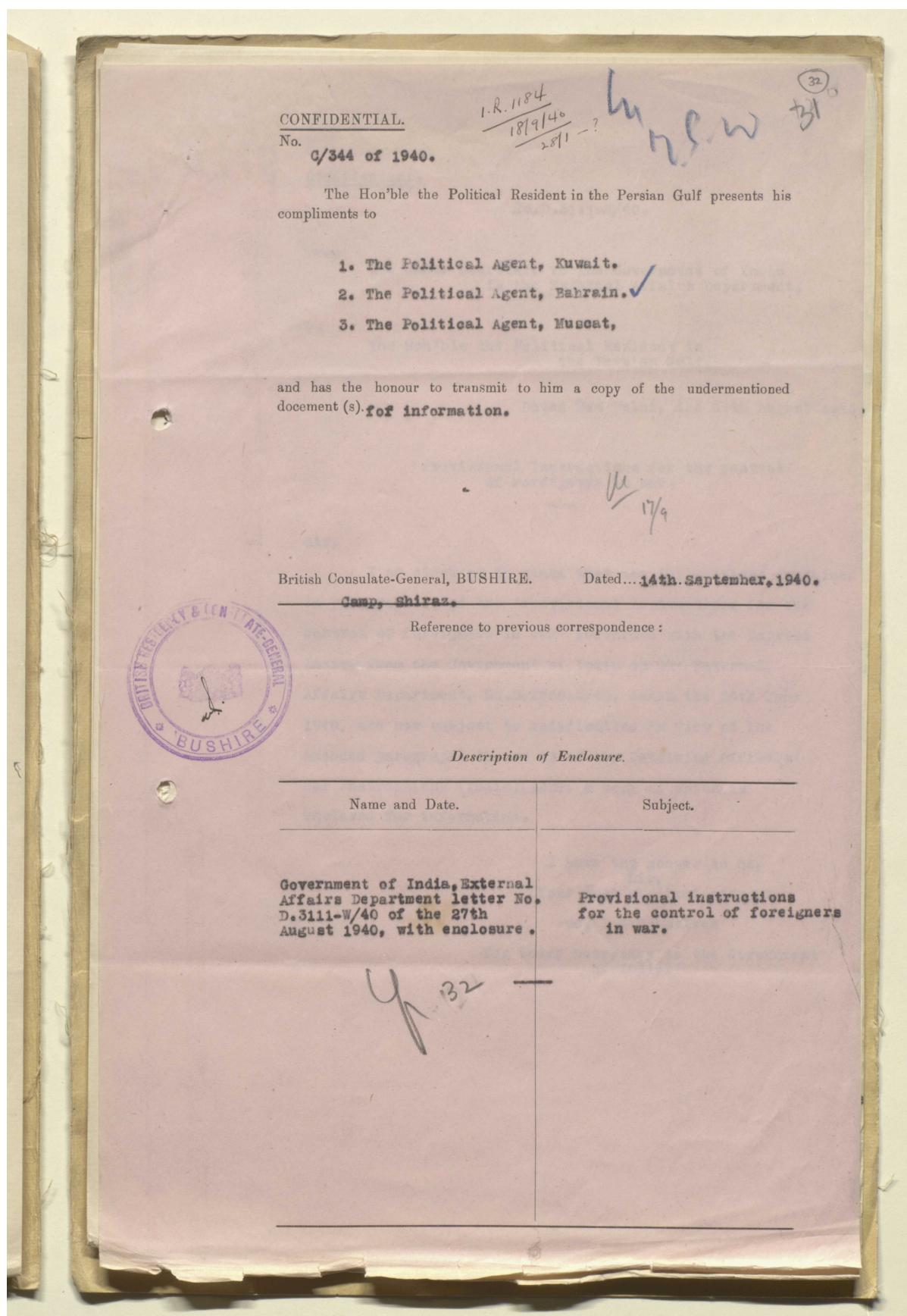
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"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"  
(٦٢/٦٢)[٣١]



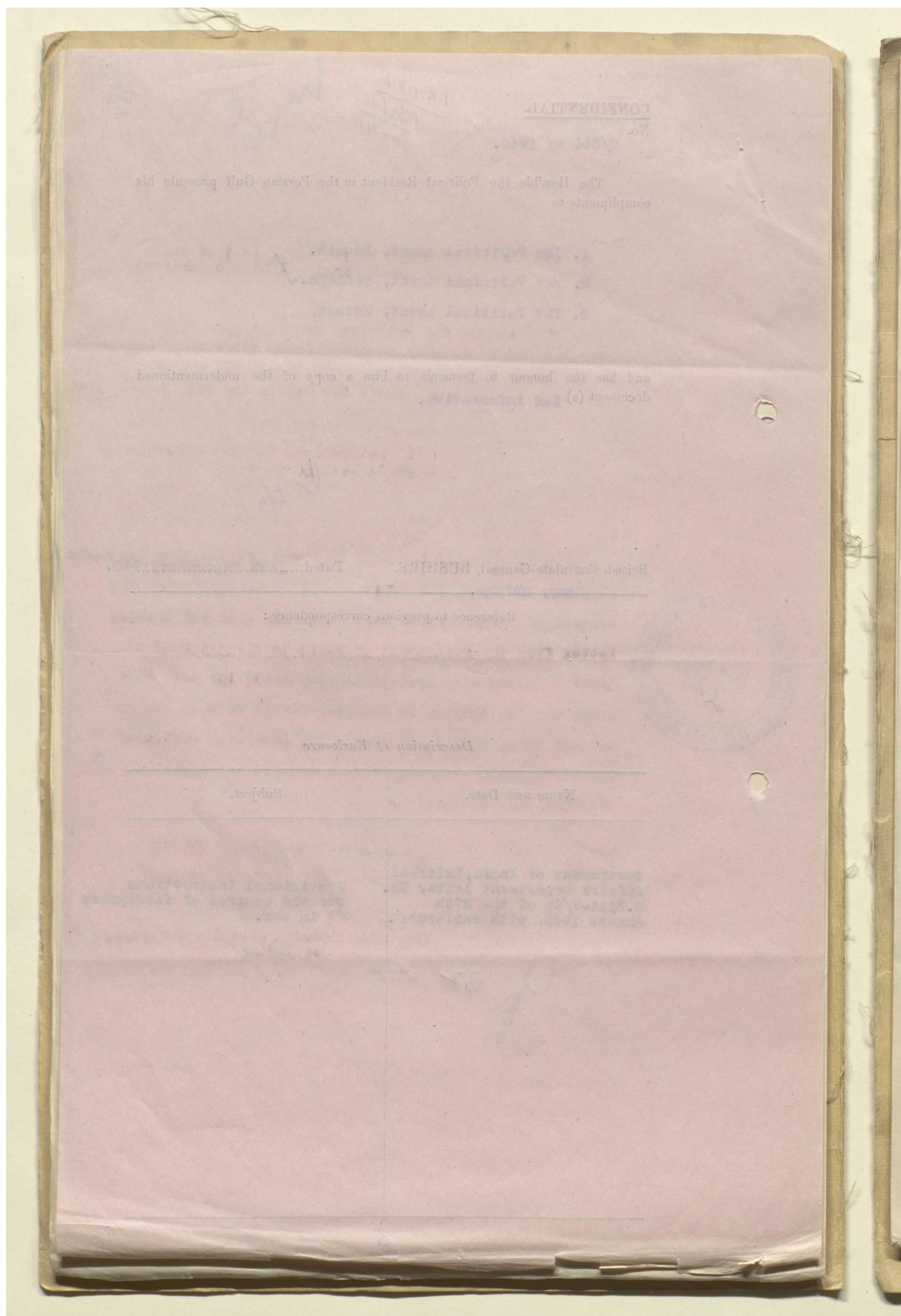
"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٣٢) [٦٣/٧٦]



"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٣٢ ظ] (٦٤/٧٦)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٣٣) [٦٥/٧٦]

Confidential.

No. D. 3111-W/40.

From

The Under Secretary to the Government of India  
in the External Affairs Department,

To

The Hon'ble the Political Resident in  
the Persian Gulf.

Dated New Delhi, the 27th August 1940.

Provisional Instructions for the control  
of foreigners in war.

Sir,

I am directed to state that the instructions contained  
in paragraph 21 of the 'Provisional Instructions for the  
control of foreigners in war' forwarded with the Express  
Letter from the Government of India in the External  
Affairs Department, No. D. 2558-W/40, dated the 26th June  
1940, are now subject to modification in view of the  
amended paragraphs 42 and 43 of the Detaining Officers'  
War Instructions (India), 1935, a copy of which is  
enclosed for information.

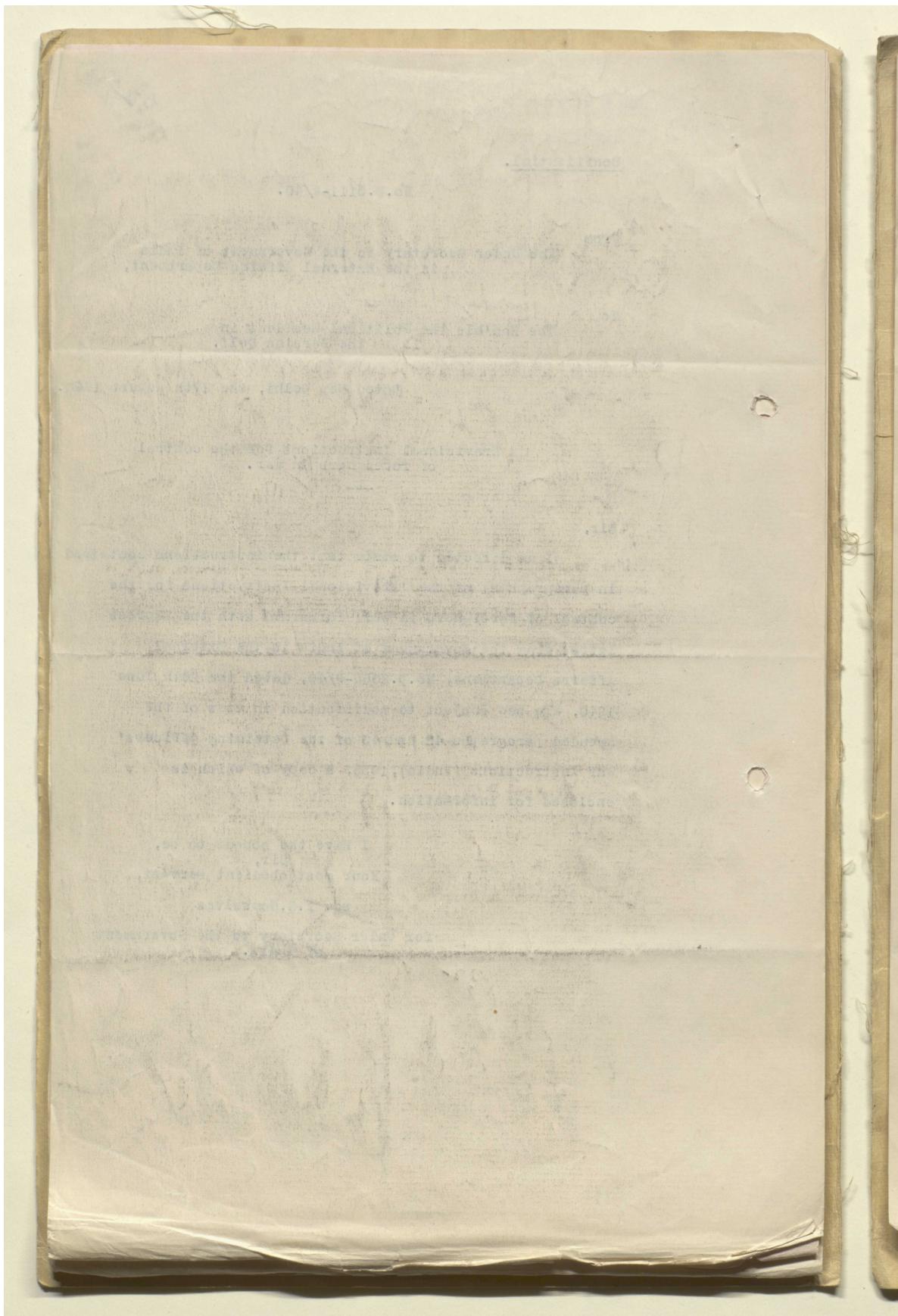
I have the honour to be,  
Sir,  
Your most obedient servant,

sd. I.S.Gonsalves

for Under Secretary to the Government  
of India.

"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٦٦/٧٦) [٣٣]



## "ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٣٤) [٦٧/٢٧]

Copy of amended paragraphs 42 and 43 of the  
Detaining Officers' War Instructions  
(India), 1935.

١٣٣ (٣٤)

"42. Enemy Merchant Ships. - (a) The Captain, officers and members of the crew of enemy merchant ships detained or seized, if subjects or citizens of the enemy State, are not made prisoners of war if they undertake on the faith of a written promise not to engage, while hostilities last, in any service connected with the operations of the war. The written undertakings, with full particulars of the persons concerned, are to be forwarded to the Home Department. The necessary information is also to be given to the Police to enable them to arrange for surveillance of these persons until their departure from India.

(b) With the above exception, all male enemy subjects of the age of 16 years or more are to be arrested and handed over to the Police who have instructions for dealing with them. Although women and children, who are enemy subjects, will not normally be interned, they are to be handed over to the Police who have instructions for dealing with them also.

(c) The Captain and officers of any enemy merchant ship, if subjects or citizens of a neutral State, are not liable to detention if they give a formal undertaking (in the form of Appendix IV No.8) in writing not to serve in an enemy ship while the war lasts. Such undertakings are to be forwarded to the Home Department. In the event of a Captain or officer refusing to give the necessary undertaking the matter is to be referred by telegram to the Central Government for instructions, and the Police are also to be informed, but the officer is not to be detained except on instructions from the Central Government. Members of the crew who are subjects or citizens of a neutral State are not liable to detention.

(d) The Detaining Officer has no discretion to make any exception to the above instructions. Such general and special exemptions as may be decided upon by the Central Government will be communicated by that Government to Provincial Governments and Military Commanders, and it will be for the Police or the Military Commanders, in whose charge the individuals in question are, to give effect to the exemption orders of the Central Government.

"43. Neutral Merchant Ships.-(a) Neutral subjects in neutral merchant ships detained or seized are not liable to detention.

(b) Enemy subjects who are bona fide members of the crew of neutral ships should not be removed from ships detained. Enemy subjects of the following categories should be arrested and handed over to the Police for internment :-

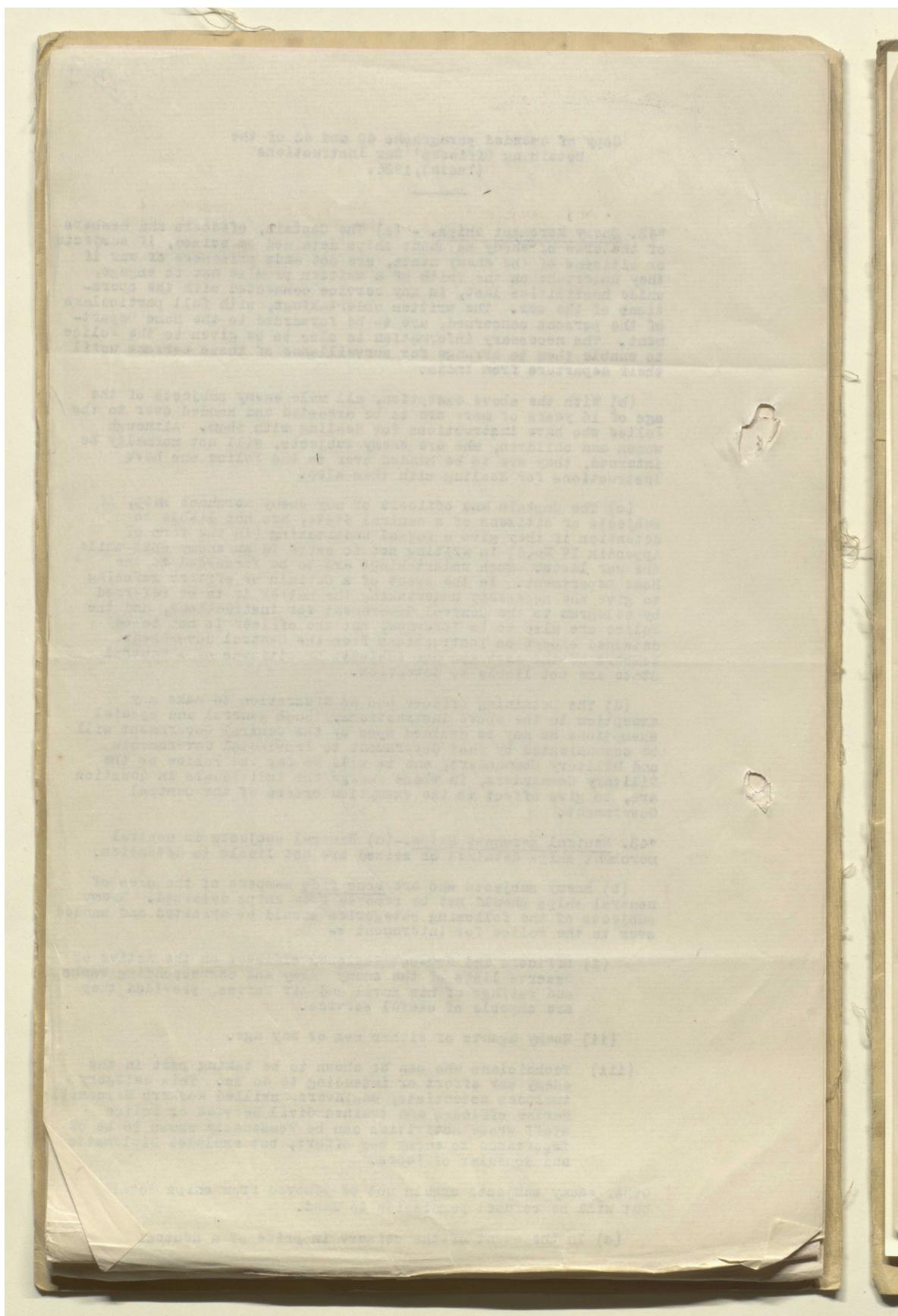
- (i) Officers and Non-commissioned officers on the Active or Reserve lists of the enemy Army and corresponding ranks and ratings of his Naval and Air Forces, provided they are capable of useful service.
- (ii) Enemy agents of either sex or any age.
- (iii) Technicians who can be shown to be taking part in the enemy war effort or intending to do so. This category includes scientists, engineers, skilled workers Mercantile Marine officers and trained Civil Service or Police staff whose activities can be reasonably shown to be of importance to enemy war effort, but excludes Diplomatic and Consular officers.

Other enemy subjects should not be removed from ships detained, but will be refused permission to land.

(c) In the event of the seizure in prize of a neutral

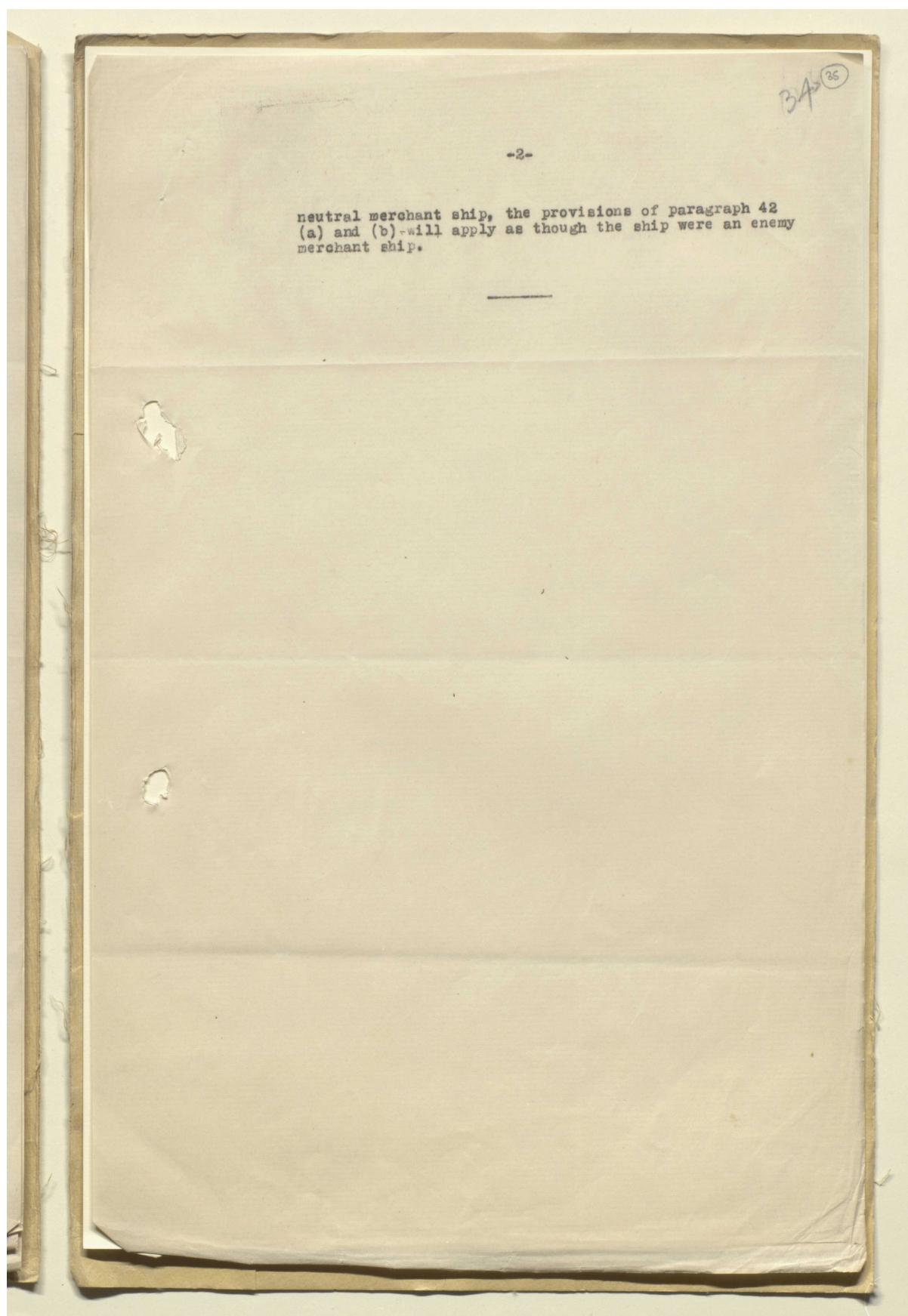
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٣٤ ظ ٦٨ / ٧٦]



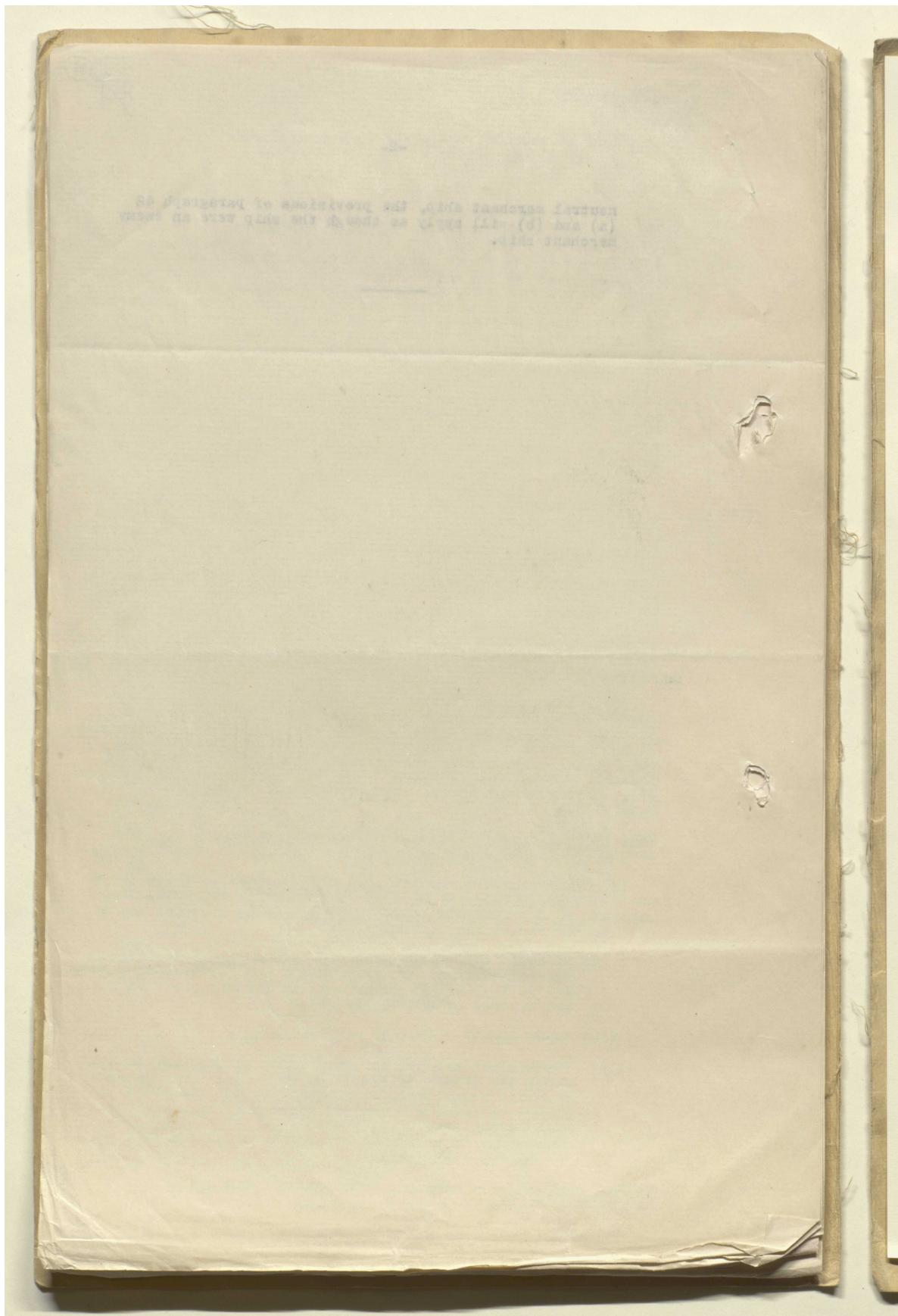
"ملف 16/28 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٦٩/٧٦) [٣٥]

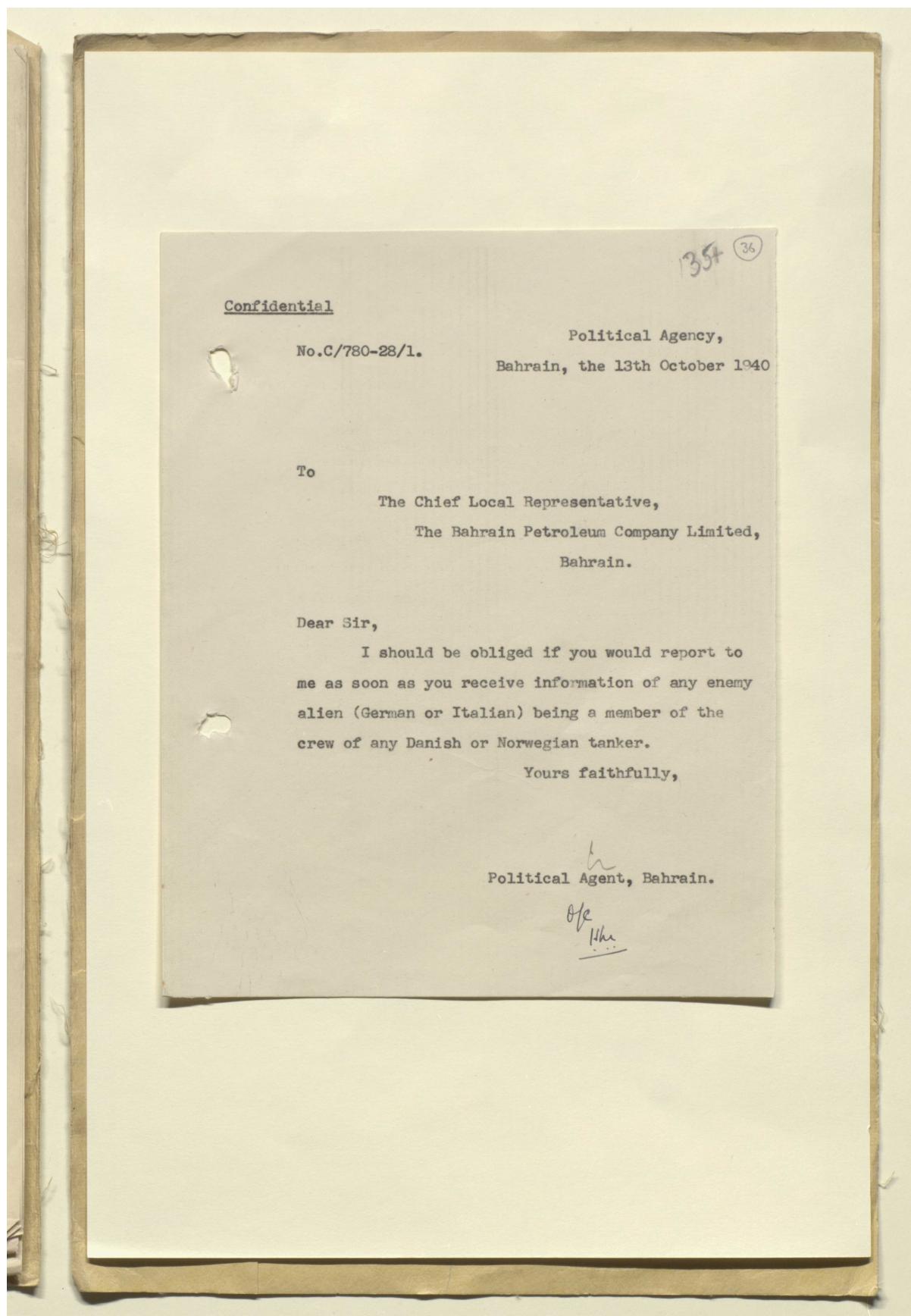


"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٣٥ ظ [٧٦/٧٠])

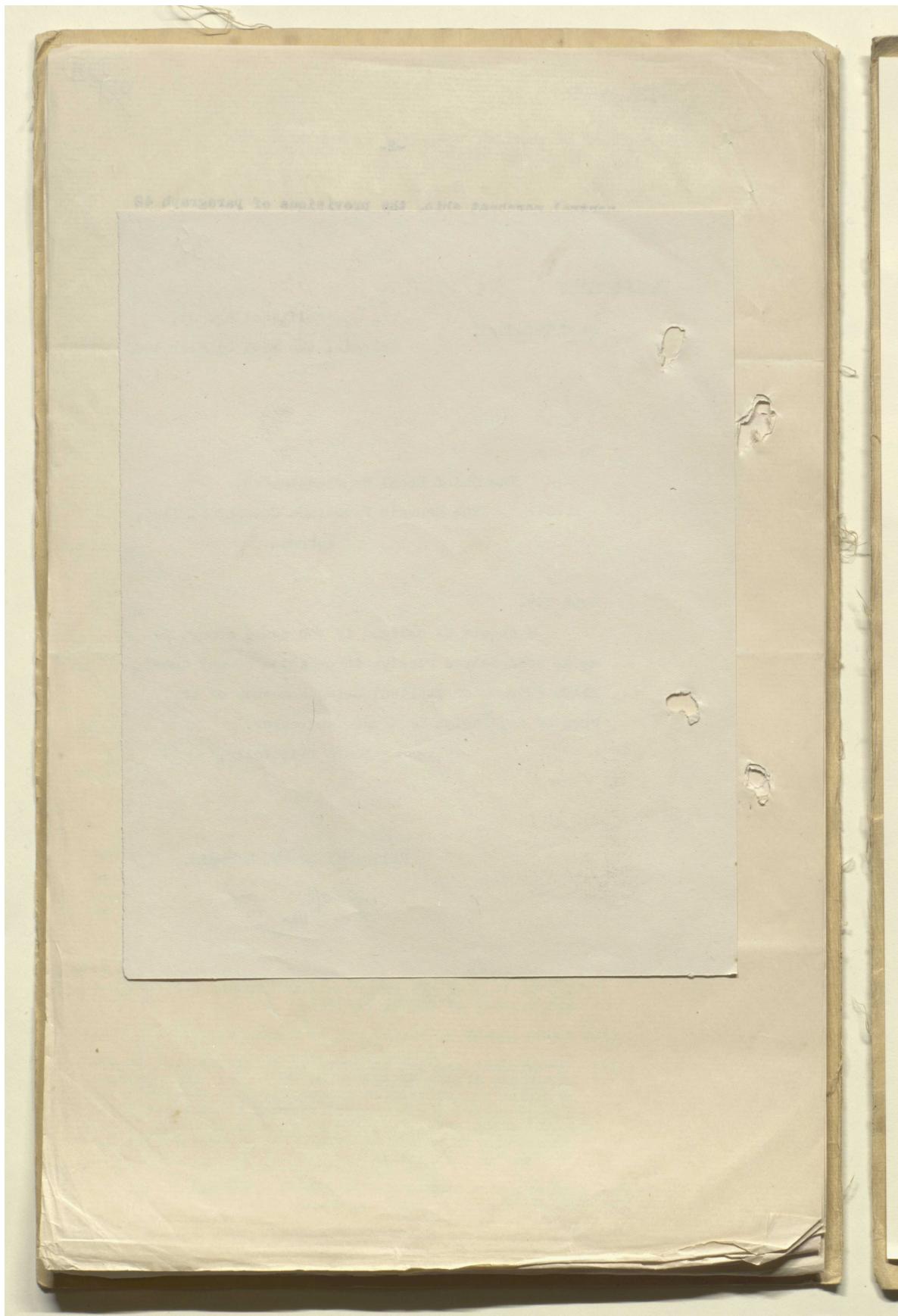


"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٧١) [٣٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

(٧٢/٧٦) [٣٦]



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"  
(٧٦/٧٣) [٣٧]

Confidential

No. C/782-28/1.

37  
36

The Political Agent, Bahrain, Presents his compliments to:-

The Naval Officer in Charge,  
Naval Base,  
Bahrain.

and has the honour to send him a copy of the undermentioned document ( s )  
for information.

THE AGENCY,  
BAHRAIN, PERSIAN GULF.

Dated 13th October 1940.

Reference to previous correspondence:

*Description of Enclosure.*

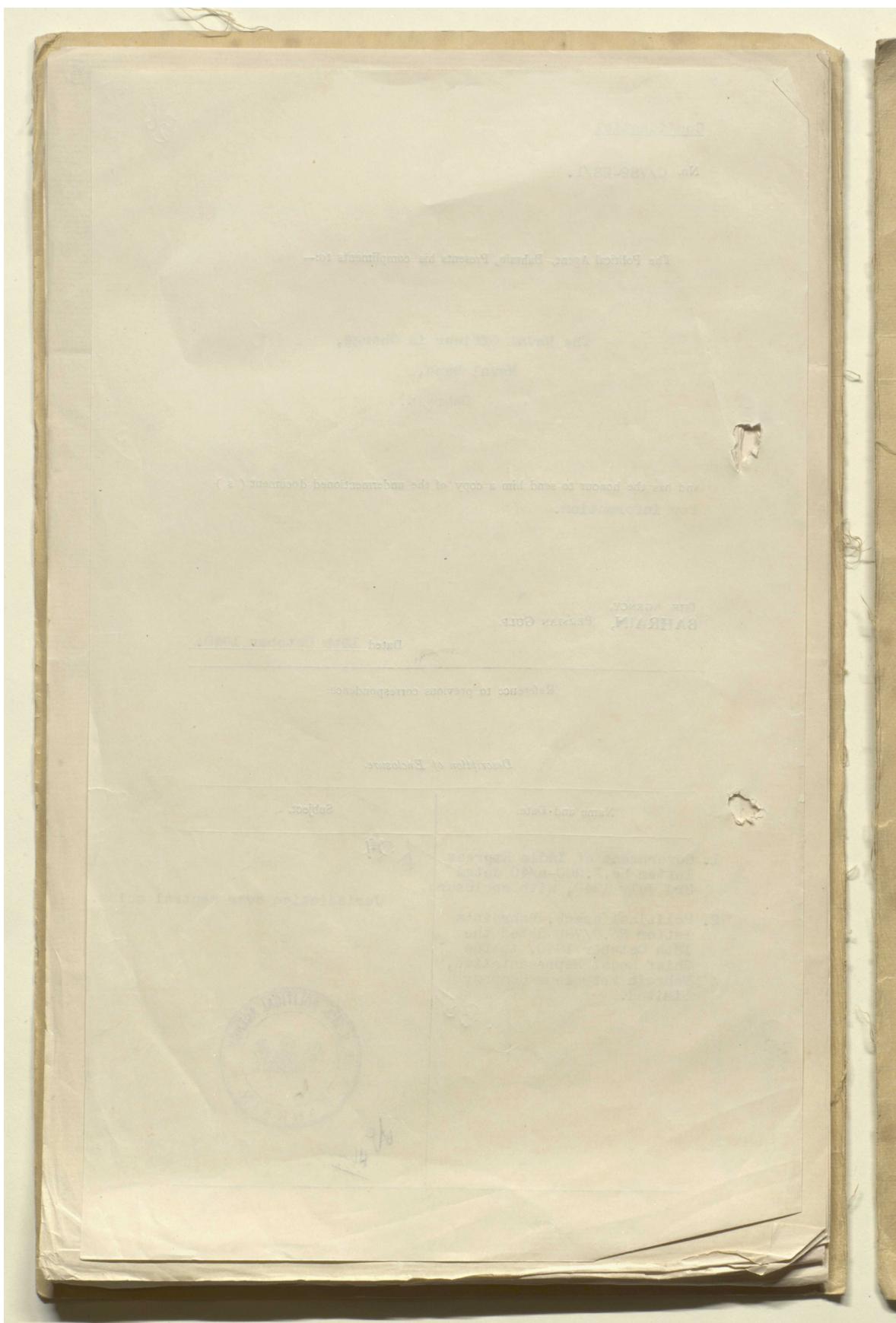
Name and Date.	Subject.
1. Government of India Express letter No.F.200-n/40 dated 3rd July 1940, with enclosure.	1. 29 Jurisdiction over neutral ships.
2. Political Agent, Bahrain's letter No.C/780 dated the 13th October 1940, to the Chief Local Representative, Bahrain Petroleum Company Limited.	4. 35



of  
H.M.

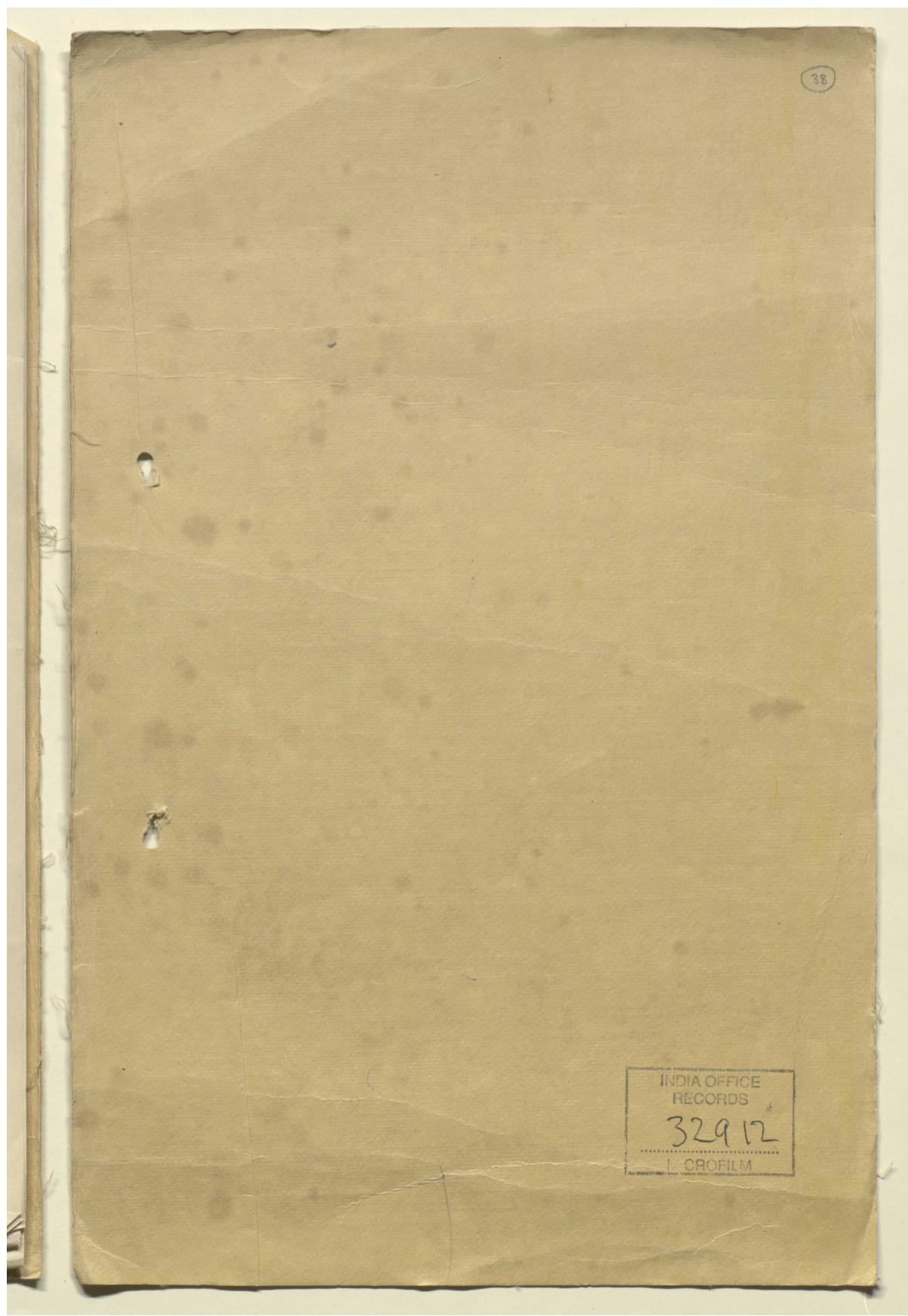
"ملف 28/16 السلطة القضائية على السفن المحایدة في البحرين والكويت"

[٣٧] (٤/٧٦)



"ملف 28/16 السلطة القضائية على السفن المحايدة في البحرين والكويت"

[خلفي-داخلي] (٧٦/٧٥)



"ملف 16/28 السلطة القضائية على السفن المحايدة في البحرين والكويت"

[خلفي] (٧٦/٧٦)

